

# Agenda

## Advisory Committee on Rules of Civil Procedure

November 20, 2013  
4: 00 to 6:00 p.m.

Administrative Office of the Courts  
Scott M. Matheson Courthouse  
450 South State Street  
Judicial Council Room, Suite N31

Approval of minutes	Tab 1	Jonathan Hafen
E-filing amendments: Rule 5. Service and filing of pleadings and other papers. Rule 10. Form of pleadings and other papers. Rule 43. Evidence. Rule 74. Withdrawal of counsel. Rule 75. Limited appearance. Rule 6. Time. (Originally published for comment May 30, 2008.)	Tab 2	Debra Moore      Tim Shea
Rule making principles.	Tab 3	Jonathan Hafen
Rule 37. Discovery and disclosure motions; Sanctions. Rule 56. Summary judgment. Rule 58A. Entry of judgment; abstract of judgment. Rule 7. Pleadings allowed; motions, memoranda, hearings, orders.	Tab 4	Tim Shea

**Committee Web Page:** <http://www.utcourts.gov/committees/civproc/>

**Meeting Schedule:** Matheson Courthouse, Judicial Council Room, 4:00 to 6:00 unless otherwise stated.

January 22, 2014  
February 26, 2014  
March 26, 2014  
April 23, 2014  
May 28, 2014

September 24, 2014  
October 22, 2014  
November 19, 2014

# Tab 1



31 encouraged the committee to remain active and vigilant in ensuring that need-  
32 ed revisions to the rules are promptly addressed.

### 33 III. RULEMAKING PRINCIPLES

34 Mr. Hafen next led a discussion on the principles that should guide the com-  
35 mittee in drafting and revising the rules. Mr. Shea prepared a document enti-  
36 tled “Seven Pillars of Rulemaking” that had been distributed to committee  
37 members in the meeting materials. Mr. Hafen asked for comments and sugges-  
38 tions on the document.

39 With respect to the principle of certainty, Judge Furse questioned whether  
40 “provide directions to an outcome” was the correct wording, as it sounded too  
41 close to “outcome determinative.” Mr. Slauch added that the intent of the rules  
42 was not always to provide directions to an outcome, as some rules explicitly  
43 call on the trial court to exercise discretion. Mr. Shea responded that his in-  
44 tended meaning was that the rules should create a roadmap for the litigation  
45 process. Mr. Hafen suggested amending the explanation of certainty to “the  
46 rules should provide a predictable process.”

47 Judge Blanch suggested adding the principle of consistency. This principle  
48 would recognize the value of having the Utah rules correspond to the federal  
49 rules unless there is a good reason to deviate from those rules, as it allows  
50 state courts and practitioners to cite federal case law as persuasive precedent.  
51 He added that we should bear in mind when drafting our rules that there is a  
52 danger in improving upon “imperfect” language that is identical to the lan-  
53 guage of federal rules—it throws the applicability of federal case law into  
54 question. Additionally, as so much of our wording comes from the federal rules,  
55 tweaking the language just to “clarify” may actually increase confusion, as it  
56 raises the question of whether the change was meant to be to substance or just  
57 to style. Mr. Hafen noted on the theme of consistency that the committee  
58 should strive to make the rules internally consistent.

59 Members raised questions about the difference between the principles of clari-  
60 ty and simplicity. Mr. Shea responded that clarity emphasizes using plain lan-  
61 guage and avoiding legalese, while simplicity emphasizes avoiding convoluted  
62 procedures. Judge Furse suggested that there should be a principle stating  
63 that the rules should accurately and comprehensively describe the litigation  
64 process. If there are unwritten rules or procedures, the committee should at-

65 tempt to document them so that *pro se* litigants or practitioners who are inex-  
66 periented in practicing before the state district courts can know what to ex-  
67 pect.

68 Regarding the principle of priority, Mr. Hafen noted that saying “requests from  
69 the legislature and supreme court will take priority over all tiers” would create  
70 an exception to the three-tiered system and lead to confusion. Rather, he sug-  
71 gested amending the statement to read “requests from the legislature and su-  
72 preme court will be given the highest priority.”

73 Regarding the principle of input, Mr. Hafen recommended that we include the  
74 statement, “The committee should thoroughly review comments and sugges-  
75 tions.”

#### 76 **IV. PRIORITY OF PENDING ISSUES**

77 Mr. Hafen proceeded to focus on the issue of priority. He noted that one of the  
78 items he wanted the committee to consider was the priority that each proposal  
79 should be given. There are currently over 25 proposals awaiting the commit-  
80 tee’s consideration and action, and some of them were more important for the  
81 committee to consider than others. He recommended using colors to indicate  
82 priority. A proposal that is designated “red” would be one that the committee  
83 believes should be taken care of at the next meeting if possible. A proposal des-  
84 ignated “yellow” would be one that the committee believes is important and  
85 would like to take care of as soon as possible, but it is not so urgent as to push  
86 other matters off the agenda for the next meeting. Finally, a proposal desig-  
87 nated “green” is something that is not urgent and will be considered when the  
88 committee has time or when a related proposal comes before the committee.

89 Members asked whether proposals would be ranked within the categories—  
90 that is, if there are multiple issues that are designated as “red,” whether the  
91 committee would determine the order in which those issues would be consid-  
92 ered. Mr. Hafen suggested that it would likely be adequate if the committee  
93 designated a priority color to a proposal and then let Mr. Shea prioritize within  
94 those categories when he put together the meeting agenda. Mr. Hafen also  
95 stated that he wanted to avoid spending excessive amounts of the committee’s  
96 time on planning future meetings, as it would detract from the substantive  
97 business of the committee.

98 The committee then considered the list of proposals awaiting committee action.  
 99 The committee assigned them priority as follows:

- 100 • Review all rules for consistency regarding “filing” and  
 101 “serving” documents (not submit, deliver, etc.) ..... GREEN
- 102 • Style amendments..... GREEN
- 103 • *Arbrogast v. River Crossings*, 2010 UT 40 Supreme Court  
 104 suggestion that the Standards of Civility be incorporated  
 105 in the URCP ..... RED
- 106 • E-filing. Rule 5. Delete requirement that party has to  
 107 have agreed to service by email. Paragraph (d) fil-  
 108 ing/service in light of change to “filing” in other rules ..... RED
- 109 • E-filing. Rule 5. Certificates of service for e-filed docu-  
 110 ments ..... RED
- 111 • E-filing. Rule 6. Time. Review all rules for conformity  
 112 with 7/14/21/28 days service ..... RED
- 113 • E-filing. Rule 10. No script signature; Margins..... RED
- 114 • E-filing. Witness affidavits. E-file copy. Keep original..... RED
- 115 • E-filing. Replace judge’s signature block with “end of or-  
 116 der.”..... RED
- 117 • E-filing. Rule 74/75. Permit NOLA and W/D of counsel on  
 118 the record in open court if approved by the judge. Lawyer-  
 119 for-the-day programs, such as debt collection calendar and  
 120 OSC domestic calendar ..... RED
- 121 • Rule 7. Finality of orders. Combine memo into motion.  
 122 Move special SJ provisions to Rule 56. Move special dis-  
 123 cover provisions to Rule 37 ..... RED
- 124 • Rule 7. Serve motion to renew judgment by personal ser-  
 125 vice ..... YELLOW
- 126 • Rule 15. Attach a proposed pleading to a motion to amend  
 127 a pleading ..... YELLOW
- 128 • Rule 26. File all dispositive motions or certificate of read-  
 129 iness for trial within 28 days after close of expert discov-  
 130 ery. Include in notice form ..... YELLOW
- 131 • Update 26.1(b) to match 26(a)(2)..... YELLOW

- 132 • Rule 26.1. Amend so that all dates trigger from the first  
 133 answer, rather than triggering from each step along the  
 134 way.....YELLOW
- 135 • Rule 26.3 Disclosures in employment actions..... GREEN
- 136 • Rule 26.4. Special rules for disclosure and discovery in  
 137 probate cases. Rule 81. Applicability of rules in general ..... GREEN
- 138 • Rule 45. Require notice of third party subpoena duces  
 139 tecum to include the subpoena ..... RED
- 140 • Rule 4. Require copy of summons to be filed with proof of  
 141 summons..... RED
- 142 • Delete or amend Rule 12(j) .....YELLOW
- 143 • Delete or amend Rule 13(e), update Rules 13, 14 and 15.....YELLOW
- 144 • Post-trial motions. 50, 52, 59, 60 .....YELLOW
- 145 • Rule 54. Statement of post judgment interest rate in final  
 146 judgment..... GREEN
- 147 • Rule 63. Response and request to submit for decision are  
 148 not proper on a motion to disqualify. Incorporate federal  
 149 grounds for recusal into URCP. 28 U.S.C. § 455. Disquali-  
 150 fication of justice, judge, or magistrate judge .....YELLOW
- 151 • Rule 101. Motion practice before court commissioners.  
 152 Rule 109. Automatic temporary domestic orders ..... GREEN
- 153 • Rule 106. Modification of final domestic relations order..... GREEN

154 The committee agreed that Representative Ken Ivory’s proposal regarding  
 155 Rule 68 would be stricken from the list. The committee had a meeting with  
 156 him about the proposal in April 2012 and there has been no further word from  
 157 him since that time; it appears he is no longer pursuing the proposal.

158 The committee recommended handling style amendments and checking for  
 159 consistency regarding “filing” and “serving” documents as individual rules  
 160 were considered for substantive purposes.

161 The committee agreed to consider all of the e-filing proposals at the next meet-  
 162 ing as well as the Utah Supreme Court’s suggestion in *Arbrogast*.

163 Mr. Carney asked whether the committee had a mechanism for responding to  
 164 a proposal for revision. Mr. Shea responded that his usual practice is to con-

165 firm receipt of the proposal and inform the petitioner that he will inform them  
 166 when it is on the agenda. When the proposal is put on the agenda, he invites  
 167 the petitioner to present the proposal before the committee.

168 Several members emphasized the need to review the family law rules. Judge  
 169 Blanch noted that Rule 108 currently limits a party seeking an evidentiary  
 170 hearing before a judge in an objection to commissioner's recommendation from  
 171 offering evidence that was not considered by the commissioner below. Howev-  
 172 er, as commissioners do not take evidence, this seems to be internally incon-  
 173 sistent. Judge Shaughnessy also noted that the way the rule is drafted cur-  
 174 rently suggests that a party is entitled to *de novo* consideration of every issue  
 175 decided by the commissioner.

176 Commissioner Blomquist is currently working with members of the family law  
 177 section of the Utah State Bar to revise Rule 101 and to create a rule establish-  
 178 ing automatic temporary orders. Mr. Slaugh and Mr. Whittaker have also been  
 179 working on a set of revisions to the family law rules. The committee recom-  
 180 mended that Mr. Slaugh and Mr. Whittaker expand their review of the rules to  
 181 consider the issues identified with Rule 108. When Mr. Slaugh and Mr. Whit-  
 182 taker have finalized their proposal, the committee recommended that Mr.  
 183 Hafen write a letter to Commissioner Blomquist and her group submitting the  
 184 proposal for their consideration and input.

## 185 V. RULE 58B

186 **Discussion.** The committee proceeded to consider the proposed revision to  
 187 Rule 58B. At the previous meeting, the committee had approved a motion to  
 188 amend the wording of this revision and resubmit the revision for public com-  
 189 ment. Since the previous meeting, Judge Shaughnessy and Mr. Whittaker had  
 190 identified possible concerns that the committee may want to consider before  
 191 submitting the proposed revision for public comment.

