

Agenda

Advisory Committee on Rules of Civil Procedure

January 26, 2011
4:00 to 6:00 p.m.

Administrative Office of the Courts
Scott M. Matheson Courthouse
450 South State Street
Judicial Council Room, Suite N31

Approval of minutes.	Tab1	Fran Wikstrom
Introduction of Committee Members		Fran Wikstrom
Rule 108. Objection to court commissioner's recommendations	Tab 2	Tim Shea
Simplified disclosure and discovery rules. Subcommittee reports.	Tab 3	Fran Wikstrom

Committee Web Page: <http://www.utcourts.gov/committees/civproc/>

Meeting Schedule

February 23, 2011
March 23, 2011
April 27, 2011
May 25, 2011
June 22, 2011
September 28, 2011
October 26, 2011
November 16, 2011
January 25, 2012

Tab 1

MINUTES

UTAH SUPREME COURT ADVISORY COMMITTEE OF THE RULES OF CIVIL PROCEDURE

Wednesday, December 15, 2010

Administrative Office of the Courts

PRESENT: Francis M. Wikstrom, Chair, W. Cullen Battle, Francis J. Carney, Lincoln L. Davies, Jonathan O. Hafen, Steve Marsden, Terrie T. McIntosh, Honorable David O. Nuffer, Honorable Derek Pullan, David W. Scofield, Todd M. Shaughnessy, Robert J. Shelby, Leslie W. Slauch, Janet H. Smith, Trystan B. Smith, Honorable Kate Toomey, Barbara L. Townsend,

PRESENT BY PHONE: Honorable Lyle Anderson, David H. Moore, Lori Woffinden

EXCUSED: Sammi V. Anderson, James T. Blanch

STAFF: Timothy M. Shea, Diane Abegglen, Appellate Court Administrator

I. APPROVAL OF MINUTES.

Mr. Wikstrom called the meeting to order at 4:00 p.m., and entertained comments from the committee concerning the November 17, 2010 minutes. No comments were made and Mr. Wikstrom asked for a motion that the minutes be approved. The motion was duly made and seconded, and approved.

II. RULE 55. IMPLEMENTATION OF *ARBROGAST V. RIVER CROSSINGS*, 2010 UT 40.

In the interests of time, the committee deferred this item.

III. RULES FOR AREAS OF PRACTICE.

In the interests of time, the committee deferred this item.

IV. SIMPLIFIED DISCLOSURE AND DISCOVERY RULES.

Mr. Wikstrom reviewed the list of presentations with the committee and asked whether there were any missing. Mr. Battle said that he had agreed to present to the law firm of Stoel Reeves, but that the contact person never arranged the meeting.

Mr. Wikstrom described his meeting with the district judges of the Second and Third Districts and the Board of District Court Judges. The judges are generally supportive of the efforts. They are concerned about the ability of pro se parties to follow the requirements. Some judges thought that the opt-out provision was too liberal; that the court should have the ability to oversee stipulations for extra-ordinary discovery.

The judges suggested a session at the Spring conference, a central repository of decisions on discovery motions, and getting input from lawyers representing malpractice insurance firms.

Expert Reports and Depositions

The committee recognized the weight of opinion favoring the ability to depose an expert witness. Several members commented that either a report or a deposition was appropriate, but not both. The committee discussed whether the proponent or the opponent should be able to make that choice. Most favored the opponent making the choice to depose an expert or require a report. The consensus was that the currently proposed restrictions should apply to that choice: the deposition would be limited to 4 hours; and the expert's testimony would be limited to matters fairly disclosed in the report. All agreed that the opponent should pay the expert's deposition fee and expenses, but not the attorney's.

The committee discussed an appropriate time line and settled on the following:

- The plaintiff would disclose their expert witnesses and associated information no more than 7 days after the close of fact discovery.
- The defendant would exercise their option to require a report or to depose the expert within 7 days after the disclosure.
- The expert would then have 28 days to complete the report or the defendant would have 28 days to complete the deposition.
- The defendant would disclose their expert witnesses and associated information within 7 days after the report or deposition.
- The plaintiff would exercise their option to require a report or to depose the expert within 7 days after the disclosure.
- The expert would then have 28 days to complete the report or the plaintiff would have 28 days to complete the deposition.

Maximum total elapsed time should be 12 weeks after the close of fact discovery. Mr. Shaughnessy volunteered to draft language for the next meeting.

Multiple Tiers

Professor Davies suggested a three-tier approach in which extraordinary discovery for one tier would not exceed the standard discovery for the next tier. The committee discussed whether, in a multiple tier system, the parties should engage in standard discovery before requesting extraordinary discovery. The general consensus was that discovery motions would be much more focused if the parties had the benefit of standard discovery.

Mr. Carney suggested that the first tier might be claims less than \$50,000 in which there was no discovery, only the mandatory disclosures. Ms. McIntosh asked whether the supreme court had the authority to eliminate all discovery. Mr. Shaughnessy said that the parties would have to be allowed at least interrogatories and third party document subpoenas.

