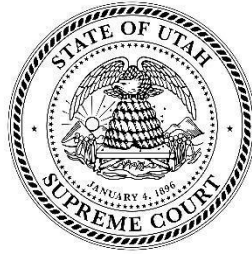


# UTAH SUPREME COURT AD HOC COMMITTEE



## REGULATORY REFORM

Nick Stiles, Co-Chair  
Maryt Fredrickson, Co-Chair

Licensed Paralegal Professionals Working Group

June 12, 2025

12:00 – 1:00

Education Room – Matheson Courthouse

[Public Virtual Link to Join Meeting](#)

1. Welcome
2. Additional Topics or Stakeholders to Consider (TAB 1)
3. Open Discussion - Compare/Contrast other jurisdictions to identify pros/cons of alternative structures (Tab 2)
4. Joint Meeting Request with Community Justice Advocates Working Group
5. Action Items & Conclusion

# TAB 1

## List of Committee Members

L. Monte Sleight  
Judge Koch  
Jacqueline Morrison  
Michael Barnhill  
Jon Wayas  
Emily Lee  
Lindsey Brandt

## Current Scope

Licensed Paralegal Practitioners	
<ul style="list-style-type: none"><li>• Research other states' successful LPP programs and identify best practices.</li><li>• Identify barriers to entry (time and cost, dearth of available training, absence of alternative paths to qualify for exam, lack of awareness of the program, etc.)</li><li>• Identify barriers to practice (rule limitations on the scope of practice, challenges establishing or running a practice, public mistrust, competition in the Sandbox, etc.).</li></ul>	<ul style="list-style-type: none"><li>• Develop a recommendation for:<ol style="list-style-type: none"><li>1. increasing the number of LPPs who have the training and skills to provide competent representation, and</li><li>2. expanding the number of consumers served by LPPs.</li></ol></li><li>• Draft proposed rule changes, if any.</li></ul>

# TAB 2



# Memorandum

**To:** Utah Supreme Court Ad Hoc Committee on Regulatory Reform,  
Licensed Paralegal Professionals Working Group

**Date:** June 9, 2025

**Subject:** Preliminary Resource List

States with LLP Programs <sup>1</sup>	Regulatory Rules for the State
Arizona: Legal Paraprofessionals (LPs)	<a href="#">A.C.J.A. § 7-210</a>
Colorado: Licensed Legal Professionals (LLPs)	<a href="#">Colo. Rev. Stat. § 13-93-(301-14)</a>
Minnesota: Legal Paraprofessionals (LPs)	<a href="#">Mn St Sup Prac Rule 12</a>
New Hampshire: Legal Paraprofessionals (LPs)	<a href="#">NH R S Ct Rule 35</a>
Oregon: Licensed Paralegals (LPs)	<a href="#">Rules for Licensing Paralegals</a>
Utah: LPPs	<a href="#">U.C.J.A. Rule 14-802</a>
Washington: Limited License Legal Technicians (LLTs)	<a href="#">WA R ADMIS APR 28</a>

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<sup>1</sup> Other states have considered or are considering similar programs. An updated list and interactive map with additional detail (reports, recommendations, legislation, etc.) is maintained by IAALS and can be found [here](#).

## Other Resources:

1. Michael Houlberg, *Texas Strives to Help Low-Income Individuals with Licensed Legal Paraprofessionals and Licensed Court-Access Assistants Proposal*, INST. FOR THE ADVANCEMENT OF THE AM. LEGAL SYS. (Aug. 27, 2024).
  - a. In late 2024, Texas paused its plan in response to public comment and legislative opposition, although the legislature concurrently considered a bill mirroring the Texas Supreme Court's program. Details about the 11th-hour suspension of the program can be found [here](#).
2. Michael Houlberg & Natalie Anne Knowlton, *Allied Legal Professionals: A National Framework for Program Growth*, INST. FOR THE ADVANCEMENT OF THE AM. LEGAL SYS. (June 2023).
3. Keith Swisher, *Death and Ethics: Suffocating or Saving Nonlawyer Practitioners with Lawyer Ethics*, UCLA L. REV. DISCOURSE (Jan. 26, 2023).
  - a. This article evaluates barriers within regulatory, ethics, and licensing rules for nonlawyer practitioners, inclusive of LPPs.
4. Michael Houlberg & Janet Drobinske, *The Landscape of Allied Legal Professional Programs in the United States*, INST. FOR THE ADVANCEMENT OF THE AM. LEGAL SYS. (Nov 2022).
5. Nat'l Center for State Courts & State Justice Inst., *An Evaluation Framework for Allied Legal Professional Programs: Assessing Improvements in Access to Justice* (May 2021).
6. Zachariah DeMeola, *Limited Legal License Programs Are Important to Opening Access, But They Need to Be Unencumbered*, INST. FOR THE ADVANCEMENT OF THE AM. LEGAL SYS. (Oct. 25, 2019).
  - a. This advocates against high barriers to entry and identifies other think tanks studying the issue.
7. Stephen R. Crossland & Paula C. Littlewood, *Washington's Limited License Legal Technician Rule and Pathway to Expanded Access for Consumers*, 122 DICK. L. REV. 859 (2018).
  - a. This 2018 article evaluates the creation of Washington's program and its features but predates the termination of that program.
8. Rebecca M. Donaldson, *Law by Non-Lawyers: The Limit to Limited License Legal Technicians Increasing Access to Justice*, 42 SEATTLE UNIV. L. REV. 1 (2018).
  - a. This article highlights some of the pitfalls of LPP programs and the inability of LPPs to impact the low-income justice gap due to pricing models.