192 Judge Shaughnessy expressed his concern that because of language about fil-  
 193 ing a partial satisfaction of judgment, the revised rule could be read to require  
 194 a judgment creditor to file a partial satisfaction each time the debtor made a  
 195 payment against the judgment. Mr. Shea pointed out that the language in the  
 196 revision only required a creditor to file a satisfaction after *full* satisfaction of  
 197 the judgment. Partial satisfactions would be permitted but not required. Judge  
 198 Shaughnessy was satisfied with that explanation and withdrew his concern.

199 Mr. Whittaker referred to language in Rule 58B that provides for filing a satis-  
 200 faction of judgment for one of multiple judgment debtors, and suggested that  
 201 the committee may want to consider a provision requiring a creditor to file a  
 202 satisfaction upon any one of multiple debtors making a full payment of their  
 203 obligation on the judgment. Several members of the committee commented  
 204 that such a circumstance would be rare, as debtors who have joint and several  
 205 liability on a judgment could not satisfy their part of the judgment without sat-  
 206 isfying the whole judgment, and that judgments that allocated the judgment  
 207 according to the Liability Reform Act tend to be drafted so that there is a sepa-  
 208 rate judgment against each debtor, rather than each debtor being responsible  
 209 for a certain percentage of one judgment. Mr. Whittaker was satisfied with  
 210 that explanation and withdrew his concern.

211 Mr. Slauch noted that the rules dealing with writs of garnishment and execu-  
 212 tion and on seizure of property already require the creditor to state the amount  
 213 remaining on the judgment upon filing an application with the Court. The  
 214 statement in that application fulfills the same function as a partial satisfac-  
 215 tion. Mr. Slauch suggested that subdivision (c) was redundant, but that the  
 216 language did not hurt anything and could be left where it was.

217 **Committee Action.** As both concerns were withdrawn, Mr. Hafen asked for  
 218 any other proposed changes to the proposed revision before submitting it for  
 219 public comment. As no changes were proposed, the proposed revision of Rule  
 220 58B as contained in the meeting materials was thereby approved for submis-  
 221 sion to the Administrative Office of Courts for publication and distribution  
 222 pursuant to UCJA 11-103(2)-(3).

## 223 VI. RULE 7

224 At the September meeting, a motion was approved to prepare a draft for re-  
 225 view that incorporates the proposal to combine the motion and memorandum,  
 226 the proposals for submission of orders, the proposal for the request to submit,  
 227 and other proposals for Rule 7 previously identified. Mr. Shea, who was tasked  
 228 with preparing this draft, presented it to the committee. A copy of this draft  
 229 was included in the meeting materials.

230 In the proposed draft, the current Rule 7 would be divided into 7 and 7A. The  
 231 proposed Rule 7 would define the pleadings allowed to be filed in a civil case as  
 232 the current Rule 7(a) does; it would incorporate the updated language of the

233 federal version of Rule 7(a). The proposed Rule 7A would deal with motion  
234 practice, and would include:

- 235 • A general definition of a motion and references to other rules that provide  
236 special requirements for particular motions (subdivision (a));
- 237 • requirements for the title, length, format, and content of motions, including  
238 a requirement that a motion be combined with its supporting memorandum  
239 in the same document (subdivision (b));
- 240 • requirements for the title, length, format, and content of response and reply  
241 memoranda, including a prohibition on making a motion in a response or  
242 reply memoranda (subdivisions (c)–(d) & (j));
- 243 • a provision for responding to an objection filed in a reply memorandum  
244 (subdivision (e));
- 245 • a requirement that a party seeking a decision on a motion file a request to  
246 submit for decision and provisions outlining the format of that document  
247 (subdivision (f));
- 248 • provisions outlining the parties’ right to a hearing on a motion and the pro-  
249 cedures for requesting a hearing (subdivision (g));
- 250 • a provision for citing supplemental significant authority (subdivision (h));
- 251 • provisions regarding the form and requirements of orders and proposed or-  
252 ders, as well as the procedure for circulating proposed orders (subdivisions  
253 (i) & (m));
- 254 • requirements for *ex parte* motions, including motions for overlength mo-  
255 tions and memoranda (subdivisions (k)–(l)); and
- 256 • a prohibition on using orders to show cause for anything other than to ad-  
257 dress violations of existing orders (subdivision (n)).

258 ***A. Proposed Rule 7A(i): Orders and the Question of Finality***

259 **Discussion.** The committee proceeded to consider Subdivision (i) of proposed  
260 Rule 7A, which addresses orders. The draft includes a provision that states:  
261 “The order is a final judgment that can be appealed if it satisfies Rule 54(b)  
262 and Rule 58A(c).” Mr. Shea said that this language is intended to abrogate the

263 holdings of *Central Utah Water Conservancy District v. King*, 2013 UT 13, 297  
 264 P.3d 619, *Giusti v. Sterling Wentworth Corp.*, 2009 UT 2, 201 P.3d 966, and  
 265 *Code v. Utah Dept. of Health*, 2007 UT 43, 162 P.3d 1097. These cases hold  
 266 that Rule 7(f)(2) requires that a separate order be prepared by the prevailing  
 267 party unless the district court gives explicit direction that no additional order  
 268 is required.

269 Mr. Shea remarked that the provision requiring the prevailing party to pre-  
 270 pare a proposed order “unless otherwise directed by the court” was not intend-  
 271 ed to have anything to do with finality, but rather to establish the presumption  
 272 that an order memorializing a judge’s ruling from the bench would be drafted  
 273 by the prevailing party, and to preserve a judge’s discretion to direct another  
 274 party to prepare the order.

275 Members expressed their concerns that the committee may be overstepping its  
 276 bounds in “overruling” an established precedent of the Utah Supreme Court.  
 277 Mr. Hafen pointed out that the supreme court has the final say in whether to  
 278 adopt the revision, so the committee would just be suggesting that the su-  
 279 preme court “overrule” itself. Moreover, as the supreme court asked the com-  
 280 mittee in *Central Utah Water* to “review rule 7(f)(2) and address the possibility  
 281 of endlessly hanging appeals,” 2013 UT 13 at ¶ 27, it would not be inappropri-  
 282 ate to bring them that suggestion. Mr. Shea recommended that the committee  
 283 present the supreme court with a proposal and seek the justices’ input before  
 284 sending out the rule for public comment.

285 Mr. Slauch noted that the draft still contains the language relied upon by the  
 286 supreme court in *Central Utah Water*: “Unless otherwise directed by the court,  
 287 within 14 days after the court’s decision the prevailing party shall serve upon  
 288 the other parties a proposed order in conformity with the court’s decision.”  
 289 2013 UT 13 at ¶¶ 9-10. A provision stating that “the order is a final judgment”  
 290 if it satisfies other rules would not be effective if the memorandum decision  
 291 authored by the judge is not an order under the rules.

292 Judge Shaughnessy agreed and pointed out that the reference to the court’s  
 293 action as a “decision” strongly suggests that it would not be an order under the  
 294 rules. He noted that under the current rule, he could prepare a document with  
 295 the title “Final Order Granting Summary Judgment,” but unless he includes  
 296 the “magic words” at the end of the document —“this is the final order of the  
 297 court and no further order is required”—it would not be final or an order, irre-

298 spective of the title. The problem with the current requirement of the “magic  
299 words” is that it exalts form over substance, and creates different require-  
300 ments for an order produced by a judge and one produced by a party.

301 Judge Shaughnessy further explained that the problem of finality does not on-  
302 ly apply to appealable orders, but also to interlocutory orders—under Rule  
303 7(f)(2), a judge-issued order on discovery not containing the “magic words”  
304 would not be an “order” under the rule until a separate order was prepared by  
305 a party. That raises the question of whether the party could be sanctioned for  
306 failure to comply with a decision that has not been memorialized in an order.

307 Judge Anderson pointed out that now that proposed orders are filed in an ed-  
308 itable format by e-filing, it becomes even more ambiguous as to whether an or-  
309 der was prepared by the prevailing party or by the judge. He posed a hypothet-  
310 ical situation where a party submits a proposed order to a judge via e-filing,  
311 and the judge edits it before issuing the order. At what point does the docu-  
312 ment change from the party’s proposed order under Rule 7(f)(2) into a decision  
313 written by the judge? Is a document bearing the caption of a party but whose  
314 content is entirely written by the judge an order or a decision? Does the fact  
315 that the party’s caption appears at the beginning of the document negate the  
316 need to include the “magic words” that no further order is required?

317 Mr. Davies asked how often the finality problem actually affects litigants. Mr.  
318 Shea replied that it has affected several cases since 2007, including a case in  
319 which the court of appeals rejected Judge Anderson’s order of dismissal as non-  
320 final, even though Judge Anderson used a form approved by the administra-  
321 tive office of courts.

322 Mr. Slauch noted that while the current rule is somewhat absurd in that a  
323 written order that purports to be a “final order” in its title would not be a final  
324 order for purposes of appeal, it also removes the uncertainty of a party having  
325 to determine whether an order starts the time for filing an appeal. While the  
326 document described by Judge Shaughnessy is clearly intended to be a final or-  
327 der, there are also examples where the intention of finality is less clear. For  
328 example, consider a memorandum decision granting a motion to dismiss under  
329 Rule 12(b)(6) that does not explicitly order that the case is dismissed, but ra-  
330 ther just states that “the motion is granted.” Did the judge intend for the  
331 memorandum decision to be a final order? The case law prior to *Code* and  
332 *Giusti* was unclear on that issue.

333 Judge Blanch observed that the document referred to by Judge Shaughnessy  
334 would not be a final, appealable order in federal court either. Rather, the court  
335 clerk would file a judgment as a separate document under Rule 58 of the Fed-  
336 eral Rules of Civil Procedure. The filing of that document would trigger the  
337 time for filing an appeal. While the volume of cases handled in state courts  
338 make it impractical for Utah to adopt that system, the “magic words” perform  
339 a similar function, as they give the parties an unambiguous indication that the  
340 time to appeal is running. Also, judges are figuring out that they have to put in  
341 the “magic words,” which leads to fewer hanging appeals.

342 Judge Blanch further noted that without the rule, there is an ambiguity as to  
343 whether something like a verbal ruling from the bench would start the time for  
344 appeal. It would be better to have a rule that leads to endlessly hanging ap-  
345 peals than one that cut off an unsuspecting party’s appellate rights due to an  
346 ambiguity.

347 Mr. Cullen asked what the potential problems would be with requiring a dis-  
348 trict court to unambiguously certify that an order is final and appealable for  
349 purposes of starting the time to file an appeal. Mr. Shea replied that it would  
350 be an extra step in the process and would increase the likelihood of endlessly  
351 hanging appeals.

352 Mr. Whittaker noted that Rule 58(c) of the Federal Rules of Civil Procedure  
353 deals with the problem of endlessly hanging appeals by providing that if an or-  
354 der that disposes of all pending claims has been issued, but the court clerk ne-  
355 glects to enter a judgment in a separate document, that order is deemed a  
356 judgment for purposes of appeal after 150 days have elapsed from the issuance  
357 of the order.

358 Judge Shaughnessy expressed his preference that there be a final judgment in  
359 every case that was entered as a separate document that had the title of  
360 “judgment” on the caption. However, Judge Blanch cautioned that in many  
361 cases there are multiple judgments entered in the case even though they do  
362 not dispose of all pending issues. For example, in a family law case, a party  
363 can be awarded attorney fees under the fee-sharing statute to allow that party  
364 “to prosecute or defend the action.” That is routinely called a judgment, even  
365 though it is entered during the pendency of the case. Rule 7(f)(1) provides that  
366 these interlocutory orders to be “enforced in the same manner as if it were a  
367 judgment.” Therefore, if the committee were to enact Judge Shaughnessy’s sug-

368 gession, either the rules would have to prohibit using the term “judgment” to  
 369 refer to an interlocutory order for the payment of money, or to come up with a  
 370 different term for an order disposing of all issues in a case.