It was observed that the parties would have to declare that their damages did not exceed the amount of their tier. It was observed that a counterclaim or cross claim might move the case to the next tier.

There was a lengthy discussion about whether the parties would be able to amend their pleadings to seek damages that would put them into a higher tier. Judge Toomey reported that she presided over a case that started out as a personal injury case, but ultimately became a wrongful death case. It was observed that multiple tiers will add greatly to the complexity of discovery.

There was a lengthy discussion about the amount of damages to define each of the tiers and the discovery limits for each tier.

Professor Davies and Mr. Hafen volunteered to draft language for the next meeting.

Proportionality

Mr. Wikstrom stated that several of the commentators objected to the factors surrounding the principle of proportionality. He proposed integrating the factors developed by the Sedona Conference, which he believes are more concrete. Mr. Slaugh thought that the Sedona factors were not that much different from our own. Mr. Wikstrom volunteered to draft language for the next meeting.

IV. ADJOURNMENT.

The meeting was adjourned at 6:00 p.m. The next meeting will be held at 4:00 p.m. on Wednesday, January 26, 2011, at the Administrative Office of the Courts.

Tab 2



Administrative Office of the Courts

Chief Justice Christine M. Durham
Utah Supreme Court
Chair, Utah Judicial Council

MEMORANDUM

Daniel J. Becker
State Court Administrator
Myron K. March
Deputy Court Administrator

To: Civil Procedures Committee
From: Tim Shea
Date: January 21, 2011
Re: Rule 108. Objection to court commissioner's recommendations

You tabled Rule 108 to wait for recommendations from the Board of District Court Judges. The Board recommends the attached draft. The interlineation shows the changes from the draft you last considered.

To recognize the different standards of review that apply to the different types of proceedings before commissioners, paragraph (d) has been parsed into three subparagraphs. The nature of the hearing before the judge (proffer or testimony) will be determined by the nature of the case rather than the nature of the hearing (proffer or testimony) before the commissioner.

Under (d)(1) a judge may always hold a review hearing regardless of whether one has been requested.

Paragraph (d)(2) adopts the standard of review from Code of Judicial Administration Rule 6-601(3) and Section 62A-15-631(13) and applies that standard to cohabitant abuse protective order hearings and hearings on orders to show cause for the enforcement of a judgment. These three are cases in which the commissioner would enter the final order if there were no judicial review.

Paragraph (d)(3) recognizes a right, upon request, to present testimony to the judge in custody disputes. In non-custody disputes the parties have the right, upon request, to a hearing, but the judge decides whether the hearing is for taking evidence or proffers.

There will be conforming amendments to CJA 6-401 and CJA 6-601 considered by the Judicial Council.

Encl. Rule 108. Objection to court commissioner's recommendations

1 **Rule 108. Objection to court commissioner’s recommendation.**

2 (a) A recommendation of a court commissioner is the order of the court until
3 modified by the court. A party may file a written objection to the recommendation within
4 14 days after the recommendation is made in open court or, if the court commissioner
5 takes the matter under advisement, within 14 days after the minute entry of the
6 recommendation is served. A judge’s counter-signature on the commissioner’s
7 recommendation does not affect the review of an objection.

8 (b) The objection must quote the findings of fact, the conclusions of law, or the part
9 of the recommendation to which the objection is made and state the relief sought. The
10 memorandum in support of the objection must explain succinctly and with particularity
11 why the findings, conclusions, or recommendation are incorrect. The time for filing,
12 length and content of memoranda, affidavits, and request to submit for decision are as
13 stated for motions in Rule 7.

14 (c) If there has been a substantial change of circumstances since the
15 commissioner’s recommendation, the judge may, in the interests of judicial economy,
16 consider new evidence. Otherwise, any evidence, whether by proffer, testimony or
17 exhibit, not presented to the commissioner shall not be presented to the judge.

18 ~~(d) If the parties proffered evidence at the hearing before the commissioner, the~~
19 ~~judge must hold an evidentiary hearing upon the request of a party.~~

20 (d)(1) The judge may hold a hearing on any objection.

21 (d)(2) If the hearing before the commissioner was held under Utah Code Title 62A,
22 Chapter 15, Part 6, Utah State Hospital and Other Mental Health Facilities, Utah Code
23 Title 78B, Chapter 7, Protective Orders, or on an order to show cause for the
24 enforcement of a judgment, any party has the right, upon request, to present testimony
25 and other evidence on genuine issues of material fact at a hearing de novo.

26 (d)(3) If the hearing before the commissioner was in a domestic relations matter
27 other than a cohabitant abuse protective order, any party has the right, upon request:

28 (d)(3)(A) to present testimony and other evidence on genuine issues of material fact
29 relevant to custody at a hearing de novo; and

30 (d)(3)(B) to a hearing at which the judge may require testimony or proffers of
31 testimony on genuine issues of material fact relevant to issues other than custody.