371 Several members then suggested if the separate document and entry of judg-  
 372 ment requirements in Rule 58 of the Federal Rules of Civil Procedure were al-  
 373 tered to specify that the judgment would be prepared by the prevailing party,  
 374 that may provide a good basis for implementing Judge Shaugnessy’s sugges-  
 375 tion. Also, the provision in Subdivision (c) of the rule would solve the problem  
 376 of endlessly hanging appeals. Mr. Slaugh and Mr. Carney noted that Utah’s  
 377 Rule 58A(a)–(c) contained provisions that were outdated and did not reflect the  
 378 practice of the courts, so it would be a good opportunity to review and update  
 379 these provisions as well.

380 **Committee Action.** It was the sense of the committee that it would be helpful  
 381 to have a draft of Rule 58A incorporating the language of Federal Rule 58(a)–  
 382 (c) with references to the clerk changed as appropriate for further discussion of  
 383 the issue. The issue was informally tabled to allow the draft to be prepared  
 384 and circulated at a future meeting.

### 385 ***B. Other Comments***

386 Mr. Hafen asked for comments regarding the other provisions of the proposed  
 387 draft of Rule 7 and 7A.

388 Judge Furse recalled Mr. Marsden’s comment in an earlier meeting that he felt  
 389 following the local federal rule combining the motion and memorandum re-  
 390 sulted in a somewhat clunky document. Judge Furse blamed this clunkiness  
 391 on the local rules referring to the motion and memorandum as two documents  
 392 combined into one. The federal rules define a written motion in such a way as  
 393 to exclude a statement of facts or argument from being part of a motion, so the  
 394 local federal rules must refer to a motion and memorandum as separate  
 395 things. However, the Utah rules could avoid this clunkiness by defining a mo-  
 396 tion as including the sections traditionally in a memorandum.

397 Mr. Slaugh expressed his concern that the requirements for the title of a mo-  
 398 tion may be too strict, as it appears not to allow for inclusion of words like  
 399 “amended,” “*ex parte*,” etc. He also noted that the draft changes the page limit  
 400 for motions and initial memoranda from ten pages of argument to ten pages  
 401 total. While some members suggested changing this back to ten pages of ar-

402 gument, others argued that it would be better to just increase the page limit  
403 for the entire motion, as the current rule encourages smuggling argument in  
404 the other sections of the motion or memorandum.

405 Judge Blanch expressed his approval of the provisions regarding objections to  
406 evidentiary issues in lieu of filing a motion to strike. However, as there is ex-  
407 isting case law that explicitly refers to the requirement of a motion to strike, it  
408 needs to be made explicit either in the text or the committee notes that the  
409 rule is replacing the requirement of a motion to strike with this procedure.

410 Mr. Davies asked whether it was necessary to divide 7 and 7A into two rules.  
411 Dividing the rules creates a very short Rule 7, changes the references to rules  
412 from those in prior case law, making them harder to research, and potentially  
413 keeps 7A from being noticed as it was out of regular numerical order. Mr.  
414 Hafen agreed and asked for unanimous consent to put the two rules back to-  
415 gether for the next draft. There was no objection.

## 416 VII. ADJOURNMENT

417 The meeting adjourned at 5:59 p.m. The next meeting will be held on Novem-  
418 ber 20, 2013 at 4:00 p.m. at the Administrative Office of the Courts.

# Tab 2

1       **Rule 5. Service and filing of pleadings and other papers.**

2       **(a) Service: When required.**

3           (a)(1) Except as otherwise provided in these rules or as otherwise directed by the  
4 court, every judgment, every order required by its terms to be served, every pleading  
5 subsequent to the original complaint, every paper relating to discovery, every written  
6 motion other than one heard ex parte, and every written notice, appearance,  
7 demand, offer of judgment, and similar paper ~~shall~~must be served upon each of the  
8 parties.

9           (a)(2) No service need be made on parties in default except that:

10           (a)(2)(A) a party in default ~~shall~~must be served as ordered by the court;

11           (a)(2)(B) a party in default for any reason other than for failure to appear ~~shall~~  
12 must be served with all pleadings and papers;

13           (a)(2)(C) a party in default for any reason ~~shall~~must be served with notice of  
14 any hearing necessary to determine the amount of damages to be entered  
15 against the defaulting party;

16           (a)(2)(D) a party in default for any reason ~~shall~~must be served with notice of  
17 entry of judgment under Rule 58A(d); and

18           (a)(2)(E) pleadings asserting new or additional claims for relief against a party  
19 in default for any reason ~~shall~~must be served in the manner provided for service  
20 of summons in Rule 4.

21           (a)(3) In an action begun by seizure of property, in which no person is named as  
22 defendant, any service required to be made prior to the filing of an answer, claim or  
23 appearance ~~shall~~must be made upon the person having custody or possession of  
24 the property at the time of its seizure.

25       **(b) Service: How made.**

26           (b)(1) If a party is represented by an attorney, service ~~shall~~must be made upon  
27 the attorney unless service upon the party is ordered by the court. If an attorney has  
28 filed a Notice of Limited Appearance under Rule 75 and the papers being served  
29 relate to a matter within the scope of the Notice, service ~~shall~~must be made upon  
30 the attorney and the party.

31 (b)(1)(A) If a hearing is scheduled 5-7 days or less from the date of service,  
32 the party ~~shall~~must use the method most likely to give prompt actual notice of  
33 the hearing. Otherwise, a party ~~shall~~must serve a paper under this rule:

34 (b)(1)(A)(i) upon any person with an electronic filing account who is a party  
35 or attorney in the case by submitting the paper for electronic filing;

36 (b)(1)(A)(ii) by sending it by email to the person's last known email  
37 address ~~if that person has agreed to accept service by email~~;

38 (b)(1)(A)(iii) by faxing it to the person's last known fax number ~~if that~~  
39 ~~person has agreed to accept service by fax~~;

40 (b)(1)(A)(iv) by mailing it to the person's last known address;

41 (b)(1)(A)(v) by handing it to the person;

42 (b)(1)(A)(vi) by leaving it at the person's office with a person in charge or  
43 leaving it in a receptacle intended for receiving deliveries or in a conspicuous  
44 place; or

45 (b)(1)(A)(vii) by leaving it at the person's dwelling house or usual place of  
46 abode with a person of suitable age and discretion then residing therein.

47 (b)(1)(B) Service by mail, email or fax is complete upon sending. Service ~~by~~  
48 ~~electronic means~~ is not effective if the party making service learns that the  
49 attempted service did not reach the person to be served.

50 (b)(2) Unless otherwise directed by the court:

51 (b)(2)(A) an order signed by the court and required by its terms to be served  
52 or a judgment signed by the court ~~shall~~must be served by the party preparing it;

53 (b)(2)(B) every other pleading or paper required by this rule to be served ~~shall~~  
54 must be served by the party preparing it; and

55 (b)(2)(C) an order or judgment prepared by the court ~~shall~~must be served by  
56 the court.

57 (c) **Service: Numerous defendants.** In any action in which there is an unusually  
58 large number of defendants, the court, upon motion or of its own initiative, may order  
59 that service of the pleadings of the defendants and replies thereto need not be made as  
60 between the defendants and that any cross-claim, counterclaim, or matter constituting

61 an avoidance or affirmative defense contained therein ~~shall be is~~ deemed ~~to be~~ denied  
62 or avoided by all other parties and that the filing of any such pleading and service  
63 thereof upon the plaintiff constitutes notice of it to the parties. A copy of every such  
64 order ~~shall must~~ be served upon the parties in such manner and form as the court  
65 directs.

66 (d) **Filing.** If a paper after the complaint is electronically filed, the paper will be  
67 served simultaneously with filing upon any person with an electronic filing account who  
68 is a party or attorney in the case. ~~All~~ Otherwise, all papers after the complaint required  
69 to be served upon a party ~~shall must~~ be ~~filed with the court either~~ served before ~~or~~  
70 ~~within a reasonable time after service~~ filing.

71 (e) **Filing with the court defined.** A party may file with the clerk of court using any  
72 means of delivery permitted by the court. The court may require parties to file  
73 electronically with an electronic filing account. Filing is complete upon the earliest of  
74 acceptance by the electronic filing system, the clerk of court or the judge. The filing date  
75 ~~shall must~~ be noted on the paper.

76 (f) **Certificate of service.** Every pleading, order or paper required by this rule to be  
77 served, including electronically filed papers, ~~shall must~~ include a signed certificate of  
78 service showing the name of the document served, the date and manner of service and  
79 on whom it was served.

80 (g) **Service by the court.** The court may serve papers by email on a party to the  
81 email address provided by the party or on an attorney to the email address on file with  
82 the Utah State Bar.

83 Advisory Committee Notes

84

1       **Rule 10. Form of pleadings and other papers.**

2       **(a) Caption; names of parties; other necessary information.**

3           (a)(1) All pleadings and other papers filed with the court ~~shall~~must contain a  
4 caption setting forth the name of the court, the title of the action, the file number, the  
5 name of the pleading or other paper, and the name, if known, of the judge (and  
6 commissioner if applicable) to whom the case is assigned. A party filing a claim for  
7 relief, whether by original claim, counterclaim, cross-claim or third-party claim, ~~shall~~  
8 must include in the caption the discovery tier for the case as determined under Rule  
9 26.

10          (a)(2) In the complaint, the title of the action ~~shall~~must include the names of all  
11 the parties, but other pleadings and papers need only state the name of the first  
12 party on each side with an indication that there are other parties. A party whose  
13 name is not known ~~shall~~must be designated by any name and the words "whose  
14 true name is unknown." In an action in rem, unknown parties ~~shall~~must be  
15 designated as "all unknown persons who claim any interest in the subject matter of  
16 the action."

17          (a)(3) Every pleading and other paper filed with the court ~~shall~~must state in the  
18 top left hand corner of the first page the name, address, email address, telephone  
19 number and bar number of the attorney or party filing the paper, and, if filed by an  
20 attorney, the party for whom it is filed.

21          (a)(4) A party filing a claim for relief, whether by original claim, counterclaim,  
22 cross-claim or third-party claim, ~~shall~~must also file a completed cover sheet  
23 substantially similar in form and content to the cover sheet approved by the Judicial  
24 Council. The clerk may destroy the coversheet after recording the information it  
25 contains.

26       **(b) Paragraphs; separate statements.** All statements of claim or defense ~~shall~~  
27 must be made in numbered paragraphs. Each paragraph ~~shall~~must be limited as far as  
28 practicable to a single set of circumstances; and a paragraph may be adopted by  
29 reference in all succeeding pleadings. Each claim founded upon a separate transaction  
30 or occurrence and each defense other than denials ~~shall~~must be stated in a separate

31 count or defense whenever a separation facilitates the clear presentation of the matters  
32 set forth.

33 (c) **Adoption by reference; exhibits.** Statements in a paper may be adopted by  
34 reference in a different part of the same or another paper. An exhibit to a paper is a part  
35 thereof for all purposes.