32 (e) If a party does not request ~~an evidentiary a~~ hearing, the judge may hold a
33 hearing or review the record of evidence or proffered evidence before the
34 commissioner. ~~If the commissioner held an evidentiary hearing, the judge will review the~~
35 ~~record of evidence before the commissioner.~~

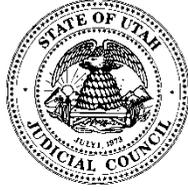
36 ~~(e)~~ (f) If the judge reviews the record of the evidence or proffered evidence, the
37 judge will affirm the commissioner's findings of fact if there is any credible sufficient
38 evidence to support them. The judge will review conclusions of law for correctness. If
39 the judge holds an evidentiary hearing or is proffered evidence, the judge will
40 independently make findings of fact and conclusions of law.

41

42 (Delete Rule 101(k).)

43

Tab 3



Administrative Office of the Courts

Chief Justice Christine M. Durham
Utah Supreme Court
Chair, Utah Judicial Council

MEMORANDUM

Daniel J. Becker
State Court Administrator
Ray H. Wahl
Deputy Court Administrator

To: Civil Procedures Committee
From: Tim Shea
Date: January 21, 2011
Re: Rule 26A

I have shown by interlineation further changes to Rule 26A requested by the Family Law Section. They want to expressly state that the disclosure required under Rule 26A is in addition to the disclosure required by Rule 26. The changes to the disclosure schedule are intended to coincide with the general disclosure timetable in Rule 26. Also, they have requested the ability to depose child custody evaluators and financial experts. If the committee decides to permit expert depositions, this latter change probably would not be necessary.

copy: Stewart Ralphs
Dena Sarandos

1 **Rule 1. General provisions.**

2 Scope of rules. These rules govern the procedure in the courts of the state of Utah in
3 all actions of a civil nature, whether cognizable at law or in equity, and in all statutory
4 proceedings, except as governed by other rules promulgated by this court or enacted by
5 the Legislature and except as stated in Rule 81. They shall be liberally construed **and**
6 **applied** to achieve the just, speedy, and inexpensive determination of every action.

7 These rules govern all actions brought after they take effect and all further proceedings
8 in actions then pending. If, in the opinion of the court, applying a rule in an action
9 pending when the rule takes effect would not be feasible or would be unjust, the former
10 procedure applies.

11 Advisory Committee Notes

12 A primary purpose of the 2010 amendments is to give effect to the long-standing but
13 often overlooked directive in Rule 1 that the Rules of Civil Procedure should be
14 construed and applied to achieve "the just, speedy and inexpensive determination of
15 every action." The amendments serve this purpose by limiting parties to discovery that
16 is proportional the stakes of the litigation, curbing excessive expert discovery, and
17 requiring the early disclosure of documents, witnesses and evidence that a party
18 intends to offer in its case-in-chief. The committee's purpose is to restore balance to the
19 goals of Rule 1, so that a just resolutions are not achieved at the expense of speedy
20 and inexpensive resolutions, and greater access to the justice system can be afforded
21 to all members of society.

1 **Rule 8. General rules of pleadings.**

2 (a) Claims for relief. An original claim, counterclaim, cross-claim or third-party claim
3 shall contain a simple, short and plain:

4 (a)(1) statement of facts showing that the party is entitled to relief;

5 (a)(2) statement of the legal theory on which the claim rests; and

6 (a)(3) demand for judgment for specified relief. Relief in the alternative or of several
7 different types may be demanded.

8 (b) Defenses; form of denials. A party shall state in simple, short and plain terms any
9 defenses to each claim asserted and shall admit or deny the statements in the claim. A
10 party without knowledge or information sufficient to form a belief about the truth of a
11 statement shall so state, and this has the effect of a denial. Denials shall fairly meet the
12 substance of the statements denied. A party may deny all of the statements in a claim
13 by general denial. A party may specify the statement or part of a statement that is
14 admitted and deny the rest. A party may specify the statement or part of a statement
15 that is denied and admit the rest.

16 (c) Affirmative defenses. An affirmative defense shall contain a simple, short and
17 plain:

18 (c)(1) statement of facts establishing the affirmative defense;

19 (c)(2) statement of the legal theory on which the defense rests; and

20 (c)(3) a demand for relief.

21 A party shall set forth affirmatively in a responsive pleading accord and satisfaction,
22 arbitration and award, assumption of risk, contributory negligence, discharge in
23 bankruptcy, duress, estoppel, failure of consideration, fraud, illegality, injury by fellow
24 servant, laches, license, payment, release, res judicata, statute of frauds, statute of
25 limitations, waiver, and any other matter constituting an avoidance or affirmative
26 defense. If a party mistakenly designates a defense as a counterclaim or a counterclaim
27 as a defense, the court, on terms, may treat the pleadings as if the defense or
28 counterclaim had been properly designated.