36 (d) **Paper format.** A proposed document ready for signature by a court official must  
37 have a top margin of not less than 2 inches on the first page and must otherwise follow  
38 the format for all other pleadings and papers. All other pleadings and ~~ether~~ papers,  
39 other than exhibits and court-approved forms, ~~shall~~must be 8½ inches wide x 11 inches  
40 long, on white background, with ~~a top margin of not less than 2 inches, a right and left~~  
41 ~~margin of~~ not less than 1 inch ~~and a bottom margin of not less than one-half inch, with~~  
42 ~~text or images only on one side.~~ All text or images ~~shall~~must be clearly legible, ~~shall~~  
43 must be double spaced, except for matters customarily single spaced, must be on one  
44 side only and ~~shall~~must not be smaller than 12-point size.

45 (e) **Signature line.** The name of the person signing ~~shall~~must be typed or printed  
46 under that person's signature. If a paper is electronically ~~signed filed~~, the paper ~~shall~~  
47 must contain the typed or printed name of the signer ~~with or~~ without a graphic signature.  
48 If a proposed document ready for signature by a court official is electronically filed, the  
49 order must not include the official's signature line and must end with: "signature at top of  
50 first page."

51 (f) **Non-conforming papers.** The clerk of the court ~~shall~~must examine all pleadings  
52 and other papers filed with the court. If they are not prepared in conformity with  
53 paragraphs (a) – (e), the clerk ~~shall~~must accept the filing but may require counsel to  
54 substitute properly prepared papers for nonconforming papers. The clerk or the court  
55 may waive the requirements of this rule for parties appearing pro se. For good cause  
56 shown, the court may relieve any party of any requirement of this rule.

57 (g) **Replacing lost pleadings or papers.** If an original pleading or paper filed in any  
58 action or proceeding is lost, the court may, upon motion, with or without notice,  
59 authorize a copy thereof to be filed and used in lieu of the original.

60 (h) **No improper content.** The court may strike and disregard all or any part of a  
61 pleading or other paper that contains redundant, immaterial, impertinent or scandalous  
62 matter.

63 (i) **Electronic papers.**

64 (i)(1) Any reference in these rules to a writing, recording or image includes the  
65 electronic version thereof.

66 (i)(2) A paper electronically signed and filed is the original.

67 (i)(3) An electronic copy of a paper, recording or image may be filed as though it  
68 were the original. Proof of the original, if necessary, is governed by the Utah Rules of  
69 Evidence.

70 (i)(4) An electronic copy of a paper ~~shall~~must conform to the format of the  
71 original.

72 (i)(5) An electronically filed paper may contain links to other papers filed  
73 simultaneously or already on file with the court and to electronically published  
74 authority.

75 **Advisory Committee Notes**

76

1       **Rule 43. Evidence.**

2       (a) **Form.** In all trials, the testimony of witnesses shall be taken ~~orally~~ in open court,  
3 unless otherwise provided by these rules, the Utah Rules of Evidence, or a statute of  
4 this state. All evidence ~~shall be admitted which that~~ is admissible under the Utah Rules  
5 of Evidence or other rules adopted by the Supreme Court shall be admitted.

6       (b) **Evidence on motions.** ~~When~~ If a motion is based on facts ~~not appearing of~~  
7 outside the record, the court may hear the matter on affidavits, ~~presented by the~~  
8 ~~respective parties, but the court may direct that the matter be heard wholly or partly on~~  
9 ~~oral declarations,~~ testimony or depositions. If an affidavit is electronically filed, the party  
10 or the party's attorney shall keep the original until the proceedings are concluded. If the  
11 original is filed, the clerk of the court shall scan it and return it to the party or the party's  
12 attorney, who shall keep it until the proceedings are concluded.

13

1       **Rule 74. Withdrawal of counsel.**

2       (a) **Notice of withdrawal.** An attorney may withdraw from the case by filing with the  
3 court and serving on all parties a notice of withdrawal. The notice of withdrawal shall  
4 include the address of the attorney's client and a statement that no motion is pending  
5 and no hearing or trial has been set. If a motion is pending or a hearing or trial has been  
6 set, an attorney may not withdraw except upon motion and order of the court. The  
7 motion to withdraw shall describe the nature of any pending motion and the date and  
8 purpose of any scheduled hearing or trial.

9       (b) **Withdrawal of limited appearance.** An attorney who has entered a limited  
10 appearance under Rule 75 shall withdraw from the case ~~by filing and serving a notice of~~  
11 ~~withdrawal~~ upon the conclusion of the purpose or proceeding identified in the Notice of  
12 Limited Appearance:

13               **(b)(1) by filing and serving a notice of withdrawal; or**

14               **(b)(2) if permitted by the judge, by orally announcing the withdrawal on the record**  
15 **in a proceeding in which all parties are present or represented.**

16       An attorney who seeks to withdraw before the conclusion of the purpose or  
17 proceeding shall proceed under subdivision (a).

18       (c) **Notice to Appear or Appoint Counsel.** If an attorney withdraws other than  
19 under subdivision (b), dies, is suspended from the practice of law, is disbarred, or is  
20 removed from the case by the court, the opposing party shall serve a Notice to Appear  
21 or Appoint Counsel on the unrepresented party, informing the party of the responsibility  
22 to appear personally or appoint counsel. A copy of the Notice to Appear or Appoint  
23 Counsel must be filed with the court. No further proceedings shall be held in the case  
24 until 20 days after filing the Notice to Appear or Appoint Counsel unless the  
25 unrepresented party waives the time requirement or unless otherwise ordered by the  
26 court.

27       (d) **Substitution of counsel.** An attorney may replace the counsel of record by filing  
28 and serving a notice of substitution of counsel signed by former counsel, new counsel  
29 and the client. Court approval is not required if new counsel certifies in the notice of  
30 substitution that counsel will comply with the existing hearing schedule and deadlines.

1       **Rule 75. Limited appearance.**

2       (a) **Purposes.** An attorney acting pursuant to an agreement with a party for limited  
3 representation that complies with the Utah Rules of Professional Conduct may enter an  
4 appearance limited to one or more of the following purposes:

5       (a)(1) filing a pleading or other paper;

6       (a)(2) acting as counsel for a specific motion;

7       (a)(3) acting as counsel for a specific discovery procedure;

8       (a)(4) acting as counsel for a specific hearing, including a trial, pretrial conference, or  
9 an alternative dispute resolution proceeding; or

10       (a)(5) any other purpose with leave of the court.

11       (b) **Notice.** Before commencement of the limited appearance the attorney shall file a  
12 Notice of Limited Appearance signed by the attorney and the party or, if permitted by the  
13 judge, orally announce the limited appearance on the record in a proceeding in which all  
14 parties are present or represented. The Notice shall specifically describe the purpose  
15 and scope of the appearance and state that the party remains responsible for all  
16 matters not specifically described in the Notice. The clerk shall enter on the docket the  
17 attorney's name and a brief statement of the limited appearance. The Notice of Limited  
18 Appearance and all actions taken pursuant to it are subject to Rule 11.

19       (c) **Motion to clarify.** Any party may move to clarify the description of the purpose  
20 and scope of the limited appearance.

21       (d) **Party remains responsible.** A party on whose behalf an attorney enters a  
22 limited appearance remains responsible for all matters not specifically described in the  
23 Notice.

24

1       **Rule 6. Time.**

2       ~~(a) Computation. In computing any period of time prescribed or allowed by these~~  
3 ~~rules, by the local rules of any district court, by order of court, or by any applicable~~  
4 ~~statute, the day of the act, event, or default from which the designated period of time~~  
5 ~~begins to run shall not be included. The last day of the period so computed shall be~~  
6 ~~included, unless it is a Saturday, a Sunday, or a legal holiday, in which event the period~~  
7 ~~runs until the end of the next day that is not a Saturday, a Sunday, or a legal holiday.~~  
8 ~~When the period of time prescribed or allowed, without reference to any additional time~~  
9 ~~provided under subsection (e), is less than 11 days, intermediate Saturdays, Sundays~~  
10 ~~and legal holidays shall be excluded in the computation.~~

11       ~~(b) Enlargement. When by these rules or by a notice given thereunder or by order of~~  
12 ~~the court an act is required or allowed to be done at or within a specified time, the court~~  
13 ~~for cause shown may at any time in its discretion (1) with or without motion or notice~~  
14 ~~order the period enlarged if request therefor is made before the expiration of the period~~  
15 ~~originally prescribed or as extended by a previous order or (2) upon motion made after~~  
16 ~~the expiration of the specified period permit the act to be done where the failure to act~~  
17 ~~was the result of excusable neglect; but it may not extend the time for taking any action~~  
18 ~~under Rules 50(b), 52(b), 59(b), (d) and (e), and 60(b), except to the extent and under~~  
19 ~~the conditions stated in them.~~

20       ~~(c) Unaffected by expiration of term. The period of time provided for the doing of any~~  
21 ~~act or the taking of any proceeding is not affected or limited by the continued existence~~  
22 ~~or expiration of a term of court. The continued existence or expiration of a term of court~~  
23 ~~in no way affects the power of a court to do any act or take any proceeding in any civil~~  
24 ~~action that has been pending before it.~~

25       ~~(d) Notice of hearings. Notice of a hearing shall be served not later than 5 days~~  
26 ~~before the time specified for the hearing, unless a different period is fixed by these rules~~  
27 ~~or by order of the court. Such an order may for cause shown be made on ex parte~~  
28 ~~application.~~

29       ~~(e) Additional time after service by mail. Whenever a party has the right or is~~  
30 ~~required to do some act or take some proceedings within a prescribed period after the~~  
31 ~~service of a notice or other paper upon him and the notice or paper is served upon him~~

32 ~~by mail, 3 days shall be added to the end of the prescribed period as calculated under~~  
33 ~~subsection (a). Saturdays, Sundays and legal holidays shall be included in the~~  
34 ~~computation of any 3-day period under this subsection, except that if the last day of the~~  
35 ~~3-day period is a Saturday, a Sunday, or a legal holiday, the period shall run until the~~  
36 ~~end of the next day that is not a Saturday, Sunday, or a legal holiday.~~

37 (a) **Computing time.** The following rules apply in computing any time period  
38 specified in these rules, any local rule or court order, or in any statute that does not  
39 specify a method of computing time.

40 (a)(1) When the period is stated in days or a longer unit of time:

41 (a)(1)(A) exclude the day of the event that triggers the period;

42 (a)(1)(B) count every day, including intermediate Saturdays, Sundays, and  
43 legal holidays; and

44 (a)(1)(C) include the last day of the period, but if the last day is a Saturday,  
45 Sunday, or legal holiday, the period continues to run until the end of the next day  
46 that is not a Saturday, Sunday or legal holiday.

47 (a)(2) When the period is stated in hours:

48 (a)(2)(A) begin counting immediately on the occurrence of the event that  
49 triggers the period;

50 (a)(2)(B) count every hour, including hours during intermediate Saturdays,  
51 Sundays, and legal holidays; and

52 (a)(2)(C) if the period would end on a Saturday, Sunday, or legal holiday, the  
53 period continues to run until the same time on the next day that is not a Saturday,  
54 Sunday, or legal holiday.

55 (a)(3) Unless the court orders otherwise, if the clerk's office is inaccessible:

56 (a)(3)(A) on the last day for filing under Rule 6(a)(1), then the time for filing is  
57 extended to the first accessible day that is not a Saturday, Sunday or legal  
58 holiday; or

59 (a)(3)(B) during the last hour for filing under Rule 6(a)(2), then the time for  
60 filing is extended to the same time on the first accessible day that is not a  
61 Saturday, Sunday, or legal holiday.

62 (a)(4) Unless a different time is set by a statute, local rule, or court order, filing on  
63 the last day means:

64 (a)(4)(A) for electronic filing, at midnight; and

65 (a)(4)(B) for filing by other means, the filing must be made before the clerk's  
66 office is scheduled to close.