29 (d) Effect of failure to deny. Statements in a pleading to which a responsive pleading
30 is required, other than statements of the amount of damage, are admitted if not denied

31 in the responsive pleading. Statements in a pleading to which no responsive pleading is
32 required or permitted are deemed denied or avoided.

33 (e) Consistency. A party may state a claim or defense alternately or hypothetically,
34 either in one count or defense or in separate counts or defenses. If statements are
35 made in the alternative and one of them is sufficient, the pleading is not made
36 insufficient by the insufficiency of an alternative statement. A party may state legal and
37 equitable claims or legal and equitable defenses regardless of consistency.

38 (f) Construction of pleadings. All pleadings shall be construed to do substantial
39 justice.

40 Advisory Committee Notes

41 The 2010 amendments remove from Rule 8 prior language requiring a statement of
42 the party's "claim." Instead, the rule now requires a short and plain statement of both (1)
43 "facts showing that the party is entitled to relief" and (2) "the legal theory on which the
44 claim rests." The purpose of this amendment is twofold. First, the amendment clarifies
45 that parties must give notice of both the facts and the law that support their claim. The
46 amendment thus reconfirms longstanding case law that courts, on a Rule 12 motion, will
47 "accept the plaintiff's description of facts alleged in the complaint to be true, but . . .
48 need not accept extrinsic facts not pleaded nor . . . legal conclusions in contradiction of
49 the pleaded facts." *Allred v. Cook*, 590 P.2d 318, 319 (Utah 1979). "[M]ere conclusory
50 allegations in a pleading . . . are insufficient . . ." *Chapman v. Primary Children's Hosp.*,
51 784 P.2d 1181, 1186 (Utah 1989). Second, by clarifying that parties should plead facts,
52 this amendment to Rule 8 incentivizes further and earlier disclosure of facts, consistent
53 with the general approach of Utah's new "simplified rules" and other changes made by
54 the 2010 amendments, including those to Rule 26's disclosure requirements. To
55 facilitate access to justice, the committee intends that all pleadings—both complaints
56 and defenses—provide more and earlier notice of the facts alleged with less reliance on
57 discovery. However, by requiring parties to plead "facts," this amendment expressly
58 does not resurrect any prior requirement of technical or "code" pleading. Nor does the
59 amendment seek to import any heightened pleading requirement, including
60 interpretations of the United States Supreme Court's decisions in *Bell Atlantic Corp. v.*
61 *Twombly*, 550 U.S. 544 (2007), and *Ashcroft v. Iqbal*, 129 S. Ct. 1937 (2009), as

62 mandating a heightened standard of “plausibility” pleading under the Federal Rules of
63 Civil Procedure. Rather, the longstanding “liberal” standard of notice pleading remains
64 in effect in Utah. E.g., *Canfield v. Layton City*, 2005 UT 60, ¶ 14, 122 P.3d 622. Accord
65 Adam N. Steinman, *The Pleading Problem*, 62 *Stanford L. Rev.* 1293 (2010).
66

1 **Rule 16. Pretrial conferences.**

2 (a) Pretrial conferences. The court, in its discretion or upon motion, may direct the
3 attorneys and, when appropriate, the parties to appear for such purposes as:

4 (a)(1) expediting the disposition of the action;

5 (a)(2) establishing early and continuing control so that the case will not be protracted
6 for lack of management;

7 (a)(3) discouraging wasteful pretrial activities;

8 (a)(4) improving the quality of the trial through more thorough preparation;

9 (a)(5) facilitating the settlement of the case;

10 (a)(6) considering all matters as may aid in the disposition of the case;

11 (a)(7) establishing the time to join other parties and to amend the pleadings;

12 (a)(8) establishing the time to file motions;

13 (a)(9) establishing the time to complete discovery;

14 (a)(10) extending fact discovery;

15 (a)(11) the date for pretrial and final pretrial conferences and trial;

16 (a)(12) provisions for preservation, disclosure or discovery of electronically stored
17 information;

18 (a)(13) any agreements the parties reach for asserting claims of privilege or of
19 protection as trial-preparation material after production; and

20 (a)(14) any other appropriate matters.

21 (b) Unless an order sets the trial date, any party may and the plaintiff shall, at the
22 close of all discovery, certify to the court that the case is ready for trial. The court shall
23 schedule the trial as soon as mutually convenient to the court and parties. The court
24 shall notify parties of the trial date and of any final pretrial conference.

25 (c) Final pretrial conferences. The court, in its discretion or upon motion, may direct
26 the attorneys and, when appropriate, the parties to appear for such purposes as
27 settlement and trial management. The conference shall be held as close to the time of
28 trial as reasonable under the circumstances.

29 (d) Sanctions. If a party or a party's attorney fails to obey an order, if a party or a
30 party's attorney fails to attend a conference, if a party or a party's attorney is
31 substantially unprepared to participate in a conference, or if a party or a party's attorney

32 fails to participate in good faith, the court, upon motion or its own initiative, may take any
33 action authorized by Rule 37(b)(2).

34 Advisory Committee Notes

35

1 **Rule 26. General provisions governing disclosure and discovery.**

2 (a) Disclosure. This rule applies unless changed or supplemented by a rule
3 governing disclosure and discovery in a practice area.

4 (a)(1) Initial disclosures. Except in cases exempt under paragraph (a)(2), a party
5 shall, without waiting for a discovery request, provide to other parties:

6 (a)(1)(A) the name and, if known, the address and telephone number of:

7 (a)(1)(A)(i) each individual likely to have discoverable information supporting its
8 claims or defenses, unless solely for impeachment, identifying the subjects of the
9 information; and

10 (a)(1)(A)(ii) each fact witness the party may call in its case in chief and a summary of
11 the expected testimony.

12 (a)(1)(B) a copy of all documents, data compilations, electronically stored
13 information, and tangible things in the possession or control of the party that the party
14 may offer in its case in chief;

15 (a)(1)(C) a computation of any damages claimed and a copy of all discoverable
16 documents or evidentiary material on which such computation is based, including
17 materials about the nature and extent of injuries suffered;

18 (a)(1)(D) a copy of any agreement under which any person may be liable to satisfy
19 part or all of a judgment or to indemnify or reimburse for payments made to satisfy the
20 judgment; and

21 (a)(1)(E) a copy of all documents to which a party refers in its pleadings.

22 (a)(1)(F) The disclosures required by paragraph (a)(1) shall be made:

23 (a)(1)(F)(i) by the plaintiff within 14 days after service of the first answer to the
24 complaint; and

25 (a)(1)(F)(ii) by the defendant within 28 days after the plaintiff's first disclosure or after
26 that defendant's appearance, whichever is later.

27 (a)(2) Exemptions.

28 (a)(2)(A) Unless otherwise ordered by the court or agreed to by the parties, the
29 requirements of paragraph (a)(1) do not apply to actions:

30 (a)(2)(A)(i) for judicial review of adjudicative proceedings or rule making proceedings
31 of an administrative agency;

32 (a)(2)(A)(ii) governed by Rule 65B or Rule 65C;
33 (a)(2)(A)(iii) to enforce an arbitration award;
34 (a)(2)(A)(iv) for water rights general adjudication under Title 73, Chapter 4.
35 (a)(2)(B) In an exempt action, the matters subject to disclosure under paragraph
36 (a)(1) are subject to discovery under paragraph (b).
37 (a)(3) Disclosure of expert testimony.
38 (a)(3)(A) A party shall, without waiting for a discovery request, provide to other
39 parties a copy of a written report of any person who may be used at trial to present
40 evidence under Rules 702, 703, or 705 of the Utah Rules of Evidence and who is
41 retained or specially employed to provide expert testimony in the case or whose duties
42 as an employee of the party regularly involve giving expert testimony. The report shall
43 be signed by the expert and contain: a complete statement of all opinions the witness
44 will express and the basis and reasons for them; the data or other information relied
45 upon by the witness in forming them; any exhibits that will be used to summarize or
46 support them; the qualifications of the expert, including a list of all publications authored
47 within the preceding ten years; the compensation to be paid for the study and testimony;
48 and a list of any other cases in which the expert has testified as an expert at trial or by
49 deposition within the preceding four years. Such an expert may not testify in a party's
50 case-in-chief concerning any matter not fairly disclosed in the report.
51 (a)(3)(B) If the expert witness is not required to provide a written report, the party
52 shall disclose the subject matter on which the witness is expected to present evidence
53 under Rule of Evidence 702, 703 or 705 and a summary of the facts and opinions to
54 which the witness is expected to testify.
55 (a)(3)(C) Disclosure required by paragraph (a)(3) shall be made within 28 days after
56 the expiration of fact discovery as provided by paragraph (c) or, if the evidence is
57 intended solely to contradict evidence under paragraph (a)(3)(A), within 56 days after
58 disclosure by the other party.
59 (a)(4) Pretrial disclosures. A party shall, without waiting for a discovery request,
60 provide to other parties:

61 (a)(4)(A) the name and, if not previously provided, the address and telephone
62 number of each witness, unless solely for impeachment, separately identifying
63 witnesses the party will call and witnesses the party may call;

64 (a)(4)(B) the name of witnesses whose testimony is expected to be presented by
65 transcript of a deposition and a copy of the transcript; and

66 (a)(4)(C) identification of each exhibit, including summaries of other evidence, unless
67 solely for impeachment, separately identifying those which the party will offer and those
68 which the party may offer.

69 (a)(4)(D) Disclosure required by paragraph (a)(4) shall be made at least 28 days
70 before trial. At least 14 days before trial, a party shall serve and file objections and
71 grounds for the objections to the use of a deposition and to the admissibility of exhibits.
72 Other than objections under Rules 402 and 403 of the Utah Rules of Evidence,
73 objections not listed are waived unless excused by the court for good cause.