67 (a)(5) The "next day" is determined by continuing to count forward when the  
68 period is measured after an event and backward when measured before an event.

69 (a)(6) "Legal holiday" means the day for observing:

70 (a)(6)(A) New Year's Day;

71 (a)(6)(B) Dr. Martin Luther King, Jr. Day;

72 (a)(6)(C) Washington and Lincoln Day;

73 (a)(6)(D) Memorial Day;

74 (a)(6)(E) Independence Day;

75 (a)(6)(F) Pioneer Day;

76 (a)(6)(G) Labor Day;

77 (a)(6)(H) Columbus Day;

78 (a)(6)(I) Veterans' Day;

79 (a)(6)(J) Thanksgiving Day;

80 (a)(6)(K) Christmas; and

81 (a)(6)(L) any day designated by the Governor or Legislature as a state  
82 holiday.

83 **(b) Extending time.**

84 (b)(1) When an act may or must be done within a specified time, the court may,  
85 for good cause, extend the time:

86 (b)(1)(A) with or without motion or notice if the court acts, or if a request is  
87 made, before the original time or its extension expires; or

88 (b)(1)(B) on motion made after the time has expired if the party failed to act  
89 because of excusable neglect.

90 (b)(2) A court must not extend the time to act under Rules 50(b) and (d), 52(b),  
91 59(c), (d), and (f), and 60(b).

92        (c) **Additional time after service by mail.** When a party may or must act within a  
93 specified time after service and service is made by mail, 3 days are added after the  
94 period would otherwise expire under paragraph (a).

95

List of Deadline Changes in Conjunction with New Rule 6.

Rule	Change	To	Rule	Change	To	Rule	Change	To
3(a)	10	14	59(b)	10	14	74(c)	20	21
4(c)(2)	13	14	59(c)	10	14	101(b)	Delete "calendar"	
4(f)(1)	20	21	59(c)	20	21	101(c)	5	7
5(b)(1)(B)	5	7	59(d)	10	14			
7(c)(1)	5	7	59(e)	10	14			
7(c)(1)	10	14	60(b)	3 months	90			
7(f)	15	21	62(a)	10	14			
7(f)	5	7	63(b)(1)(B)	20	21			
12(a)	20	21	63(b)(1)(B)(iii)	20	21			
12(a)(1)	10	14	64(d)(3)(C)	10	14			
12(a)(2)	10	14	64(d)(3)(D)(ii)	10	14			
12(e)	10	14	64(e)(2)	10	14			
12(f)	20	21	64(f)(1)	5	7			
14(a)	10	14	64A(i)(5)	10	14			
15(a)	20	21	64D(g)	7	14			
15(a)	10	14	64D(h)	10	14			
17(c)(2)	20	21	64D(i)	20	21			
17(c)(3)	20	21	64(D)(l)(3)	7	14			
27(a)(2)	20	21	64E(d)(1)	10	14			
31(a)(4)	7	14	65A(b)(2)	10	14			
38(b)	10	14	65C(g)(3)	20	21			
38(c)	10	14	65C(i)	Delete "plus time..."				
50(b)	10	14	65C(m)(1)	5	7			
50(c)(2)	10	14	66(f)	10	14			
52(b)	10	14	68(c)(3)	10	14			
53(d)(1)	20	21	68(c)(4)	10	14			
53(e)(2)	10	14	69C(f)	20	21			
54(d)(2)	5	14	69C(f)	7	14			
54(d)(2)	7	14	69C(i)(2)	5	7			
56(a)	20	21	69C(i)(2)	15	21			

# Tab 3

## **Principles of Rulemaking**

---

### **(1) Certainty**

The rules should provide a predictable process.

### **(2) Clarity**

The rules should be written using plain language principles, adopting the federal style amendments when appropriate.

### **(3) Comprehensiveness**

The rules should include all procedures to avoid unwritten rules.

### **(4) Consistency**

The rules should be internally consistent. There is value to state rules that conform to the federal rules. Lawyers practicing in both courts benefit from a uniform procedure. The state courts can rely on a large body of federal caselaw. The state rules should establish procedures different from the federal rule only when there is a sound reason for doing so.

### **(5) Improvement**

An amendment should solve an identifiable problem.

### **(6) Input**

Before the 45-day comment period, the committee will try to obtain comments and suggestions from lawyers and judges who might be particularly affected by an amendment. The committee will consider all comments.

### **(7) Priority**

The committee will assign a priority level to each request to amend the rules. Requests from the legislature and supreme court will take priority over other priorities. Within a priority level, the committee will consider the requests in the order in which they are made, unless combining requests will better address the matter.

### **(8) Simplicity**

The process established by the rule should reach its outcome as simply as possible while allowing every party an equitable opportunity to investigate and present its case. Exceptions and options should be limited and clearly stated.

### **(9) Stability**

The rules should not be amended unless there is a need.

# Tab 4

1 **Rule 37. Discovery and disclosure motions; Sanctions.**

2 (a) **Motion for order compelling disclosure or discovery; motion for protective**  
3 **order.**

4 (a)(1) A party may move to compel disclosure or discovery and for appropriate  
5 sanctions if another party:

6 (a)(1)(A) fails to disclose, fails to respond to a discovery request, or makes an  
7 evasive or incomplete disclosure or response to a request for discovery;

8 (a)(1)(B) fails to disclose, fails to respond to a discovery request, fails to  
9 supplement a disclosure or response or makes a supplemental disclosure or  
10 response without an adequate explanation of why the additional or correct  
11 information was not previously provided;

12 (a)(1)(C) objects to a discovery request ;

13 (a)(1)(D) impedes, delays, or frustrates the fair examination of a witness; or

14 (a)(1)(E) otherwise fails to make full and complete disclosure or discovery.

15 (a)(2) A party or the person from whom disclosure is required or discovery is  
16 sought may move for an order of protection.

17 (a)(3) A motion may be made to the court in which the action is pending, or, on  
18 matters relating to a deposition or a document subpoena, to the court in the district  
19 where the deposition is being taken or where the subpoena was served. A motion for  
20 an order to a nonparty witness shall be made to the court in the district where the  
21 deposition is being taken or where the subpoena was served.

22 ~~(a)(3) The moving party must attach a copy of the request for discovery, the~~  
23 ~~disclosure, or the response at issue. The moving party must also attach a~~  
24 ~~certification that the moving party has in good faith conferred or attempted to confer~~  
25 ~~with the other affected parties in an effort to secure the disclosure or discovery~~  
26 ~~without court action and that the discovery being sought is proportional under Rule~~  
27 ~~26(b)(2).~~

28 ~~(b) **Motion for protective order.**~~

29 ~~(b)(1) A party or the person from whom disclosure is required or discovery is~~  
30 ~~sought may move for an order of protection. The moving party shall attach to the~~

31 ~~motion a copy of the request for discovery or the response at issue. The moving~~  
32 ~~party shall also attach a certification that the moving party has in good faith~~  
33 ~~conferred or attempted to confer with other affected parties to resolve the dispute~~  
34 ~~without court action.~~

35 ~~(b)(2) If the motion raises issues of proportionality under Rule 26(b)(2), the party~~  
36 ~~seeking the discovery has the burden of demonstrating that the information being~~  
37 ~~sought is proportional.~~

38 (b) Expedited procedures for discovery motions. A motion under Rule 26 for  
39 extraordinary discovery or a motion under Rule 45 to quash a subpoena must follow the  
40 procedures of this paragraph. A motion under this rule for a protective order or for an  
41 order compelling disclosure or discovery—but not a motion for sanctions—must follow  
42 the procedures of this paragraph.

43 (b)(1) Motion length and content. The motion must be no more than four  
44 pages, not including permitted attachments, and must include in the following  
45 order:

46 (b)(1)(A) the relief sought and the grounds for the relief sought stated  
47 succinctly and with particularity;

48 (b)(1)(B) a certification that the requesting party has in good faith  
49 conferred or attempted to confer with the other affected parties in an effort  
50 to resolve the dispute without court action;

51 (b)(1)(C) a statement regarding proportionality under Rule 26(b)(2); and

52 (b)(1)(D) if the motion is a motion for extraordinary discovery, a statement  
53 certifying that the party has reviewed and approved a discovery budget.

54 (b)(2) Response length and content. No more than 7 days after the moving  
55 party has filed the motion, the non-moving party may file a response. The  
56 response must be no more than four pages, not including permitted attachments,  
57 and must **address the issues raised in the motion** include in the following order:

58 (b)(2)(A) a succinct statement regarding the relief sought and the grounds  
59 for the relief sought; and

60 (b)(2)(B) a statement regarding proportionality under Rule 26(b)(2).

61 (b)(3) **Attachments.** Unless required by law the moving party and responding  
62 party must attach only a copy of the request for discovery, the disclosure, or the  
63 response at issue and a proposed order.

64 (b)(4) **Decision.** Upon filing of the response or expiration of the time to do so,  
65 either party may and the moving party must file a Request to Submit for Decision  
66 under Rule 7(d). The court will promptly decide the motion. The court may decide  
67 the motion on the pleadings and papers unless the court schedules a hearing.  
68 The hearing may be by telephone conference or other electronic communication.  
69 The court may order additional briefing and establish a briefing schedule.

70 (c) **Orders.** The court may make orders regarding disclosure or discovery or to  
71 protect a party or person from discovery being conducted in bad faith or from  
72 annoyance, embarrassment, oppression, or undue burden or expense, or to achieve  
73 proportionality under Rule 26(b)(2), including one or more of the following:

74 (c)(1) that the discovery not be had;

75 (c)(2) that the discovery may be had only on specified terms and conditions,  
76 including a designation of the time or place;

77 (c)(3) that the discovery may be had only by a method of discovery other than  
78 that selected by the party seeking discovery;

79 (c)(4) that certain matters not be inquired into, or that the scope of the discovery  
80 be limited to certain matters;

81 (c)(5) that discovery be conducted with no one present except persons  
82 designated by the court;

83 (c)(6) that a deposition after being sealed be opened only by order of the court;

84 (c)(7) that a trade secret or other confidential information not be disclosed or be  
85 disclosed only in a designated way;

86 (c)(8) that the parties simultaneously file specified documents or information  
87 enclosed in sealed envelopes to be opened as directed by the court;

88 (c)(9) that a question about a statement or opinion of fact or the application of law  
89 to fact not be answered until after designated discovery has been completed or until  
90 a pretrial conference or other later time; or

91 (c)(10) that the costs, expenses and attorney fees of discovery be allocated  
92 among the parties as justice requires.

93 (c)(11) If a protective order terminates a deposition, it ~~shall~~may be resumed only  
94 upon the order of the court in which the action is pending.

95 (d) **Expenses and sanctions for motions.** If the motion to compel or for a  
96 protective order is granted or denied, or if a party provides disclosure or discovery or  
97 withdraws a disclosure or discovery request after a motion is filed, the court may order  
98 the party, witness or attorney to pay the reasonable expenses and attorney fees  
99 incurred on account of the motion if the court finds that the party, witness, or attorney  
100 did not act in good faith or asserted a position that was not substantially justified. A  
101 motion to compel or for a protective order does not suspend or toll the time to complete  
102 standard discovery.

103 (e) **Failure to comply with order.**

104 (e)(1) Sanctions by court in district where deposition is taken. Failure to follow an  
105 order of the court in the district in which the deposition is being taken or where the  
106 document subpoena was served is contempt of that court.