74 (b) Discovery scope.

75 (b)(1) In general. Parties may discover any matter, not privileged, which is relevant
76 to the claim or defense of any party if the discovery satisfies the standards of
77 proportionality set forth below. Discovery and discovery requests are proportional if:

78 (b)(1)(A) the likely benefits of the proposed discovery outweigh the burden or
79 expense;

80 (b)(1)(B) the discovery is consistent with the overall case management and will
81 further the just, speedy and inexpensive determination of the case;

82 (b)(1)(C) the discovery is reasonable, considering the needs of the case, the amount
83 in controversy, the complexity of the case, the parties' resources, the importance of the
84 issues, and the importance of the discovery in resolving the issues;

85 (b)(1)(D) the discovery is not unreasonably cumulative or duplicative;

86 (b)(1)(E) the information cannot be obtained from another source that is more
87 convenient, less burdensome or less expensive; and

88 (b)(1)(F) the party seeking discovery has not had sufficient opportunity to obtain the
89 information by discovery or otherwise, taking into account the parties' relative access to
90 the information.

91 (b)(2) The party seeking discovery has the burden of showing proportionality. To
92 ensure proportionality, the court may enter orders under Rule 37.

93 (b)(3) A party claiming that electronically stored information is not reasonably
94 accessible because of undue burden or cost shall describe the source of the
95 electronically stored information, the nature and extent of the burden, the nature of the
96 information not provided, and any other information that will enable other parties to
97 evaluate the claim.

98 (b)(4) Trial preparation materials. A party may obtain otherwise discoverable
99 documents and tangible things prepared in anticipation of litigation or for trial by or for
100 another party or by or for that other party's representative (including the party's attorney,
101 consultant, surety, indemnitor, insurer, or agent) only upon a showing that the party
102 seeking discovery has substantial need of the materials and that the party is unable
103 without undue hardship to obtain substantially equivalent materials by other means. In
104 ordering discovery of such materials, the court shall protect against disclosure of the
105 mental impressions, conclusions, opinions, or legal theories of an attorney or other
106 representative of a party.

107 (b)(5) Statement previously made about the action. A party may obtain without the
108 showing required in paragraph (b)(4) a statement concerning the action or its subject
109 matter previously made by that party. Upon request, a person not a party may obtain
110 without the required showing a statement about the action or its subject matter
111 previously made by that person. If the request is refused, the person may move for a
112 court order under Rule 37. A statement previously made is (A) a written statement
113 signed or approved by the person making it, or (B) a stenographic, mechanical,
114 electrical, or other recording, or a transcription thereof, which is a substantially verbatim
115 recital of an oral statement by the person making it and contemporaneously recorded.

116 (b)(6) Trial preparation; experts.

117 (b)(6)(A) trial-preparation protection for draft reports or disclosures. Paragraph (b)(4)
118 protects drafts of any report or disclosure required under paragraph (a)(3), regardless of
119 the form in which the draft is recorded.

120 (b)(6)(B) trial-preparation protection for communications between a party's attorney
121 and expert witnesses. Paragraph (b)(4) protects communications between the party's

122 attorney and any witness required to provide a report under paragraph (a)(3)(A),
123 regardless of the form of the communications, except to the extent that the
124 communications:

125 (b)(6)(B)(i) relate to compensation for the expert's study or testimony;

126 (b)(6)(B)(ii) identify facts or data that the party's attorney provided and that the
127 expert considered in forming the opinions to be expressed; or

128 (b)(6)(B)(iii) identify assumptions that the party's attorney provided and that the
129 expert relied on in forming the opinions to be expressed.

130 (b)(6)(C) Expert employed only for trial preparation. Ordinarily, a party may not, by
131 interrogatories or otherwise, discover facts known or opinions held by an expert who
132 has been retained or specially employed by another party in anticipation of litigation or
133 to prepare for trial and who is not expected to be called as a witness at trial. But a party
134 may do so only:

135 (b)(6)(C)(i) as provided in Rule 35(b); or

136 (b)(6)(C)(ii) on showing exceptional circumstances under which it is impracticable for
137 the party to obtain facts or opinions on the same subject by other means.

138 (b)(7) Claims of privilege or protection of trial preparation materials.

139 (b)(7)(A) Information withheld. If a party withholds discoverable information by
140 claiming that it is privileged or prepared in anticipation of litigation or for trial, the party
141 shall make the claim expressly and shall describe the nature of the documents,
142 communications, or things not produced in a manner that, without revealing the
143 information itself, will enable other parties to evaluate the claim.