107 (e)(2) Sanctions by court in which action is pending. Unless the court finds that  
108 the failure was substantially justified, the court in which the action is pending may  
109 impose appropriate sanctions for the failure to follow its orders, including the  
110 following:

111 (e)(2)(A) deem the matter or any other designated facts to be established in  
112 accordance with the claim or defense of the party obtaining the order;

113 (e)(2)(B) prohibit the disobedient party from supporting or opposing  
114 designated claims or defenses or from introducing designated matters into  
115 evidence;

116 (e)(2)(C) stay further proceedings until the order is obeyed;

117 (e)(2)(D) dismiss all or part of the action, strike all or part of the pleadings, or  
118 render judgment by default on all or part of the action;

119 (e)(2)(E) order the party or the attorney to pay the reasonable expenses,  
120 including attorney fees, caused by the failure;

121 (e)(2)(F) treat the failure to obey an order, other than an order to submit to a  
122 physical or mental examination, as contempt of court; and

123 (e)(2)(G) instruct the jury regarding an adverse inference.

124 (f) **Expenses on failure to admit.** If a party fails to admit the genuineness of any  
125 document or the truth of any matter as requested under Rule 36, and if the party  
126 requesting the admissions proves the genuineness of the document or the truth of the  
127 matter, the party requesting the admissions may apply to the court for an order requiring  
128 the other party to pay the reasonable expenses incurred in making that proof, including  
129 reasonable attorney fees. The court ~~shall~~must make the order unless it finds that:

130 (f)(1) the request was held objectionable pursuant to Rule 36(a);

131 (f)(2) the admission sought was of no substantial importance;

132 (f)(3) there were reasonable grounds to believe that the party failing to admit  
133 might prevail on the matter;

134 (f)(4) that the request is not proportional under Rule 26(b)(2); or

135 (f)(5) there were other good reasons for the failure to admit.

136 (g) **Failure of party to attend at own deposition.** The court on motion may take  
137 any action authorized by paragraph (e)(2) if a party or an officer, director, or managing  
138 agent of a party or a person designated under Rule 30(b)(6) or 31(a) to testify on behalf  
139 of a party fails to appear before the officer taking the deposition, after proper service of  
140 the notice. The failure to act described in this paragraph may not be excused on the  
141 ground that the discovery sought is objectionable unless the party failing to act has  
142 applied for a protective order under paragraph (b).

143 (h) **Failure to disclose.** If a party fails to disclose a witness, document or other  
144 material, or to amend a prior response to discovery as required by Rule 26(d), that party  
145 ~~shall~~may not ~~be permitted to~~ use the witness, document or other material at any  
146 hearing unless the failure to disclose is harmless or the party shows good cause for the  
147 failure to disclose. In addition to or in lieu of this sanction, the court on motion may take  
148 any action authorized by paragraph (e)(2).

149 (i) **Failure to preserve evidence.** Nothing in this rule limits the inherent power of the  
150 court to take any action authorized by paragraph (e)(2) if a party destroys, conceals,

151 alters, tampers with or fails to preserve a document, tangible item, electronic data or  
152 other evidence in violation of a duty. Absent exceptional circumstances, a court may not  
153 impose sanctions under these rules on a party for failing to provide electronically stored  
154 information lost as a result of the routine, good-faith operation of an electronic  
155 information system.

156 **Advisory Committee Notes**

157 [\[Add to existing notes\]](#)

158 [Paragraph \(c\) adopts the expedited procedures for discovery motions formerly](#)  
159 [approved by the Judicial Council. The expedited procedures are intended to be](#)  
160 [complete, without the need to refer to Rule 7, unless the judge directs that Rule 7](#)  
161 [applies.](#)

162

1       **Rule 56. Summary judgment.**

2       (a) **Motion for summary judgment or partial summary judgment.** A party may  
3 move for summary judgment, identifying each claim or defense—or the part of each  
4 claim or defense—on which summary judgment is sought. The court ~~shall~~must grant  
5 summary judgment if the movant shows that there is no genuine dispute as to any  
6 material fact and the movant is entitled to judgment as a matter of law. The court should  
7 state on the record the reasons for granting or denying the motion. The motion and  
8 memoranda must follow Rule 7 as supplemented below.

9           (a)(1) Instead of a statement of the facts under Rule 7(c)(2), a motion for  
10 summary judgment must contain a statement of material facts claimed not to be  
11 genuinely disputed. Each fact must be separately stated in numbered paragraphs  
12 and supported by citing to materials in the record under paragraph (c)(1) of this rule.

13           (a)(2) Instead of a statement of the facts under Rule 7(d)(2), a memorandum  
14 opposing the motion must include a verbatim restatement of each of the movant's  
15 facts that is disputed with an explanation of the grounds for the dispute supported by  
16 citing to materials in the record under paragraph (c)(1) of this rule. The  
17 memorandum may contain a separate statement of additional facts in dispute, which  
18 must be separately stated in numbered paragraphs and similarly supported.

19           (a)(3) The motion and the memorandum opposing the motion may contain a  
20 concise statement of facts and allegations for the limited purpose of providing  
21 background and context for the case, dispute, and motion. The statement of facts or  
22 allegations may cite supporting evidence.

23           (a)(4) Each fact set forth in the motion or in the memorandum opposing the  
24 motion that is not disputed is deemed admitted for the purposes of the motion.

25       (b) **Time to file a motion.** A party may file a motion for summary judgment at any  
26 time until 30 days after the close of all discovery.

27       (c) **Procedures.**

28           (c)(1) **Supporting factual positions.** A party asserting that a fact cannot be  
29 genuinely disputed or is genuinely disputed must support the assertion by:

30 (c)(1)(A) citing to particular parts of materials in the record, including  
31 depositions, documents, electronically stored information, affidavits or  
32 declarations, stipulations (including those made for purposes of the motion only),  
33 admissions, interrogatory answers, or other materials; or

34 (c)(1)(B) showing that the materials cited do not establish the absence or  
35 presence of a genuine dispute, or that an adverse party cannot produce  
36 admissible evidence to support the fact.

37 (c)(2) **Objection that a fact is not supported by admissible evidence.** A party  
38 may object that the material cited to support or dispute a fact cannot be presented in  
39 a form that would be admissible in evidence.

40 (c)(3) **Materials not cited.** The court need consider only the cited materials, but it  
41 may consider other materials in the record.

42 (c)(4) **Affidavits or declarations.** An affidavit or declaration used to support or  
43 oppose a motion must be made on personal knowledge, must set out facts that  
44 would be admissible in evidence, and must show that the affiant or declarant is  
45 competent to testify on the matters stated.

46 (d) **When facts are unavailable to the nonmovant.** If a nonmovant shows by  
47 affidavit or declaration that, for specified reasons, it cannot present facts essential to  
48 justify its opposition, the court may:

49 (d)(1) defer considering the motion or deny it;

50 (d)(2) allow time to obtain affidavits or declarations or to take discovery; or

51 (d)(3) issue any other appropriate order.

52 (e) **Failing to properly support or address a fact.** If a party fails to properly  
53 support an assertion of fact or fails to properly address another party's assertion of fact  
54 as required by Rule 56(c), the court may:

55 (e)(1) give an opportunity to properly support or address the fact;

56 (e)(2) consider the fact undisputed for purposes of the motion;

57 (e)(3) grant summary judgment if the motion and supporting materials—including  
58 the facts considered undisputed—show that the movant is entitled to it; or

59 (e)(4) issue any other appropriate order.

60 (f) **Judgment independent of the motion.** After giving notice and a reasonable time  
61 to respond, the court may:

62 (f)(1) grant summary judgment for a nonmovant;

63 (f)(2) grant the motion on grounds not raised by a party; or

64 (f)(3) consider summary judgment on its own after identifying for the parties  
65 material facts that may not be genuinely in dispute.

66 (g) **Failing to grant all the requested relief.** If the court does not grant all the relief  
67 requested by the motion, it may enter an order stating any material fact—including an  
68 item of damages or other relief—that is not genuinely in dispute and treating the fact as  
69 established in the case.

70 (h) **Affidavit or declaration submitted in bad faith.** If satisfied that an affidavit or  
71 declaration under this rule is submitted in bad faith or solely for delay, the court—after  
72 notice and a reasonable time to respond—may order the submitting party to pay the  
73 other party the reasonable expenses, including attorney's fees, it incurred as a result.  
74 ~~An~~ The court may also hold an offending party or attorney ~~may also be held~~ in contempt  
75 or ~~subjected to order~~ other appropriate sanctions.

#### 76 Advisor Committee Notes

77 The object of the 2014 amendment is to adopt the style amendments of Federal  
78 Rule of Civil Procedure 56 without changing the substantive Utah law. The 2014  
79 amendment also moves to this rule the special briefing requirements of motions for  
80 summary judgment formerly found in Rule 7.

81 Nothing in these changes should be interpreted as changing the line of Utah cases  
82 that the party with the burden of proof on an issue must meet its initial burden to present  
83 materials in the record establishing that no genuine issue of material fact exists and that  
84 the party with the burden of proof is entitled to judgment as a matter of law. Only then  
85 must the party without the burden of proof demonstrate that there is a genuine dispute  
86 as to a material fact. Orvis v. Johnson, 2008 UT 2, Harline v. Barker, 912 P.2d 433 (Utah  
87 1996), K & T, Inc. v. Koroulis, 888 P.2d 623, (Utah 1994)—contrary to the holding in  
88 Celotex Corp. v. Catrett, 477 U.S. 317, 106 S. Ct. 2548, 91 L. Ed. 2d 265 (1986).

89

1       **Rule 56. Summary judgment.**

2       (a) **For claimant.** A party seeking to recover upon a claim, counterclaim or cross-  
3 claim or to obtain a declaratory judgment may, at any time after the expiration of 20-21  
4 days from the commencement of the action or after service of a motion for summary  
5 judgment by the adverse party, move for summary judgment upon all or any part  
6 thereof.

7       (b) **For defending party.** A party against whom a claim, counterclaim, or cross-claim  
8 is asserted or a declaratory judgment is sought, may, at any time, move for summary  
9 judgment as to all or any part thereof.

10       (c) **Motion and proceedings ~~thereon~~.** ~~The motion, memoranda and affidavits shall~~  
11 ~~be in accordance with Rule 7.~~ The judgment sought shall be rendered if ~~the pleadings,~~  
12 ~~depositions, answers to interrogatories, and admissions on file, together with the~~  
13 ~~affidavits, if any, show that~~ there is no genuine issue as to any material fact and ~~that~~ the  
14 moving party is entitled to a judgment as a matter of law. An interlocutory summary  
15 judgment, ~~interlocutory in character~~, may be rendered on the issue of liability ~~alone~~  
16 although there is a genuine issue as to the amount of damages. The motion and  
17 memoranda must follow Rule 7 as supplemented below.

18       (c)(1) Instead of a statement of the facts under Rule 7(c)(2), a motion for  
19 summary judgment must contain a statement of material facts claimed not to be  
20 genuinely disputed. Each fact must be separately stated in numbered paragraphs  
21 and supported by citing to relevant materials, such as affidavits, declarations,  
22 stipulations, admissions, discovery or other materials.

23       (c)(2) Instead of a statement of the facts under Rule 7(d)(2), an opposing party  
24 must include in its initial memorandum a verbatim restatement of each of the moving  
25 party's facts that is disputed with an explanation of the grounds for the dispute  
26 supported by citing to relevant materials, such as affidavits, declarations,  
27 stipulations, admissions, discovery or other materials. The opposing party's initial  
28 memorandum may contain a separate statement of additional facts in dispute, which  
29 must be separately stated in numbered paragraphs and similarly supported.

30 (c)(3) The motion and memorandum opposing the motion may contain a concise  
31 statement of facts and allegations for the limited purpose of providing background  
32 and context for the case, dispute, and motion. The statement of facts or allegations  
33 may cite supporting evidence.

34 (c)(4) Each fact set forth in the motion or memorandum opposing the motion that  
35 is not disputed is deemed admitted for the purposes of the motion.

36 (d) **Case not fully adjudicated on motion.** If on motion under this rule judgment is  
37 not rendered upon the whole case or for all the relief asked and a trial is necessary, the  
38 court at the hearing of the motion, by examining the pleadings and the evidence before  
39 it and by interrogating counsel, shall if practicable ascertain what material facts exist  
40 without substantial controversy and what material facts are actually and in good faith  
41 controverted. It shall thereupon make an order specifying the facts that appear without  
42 substantial controversy, including the extent to which the amount of damages or other  
43 relief is not in controversy, and directing such further proceedings in the action as are  
44 just. Upon the trial of the action the facts so specified shall be deemed established, and  
45 the trial shall be conducted accordingly.

46 (e) **Form of affidavits; further testimony; defense required.** Supporting and  
47 opposing affidavits shall be made on personal knowledge, shall set forth such facts as  
48 would be admissible in evidence, and shall show affirmatively that the affiant is  
49 competent to testify to the matters stated therein. Sworn or certified copies of all papers  
50 or parts thereof referred to in an affidavit shall be attached thereto or served therewith.  
51 The court may permit affidavits to be supplemented or opposed by depositions, answers  
52 to interrogatories, or further affidavits. When a motion for summary judgment is made  
53 and supported as provided in this rule, an adverse party may not rest upon the mere  
54 allegations or denials of the pleadings, but the response, by affidavits or as otherwise  
55 provided in this rule, must set forth specific facts showing that there is a genuine issue  
56 for trial. Summary judgment, if appropriate, shall be entered against a party failing to file  
57 such a response.

58 (f) **When affidavits are unavailable.** Should it appear from the affidavits of a party  
59 opposing the motion that the party cannot for reasons stated present by affidavit facts

60 essential to justify the party's opposition, the court may refuse the application for  
61 judgment or may order a continuance to permit affidavits to be obtained or depositions  
62 to be taken or discovery to be had or may make such other order as is just.

63 (g) **Affidavits made in bad faith.** If any of the affidavits presented pursuant to this  
64 rule are presented in bad faith or solely for the purpose of delay, the court shall forthwith  
65 order the party presenting them to pay to the other party the amount of the reasonable  
66 expenses which the filing of the affidavits caused, including reasonable attorney's fees,  
67 and any offending party or attorney may be adjudged guilty of contempt.

68

1 **Rule 58A. Entry of judgment; abstract of judgment.**

2 (a) **Separate document.** Every judgment and amended judgment must be set out in  
 3 a separate document, but, unless a separate document is requested by a party, a  
 4 separate document is not required for an order disposing of a motion:

5 (a)(1) for judgment under Rule 50(b);

6 (a)(2) to amend or make additional findings under Rule 52(b);

7 (a)(3) for a new trial, or to alter or amend the judgment, under Rule 59;

8 (a)(4) for relief under Rule 60; or

9 (a)(5) for attorney's fees under Rule 73.

10 ~~(a) Judgment upon the verdict of a jury.~~ (b) **Without the court's direction.**

11 Unless the court otherwise directs and subject to Rule 54(b), the prevailing party,  
 12 without awaiting the court's direction, must promptly prepare the judgment when:

13 (b)(1) the jury returns a general verdict;

14 (b)(2) the court awards only costs or a sum certain; or

15 (b)(3) the court denies all relief.

16 ~~the~~ The clerk ~~shall~~ must promptly sign and ~~file~~ record the judgment ~~upon the verdict~~  
 17 ~~of a jury in the register of actions.~~

18 (c) **Court's approval required.** If there is ~~the~~ the court grants relief not described in  
 19 paragraph (b) or if the jury returns a special verdict or a general verdict ~~accompanied by~~  
 20 with answers to ~~interrogatories returned by a jury questions,~~ the court ~~shall direct the~~  
 21 ~~appropriate~~ must promptly approve the form of the judgment, which the clerk ~~shall~~ must  
 22 promptly ~~sign and file~~ record in the register of actions.

23 ~~(b) Judgment in other cases.~~ (d) **Judge's signature; judgment filed with the**  
 24 clerk. Except as provided in paragraphs ~~(a)-(b)~~ and ~~(f)(h)~~ and Rule 55(b)(1), all  
 25 judgments ~~shall~~ must be signed by the judge and filed with the clerk.

26 ~~(e)-(e)~~ **When judgment entered; recording.**

27 (e)(1) If a separate document is not required, A judgment is complete and ~~shall~~  
 28 ~~be deemed~~ is entered for all purposes, except the creation of a lien on real property,  
 29 when it is signed and ~~filed as provided in paragraphs (a) or (b)~~ recorded in the

30 ~~register of actions. The clerk shall immediately record the judgment in the register of~~  
31 ~~actions and the register of judgments.~~

32 (e)(2) If a separate document is required, a judgment is complete and is entered  
33 for all purposes, except the creation of a lien on real property, when it is recorded in  
34 the register of actions and the earlier of these events occurs:

35 (e)(a)(A) the judgment is set out in a separate document; or

36 (e)(2)(B) 150 days have run from the clerk recording the judgment in the  
37 register of actions.

38 ~~(d)-(f)~~ **Notice of judgment.** The party preparing the judgment ~~shall~~must promptly  
39 serve a copy of the signed judgment on the other parties in the manner provided in Rule  
40 5 and promptly file proof of service with the court. Except as provided in Rule of  
41 Appellate Procedure 4(g), the time for filing a notice of appeal is not affected by this  
42 requirement.

43 ~~(e)-(g)~~ **Judgment after death of a party.** If a party dies after a verdict or decision  
44 upon any issue of fact and before judgment, judgment may ~~nevertheless~~ be entered.

45 ~~(f)-(h)~~ **Judgment by confession.** If a judgment by confession is authorized by  
46 statute, the party seeking the judgment must file with the clerk a statement, verified by  
47 the defendant, to the following effect:

48 ~~(f)(1)-(h)(1)~~ If the judgment is for money due or to become due, it ~~shall~~must  
49 concisely state the claim and that the specified sum is due or to become due.

50 ~~(f)(2)-(h)(2)~~ If the judgment is for the purpose of securing the plaintiff against a  
51 contingent liability, it must state concisely the claim and that the specified sum does  
52 not exceed the liability.

53 ~~(f)(3)-(h)(3)~~ It must authorize the entry of judgment for the specified sum.

54 The clerk ~~shall~~must sign ~~and file~~ the judgment for the specified sum, with costs of  
55 entry, if any, and record it in the register of actions ~~and the register of judgments.~~

56 ~~(g)-(i)~~ **Abstract of judgment.** The clerk may abstract a judgment by a signed writing  
57 under seal of the court that:

58 ~~(g)(1)~~ (i)(1) identifies the court, the case name, the case number, the judge or  
59 clerk that signed the judgment, the date the judgment was signed, and the date the  
60 judgment was recorded in the registry of actions and the registry of judgments;

61 ~~(g)(2)~~ (1)(2) states whether the time for appeal has passed and whether an  
62 appeal has been filed;

63 ~~(g)(3)~~ (i)(3) states whether the judgment has been stayed and when the stay will  
64 expire; and

65 ~~(g)(4)~~ (i)(4) if the language of the judgment is known to the clerk, quotes verbatim  
66 the operative language of the judgment or attaches a copy of the judgment.

67

1 **Rule 7. Pleadings allowed; motions, memoranda, hearings, orders.**

2 (a) **Pleadings.** ~~There shall be~~ Only these pleadings are allowed:

3 (a)(1) a complaint; and

4 (a)(2) an answer to a complaint;

5 (a)(3) a reply to a counterclaim an answer to a counterclaim designated as a  
6 counterclaim;

7 (a)(4) an answer to a cross claim, if the answer contains a cross claim;

8 (a)(5) a third party complaint, if a person who was not an original party is  
9 summoned under ~~the provisions of~~ Rule 14; and

10 (a)(6) a third party an answer to a third party complaint; ~~if a third party complaint~~  
11 is served and

12 (a)(7) a reply to an answer if permitted by the court. ~~No other pleading shall be~~  
13 allowed, except that the court may order a reply to an answer or a third party  
14 answer.

15 (b)(4) **Motions.** An application to the court for an order ~~shall~~ must be by motion  
16 which, ~~unless made during a hearing or trial or in proceedings before a court~~  
17 ~~commissioner, shall be made in accordance with this rule. A motion shall be in writing~~  
18 ~~and state succinctly and with particularity the relief sought and the grounds for the relief~~  
19 ~~sought~~ except for the following, must be made in accordance with this rule.

20 (b)(1) A motion made during a hearing or trial may be made orally.

21 (b)(2) A motion made in proceedings before a court commissioner must follow the  
22 procedures of Rule 101.

23 (b)(3) A motion under Rule 26 for extraordinary discovery must follow the  
24 procedures of Rule 37(b).

25 (b)(4) A motion under Rule 37 for a protective order or for an order compelling  
26 disclosure or discovery—but not a motion for sanctions—must follow the procedures  
27 of Rule 37(b).

28 (b)(5) A motion under Rule 45 to quash a subpoena must follow the procedures  
29 of Rule 37(b).

30 (b)(6) A motion for summary judgment must follow the procedures of this rule,  
31 supplemented by the requirements of Rule 56.

32 (c) **Form, name and content of motion.** The rules governing captions and other  
33 matters of form in pleadings apply to motions and other papers. The moving party must  
34 title the motion with substantially the words: "Motion to [short phrase describing the  
35 relief sought]." The motion must be 15 pages or less, not counting documents cited in  
36 the motion. An approved over-length motion must contain a table of contents and a  
37 table of authorities with page references. The motion must contain under appropriate  
38 headings and in the following order:

39 (c)(1) a concise statement of the relief sought and the grounds for the relief  
40 sought;

41 (c)(2) a concise statement of the facts as claimed by the party necessary for a  
42 decision;

43 (c)(3) an argument citing authority for the relief requested; and

44 (c)(4) relevant portions of documents cited in the motion, such as affidavits or  
45 discovery materials or opinions, statutes or rules.

46 (d) **Name and content of memorandum opposing the motion.** Within 14 days  
47 after the motion is filed, a party opposing the motion must file a memorandum in  
48 opposition. The party opposing the motion must title the memorandum with substantially  
49 the words: "Memorandum opposing the motion to [short phrase describing the relief  
50 sought]." The memorandum must be 15 pages or less, not counting objections to  
51 evidence and documents cited in the memorandum. An approved over-length  
52 memorandum must contain a table of contents and a table of authorities with page  
53 references. The memorandum must contain under appropriate headings and in the  
54 following order:

55 (d)(1) a concise statement of the grounds for opposing the relief sought;

56 (d)(2) a concise statement of the facts as claimed by the party necessary for a  
57 decision;

58 (d)(3) an argument citing authority opposing the relief requested;

59 (d)(4) objections to evidence in the motion, citing authority for the objection; and

60 (d)(5) relevant portions of documents cited in the memorandum, such as  
61 affidavits or discovery materials or opinions, statutes or rules.