144 (b)(7)(B) Information produced. If a party produces information that the party claims
145 is privileged or prepared in anticipation of litigation or for trial, the producing party may
146 notify any receiving party of the claim and the basis for it. After being notified, a
147 receiving party must promptly return, sequester, or destroy the specified information and
148 any copies it has and may not use or disclose the information until the claim is resolved.
149 A receiving party may promptly present the information to the court under seal for a
150 determination of the claim. If the receiving party disclosed the information before being
151 notified, it must take reasonable steps to retrieve it. The producing party must preserve
152 the information until the claim is resolved.

153 (c) Sequence and timing of discovery.

154 (c)(1) Standard discovery. Standard discovery as set by the limits established in
155 Rules 30, 33, 34 and 36 shall be completed within 150 days after the defendant's first
156 disclosure is made. Methods of discovery may be used in any sequence, and the fact
157 that a party is conducting discovery shall not delay any other party's discovery. Except
158 for cases exempt under paragraph (a)(2), a party may not seek discovery from any
159 source before that party's initial disclosure obligations are satisfied.

160 (c)(2) Extraordinary discovery. To obtain discovery beyond the limits established in
161 Paragraph (c)(1), a party shall file:

162 (c)(2)(A) before the close of standard discovery, a stipulation of extraordinary
163 discovery and a statement signed by the parties and attorneys that extraordinary
164 discovery is necessary and proportional under paragraph (b)(1) and that each party has
165 reviewed and approved a discovery budget; or

166 (c)(2)(B) before the close of the standard discovery and after reaching the limits of
167 standard discovery imposed by these rules, a motion for extraordinary discovery and a
168 statement signed by the party and attorney that the extraordinary discovery is
169 necessary and proportional under paragraph (b)(1) and that the party has reviewed and
170 approved a discovery budget.

171 (d) Requirements for disclosure or response; disclosure or response by an
172 organization; failure to disclose; initial and supplemental disclosures and responses.

173 (d)(1) A party shall make disclosures and responses to discovery based on the
174 information then known or reasonably available to the party.

175 (d)(2) If the party providing disclosure or responding to discovery is a corporation,
176 partnership, association, or governmental agency, the party shall act through one or
177 more officers, directors, managing agents, or other persons.

178 (d)(3) A party is not excused from making disclosures or responses because the
179 party has not completed investigating the case or because the party challenges the
180 sufficiency of another party's disclosures or responses or because another party has not
181 made disclosures or responses.

182 (d)(4) If a party fails to disclose or to timely supplement a disclosure or response to
183 discovery, that party may not use the undisclosed witness, document or material at any

184 hearing or trial unless the failure is harmless or the party shows good cause for the
185 failure.

186 (d)(5) If a party learns that a disclosure or response is incomplete or incorrect in
187 some important way, the party must timely provide the additional or correct information
188 if it has not been made known to the other parties. The supplemental disclosure or
189 response must state why the additional or correct information was not previously
190 provided.

191 (e) Signing discovery requests, responses, and objections. Every disclosure, request
192 for discovery, response to a request for discovery and objection to a request for
193 discovery shall be in writing and signed by at least one attorney of record or by the party
194 if the party is not represented. The signature of the attorney or party is a certification
195 under Rule 11. If a request or response is not signed, the receiving party does not need
196 to take any action with respect to it. If a certification is made in violation of the rule, the
197 court, upon motion or upon its own initiative, may take any action authorized by Rule 11
198 or Rule 37(b)(2).

199 (f) Filing. Except as required by these rules or ordered by the court, a party shall not
200 file with the court a disclosure, a request for discovery or a response to a request for
201 discovery, but shall file only the certificate of service stating that the disclosure, request
202 for discovery or response has been served on the other parties and the date of service.

203 **Advisory Committee Notes**

204 **Disclosure Requirements and Timing. Rule 26(a)(1).** The 2010 amendments seek
205 to reduce discovery costs by requiring each party to produce, at an early stage in the
206 case and without a discovery request, all of the documents and physical evidence the
207 party may offer in its case-in-chief and the names of witnesses the party may call in its
208 case-in-chief with a description of their expected testimony. In this respect, the
209 amendments build on the initial disclosure requirements of the prior rules. In addition to
210 the disclosures required by the prior version of Rule 26(a)(1), a party must disclose
211 each fact witness the party may call in its case-in-chief and a summary of the witness's
212 expected testimony, a copy of all documents the party may offer in its case-in-chief, and
213 all documents to which a party refers in its pleadings. The duty to provide this
214 information is a continuing one, and disclosures must be supplemented as new

215 evidence and witnesses become known. The penalty for failing to make timely
216 disclosures is that the evidence may not be used in the party's case-in-chief.

217 The amendments also change the time for making these required disclosures.
218 Because the plaintiff controls when it brings the action, plaintiffs must make their
219 disclosures within 14 days after service of the first answer. A defendant is required to
220 make its disclosures within 28 days after the plaintiff's first disclosure or after that
221 defendant's appearance, whichever is later. The purpose of early disclosure is to have
222 all parties present the evidence they expect to use to prove their claims or defenses,
223 thereby giving the opposing party the ability to better evaluate the case and determine
224 what additional discovery is necessary.