62 (e) **Name and content of reply memorandum.** Within 7 days after the  
63 memorandum opposing the motion is filed, the moving party may file a reply  
64 memorandum, which must be limited to rebuttal of new matters raised in the  
65 memorandum opposing the motion. The memorandum must be titled “Memorandum  
66 replying to the memorandum opposing the motion to [short phrase describing the relief  
67 sought].” The memorandum must be 5 pages or less, not counting objections to  
68 evidence, response to objections, and documents cited in the memorandum. The  
69 memorandum must contain under appropriate headings and in the following order:

70 (e)(1) a concise statement of the new matter raised in the memorandum  
71 opposing the motion;

72 (e)(2) an argument citing authority rebutting the new matter raised in the  
73 memorandum opposing the motion;

74 (e)(3) objections to evidence in the memorandum opposing the motion, citing  
75 authority for the objection; and

76 (e)(4) response to objections made in the memorandum opposing the motion,  
77 citing authority for the response;

78 (e)(5) relevant portions of documents cited in the memorandum, such as  
79 affidavits or discovery materials or opinions, statutes or rules.

80 (f) **Response to objections made in the reply memorandum.** If the reply  
81 memorandum includes an objection to evidence, the non-moving party may file a  
82 response to the objection no later than 7 days after the reply memorandum is filed.

83 ~~(b)(2) **Limit on order to show cause.** An application to the court for an order to~~  
84 ~~show cause shall be made only for enforcement of an existing order or for sanctions~~  
85 ~~for violating an existing order. An application for an order to show cause must be~~  
86 ~~supported by an affidavit sufficient to show cause to believe a party has violated a~~  
87 ~~court order.~~

88 ~~(c) **Memoranda.**~~

89 ~~(c)(1) **Memoranda required, exceptions, filing times.** All motions, except~~  
90 ~~uncontested or ex parte motions, shall be accompanied by a supporting~~  
91 ~~memorandum. Within ten days after service of the motion and supporting~~  
92 ~~memorandum, a party opposing the motion shall file a memorandum in opposition.~~  
93 ~~Within five days after service of the memorandum in opposition, the moving party~~  
94 ~~may file a reply memorandum, which shall be limited to rebuttal of matters raised in~~  
95 ~~the memorandum in opposition. No other memoranda will be considered without~~  
96 ~~leave of court. A party may attach a proposed order to its initial memorandum.~~

97 ~~(c)(2) **Length.** Initial memoranda shall not exceed 10 pages of argument without~~  
98 ~~leave of the court. Reply memoranda shall not exceed 5 pages of argument without~~  
99 ~~leave of the court. The court may permit a party to file an over-length memorandum~~  
100 ~~upon ex parte application and a showing of good cause.~~

101 ~~(c)(3) **Content.**~~

102 ~~(c)(3)(A) A memorandum supporting a motion for summary judgment shall~~  
103 ~~contain a statement of material facts as to which the moving party contends no~~  
104 ~~genuine issue exists. Each fact shall be separately stated and numbered and~~  
105 ~~supported by citation to relevant materials, such as affidavits or discovery~~  
106 ~~materials. Each fact set forth in the moving party's memorandum is deemed~~  
107 ~~admitted for the purpose of summary judgment unless controverted by the~~  
108 ~~responding party.~~

109 ~~(c)(3)(B) A memorandum opposing a motion for summary judgment shall~~  
110 ~~contain a verbatim restatement of each of the moving party's facts that is~~  
111 ~~controverted, and may contain a separate statement of additional facts in~~  
112 ~~dispute. For each of the moving party's facts that is controverted, the opposing~~  
113 ~~party shall provide an explanation of the grounds for any dispute, supported by~~  
114 ~~citation to relevant materials, such as affidavits or discovery materials. For any~~  
115 ~~additional facts set forth in the opposing memorandum, each fact shall be~~  
116 ~~separately stated and numbered and supported by citation to supporting~~  
117 ~~materials, such as affidavits or discovery materials.~~

118 ~~(c)(3)(C) A memorandum with more than 10 pages of argument shall contain~~  
119 ~~a table of contents and a table of authorities with page references.~~

120 ~~(c)(3)(D) A party may attach as exhibits to a memorandum relevant portions of~~  
121 ~~documents cited in the memorandum, such as affidavits or discovery materials.~~

122 ~~(d)-(g)~~ **Request to submit for decision.** When briefing is complete or the time for  
123 briefing has expired, either party may and the moving party must file a “Request to  
124 Submit for Decision.” The request to submit for decision ~~shall~~must state the date on  
125 which the motion was ~~served~~ filed, the date the opposing memorandum, if any, was  
126 ~~served~~ filed, the date the reply memorandum, if any, was ~~served~~ filed, and whether a  
127 hearing has been requested. If no party files a request, the motion will not be submitted  
128 for decision.

129 ~~(e)-(h)~~ **Hearings.** The court may hold a hearing on any motion. A party may request  
130 a hearing in the motion, in a memorandum or in the request to submit for decision. A  
131 request for hearing ~~shall~~must be separately identified in the caption of the document  
132 containing the request. The court ~~shall~~must grant a request for a hearing on a motion  
133 under Rule 56 or a motion that would dispose of the action or any claim or defense in  
134 the action unless the court finds that the motion or opposition to the motion is frivolous  
135 or the issue has been authoritatively decided.

136 (i) Citation of supplemental authority. A party may file notice of citations to  
137 significant authority that comes to the party’s attention after the party’s memorandum  
138 has been filed or after oral argument but before decision. The notice must state, without  
139 argument, the reason for the citations and the page of the memorandum or the point  
140 argued orally to which the citations apply. Any other party may file a response promptly.  
141 The response must be similarly limited.

142 ~~(f)-(j)~~ **Orders.**

143 ~~(f)(1) An order includes every direction of the court, including a minute order~~  
144 ~~entered in writing, not included in a judgment. An order for the payment of money~~  
145 ~~may be enforced in the same manner as if it were a judgment. Except as otherwise~~  
146 ~~provided by these rules, any order made without notice to the adverse party may be~~

147 ~~vacated or modified by the judge who made it with or without notice. Orders shall~~  
148 ~~state whether they are entered upon trial, stipulation, motion or the court's initiative.~~

149 ~~(f)(2) Unless the court approves the proposed order submitted with an initial~~  
150 ~~memorandum, or unless otherwise directed by the court, the prevailing party shall,~~  
151 ~~within fifteen days after the court's decision, serve upon the other parties a proposed~~  
152 ~~order in conformity with the court's decision. Objections to the proposed order shall~~  
153 ~~be filed within five days after service. The party preparing the order shall file the~~  
154 ~~proposed order upon being served with an objection or upon expiration of the time to~~  
155 ~~object.~~

156 ~~(f)(3) Unless otherwise directed by the court, all orders shall be prepared as~~  
157 ~~separate documents and shall not incorporate any matter by reference.~~

158 (j)(1) **Signed, written decision is an order.** A written decision of the court  
159 signed by a judge however denominated—including “order,” “ruling,” “memorandum  
160 decision,” “opinion,” or “minute entry”—is an order. An order must state whether it is  
161 entered upon trial, stipulation, motion or the court's initiative. Unless otherwise  
162 directed by the court, an order must be prepared as a separate document and must  
163 not incorporate any matter by reference.

164 (j)(2) **Appealable orders.** The order is a final judgment that can be appealed if it  
165 satisfies Rule 54(b) and Rule 58A.

166 (j)(3) **Order to pay money.** An order for the payment of money can be enforced  
167 in the same manner as if it were a judgment.

168 (j)(4) **Ex parte orders.** Except as otherwise provided by these rules, an order  
169 made without notice to the other parties can be vacated or modified by the judge  
170 who made it with or without notice.

171 (j)(5) **Preparing and serving a proposed order.** Within 14 days after the court's  
172 decision the prevailing party must prepare a proposed order conforming to the  
173 decision and serve the proposed order on the other parties for review and approval  
174 as to form. The court may direct that a party other than the prevailing party prepare  
175 and serve the proposed order. The court may prepare and serve the order. If the

176 prevailing party or party assigned to prepare the order fails to serve a proposed  
177 order within 14 days, any party may prepare and serve a proposed order.

178 (j)(6) **Approval as to form.** A party's approval as to the form of a proposed order  
179 certifies that the proposed order accurately reflects the court's direction. Approval as  
180 to form does not waive any objections.

181 (j)(7) **Objecting to a proposed order.** A party may object to the form of the  
182 proposed order by filing an objection within 7 days after the order is served.

183 (j)(8) **Filing proposed order.** The party preparing a proposed order must file it:

184 (j)(8)(A) after the order has been approved as to form by all parties; (The  
185 party preparing the proposed order must indicate whether the approval was  
186 received in person, by telephone, by signature, by email or by other means.)

187 (j)(8)(B) after the time to file an objection to the form of the order has expired;  
188 (The party preparing the proposed order must also file a certificate of service of  
189 the proposed order conforming to Rule 5.) or

190 (j)(8)(B) within two days after a party has filed an objection to the form of the  
191 order. (The party preparing the proposed order may also file a response to the  
192 objection.)

193 (j)(9) **Proposed orders prohibited; exceptions.** A party must not file a proposed  
194 order concurrently with a motion or memorandum or with a request to submit for  
195 decision, except a proposed order must be filed with the following motions:

196 (j)(9)(A) an ex parte motion;

197 (j)(9)(B) a stipulated or unopposed motion; and

198 (j)(9)(C) a discovery motion with expedited procedures under Rule 37(b).

199 (k) **Motion in opposing memorandum or reply memorandum prohibited.** A party  
200 must not make a motion in a memorandum opposing a motion or in a reply  
201 memorandum. A party who objects to evidence in another party's motion or  
202 memorandum must not file a motion to strike that evidence. The proper procedure is to  
203 include in the subsequent memorandum an objection to the evidence.

204 (l) **Over-length motion or memorandum.** The court may permit a party to file an  
205 over-length motion or memorandum upon ex parte motion and a showing of good  
206 cause.

207 (m) **Limited statement of facts and authority.** No statement of facts and legal  
208 authorities beyond the concise statement of the relief sought and the grounds for the  
209 relief sought required in paragraph (c) is required for the following motions:

210 (m)(1) motion to allow an over-length motion or memorandum;

211 (m)(2) motion to extend the time to perform an act, if the motion is filed before the  
212 time to perform the act has expired;

213 (m)(3) motion to continue a hearing;

214 (m)(4) motion to appoint a guardian ad litem;

215 (m)(5) motion to substitute parties;

216 (m)(6) motion to refer the action to or withdraw it from the court's ADR program;

217 (m)(7) motion for a settlement conference; and

218 (m)(8) motion to approve a stipulation of the parties.

219 (n) **Limit on order to show cause.** An application to the court for an order to show  
220 cause must be filed only for enforcement of an existing order or for sanctions for  
221 violating an existing order. An application for an order to show cause must be supported  
222 by an affidavit sufficient to show cause to believe a party has violated a court order.

223 **Advisory Committee Notes**

224 [Add to existing notes]

225 The purpose of the 2014 amendments is to:

226 (1) combine a motion and its supporting memorandum in one document, as in the  
227 federal court;

228 (2) eliminate motions to strike evidence relied upon to support or oppose a motion;

229 (3) substantially reduce proposed orders;

230 (4) bring regularity to motion practice; and

231 (5) return the analysis of whether an appeal from an order is proper to the traditional  
232 analysis under Rule 54 and Rule 58A, notwithstanding the holdings in:

233 Central Utah Water Conservancy District v. King, 2013 UT 13;

234 [Giusti v. Sterling Wentworth Corp., 2009 UT 2; and](#)  
235 [Code v. Utah Dept of Health, 2007 UT 43, and.](#)  
236