225 Finally, the 2010 amendments eliminate two categories of actions that previously
226 were exempt from the mandatory disclosure requirements. Specifically, the
227 amendments eliminate the prior exemption for contract actions in which the amount
228 claimed is \$20,000 or less, and actions in which any party is proceeding pro se. In the
229 committee's view, these types of actions will benefit from the early disclosure
230 requirements and the overall reduced cost of discovery.

231 **Expert Disclosures and Timing. Rule 26(a)(3).** Expert discovery has become an
232 ever-increasing component of discovery cost. The prior rules sought to eliminate some
233 of these costs by requiring the written disclosure of the expert's opinions and other
234 background information. However, because the expert was not required to sign these
235 disclosures, and because experts often were allowed to deviate from the opinions
236 disclosed, attorneys typically would take the expert's deposition to ensure the expert
237 would not offer any "surprise" testimony at trial, thereby increasing rather than
238 decreasing the overall cost. The 2010 amendments seek to remedy this by requiring
239 more comprehensive written disclosures, making clear that experts will be held to these
240 disclosures, and eliminating expert depositions. In addition to the materials required
241 under the prior rules, the amended rules make clear that an expert must provide a
242 complete statement of all opinions the witness will express and the basis and reasons
243 for them, as well as the data or other information upon which the expert relies in forming
244 the opinions, and exhibits that will be used to summarize or support those opinions.
245 They further provide that an expert may not testify in a party's case-in-chief concerning

246 any matter not “fairly disclosed” in the report. The intent is not to require a verbatim
247 transcript of exactly what the expert will say at trial; instead, the expert must fairly
248 disclose the substance of each opinion the expert will offer.

249 Formal expert reports as described above are required only for experts who are
250 retained or specially employed to provide expert testimony, or whose duties as an
251 employee of the party regularly involve giving expert testimony. For other types of
252 experts, such as treating physicians, police officers, or accident investigators, the party
253 who intends to offer that expert must disclose the subject matter on which the expert is
254 expected to present expert testimony and a summary of the facts and opinions to which
255 the witness is expected to testify.

256 Expert disclosures must be provided within 28 days after expiration of fact discovery,
257 unless the expert is intended solely to contradict evidence presented by another party’s
258 expert, in which case it must be disclosed within 56 days after disclosure by the other
259 party.

260 **Scope of Discovery—Proportionality. Rule 26(b).** Proportionality is the principle
261 governing the scope of discovery. Simply stated, it means that the cost of discovery
262 should be proportional to what is at stake in the litigation.

263 In the past, the scope of discovery was governed by “relevance” or the “likelihood to
264 lead to discovery of admissible evidence.” These broad standards may have secured
265 just results by allowing a party to discover all facts relevant to the litigation. However,
266 they did little to advance two equally important objectives of the rules of civil
267 procedure—the speedy and inexpensive resolution of every action. Accordingly, the
268 former standards governing the scope of discovery have been replaced with the
269 proportionality standards in subpart (b)(1).

270 The concept of proportionality is not new. The prior rule permitted the Court to limit
271 discovery methods if it determined that “the discovery was unduly burdensome or
272 expensive, taking into account the needs of the case, the amount in controversy,
273 limitations on the parties’ resources, and the importance of the issues at stake in the
274 litigation.” The Federal Rules of Civil Procedure contains a similar provision. See Fed.
275 R. Civ. P. 26(b)(2)(C). This method of limiting discovery, however, was rarely invoked
276 either under the Utah or federal rules. But because it embodies the same basic

277 principles as the proportionality standard we now adopt, cases applying Fed. R. Civ. P.
278 26(b)(2)(C) may provide helpful guidance to lawyers and judges.

279 Under the prior rule and the federal rule, the party objecting to the discovery request
280 had the burden of proving that a discovery request was not proportional. The new rule
281 changes the burden of proof. Today, the party seeking discovery beyond the scope of
282 “standard” discovery has the burden of showing that the request is “relevant to the claim
283 or defense of any party” and that the request satisfies the standards of proportionality.
284 The trial court has broad discretion in deciding whether a discovery request is
285 proportional and the standards of proportionality in subpart (b)(1) are intended to guide
286 the exercise of that discretion. Over time, the proper application of these standards will
287 be defined by trial and appellate courts.

288 **Standard and Extraordinary Discovery. Rule 26(c).** As a counterpart to requiring
289 more detailed disclosures under Rule 26(a), the 2010 amendments place new
290 limitations on additional discovery the parties may conduct. Because the committee
291 expects the enhanced disclosure requirements will automatically permit each party to
292 learn the witnesses and evidence the opposing side will offer in its case-in-chief,
293 additional discovery should serve the more limited function of permitting parties to find
294 witnesses, documents, and other evidentiary materials that are harmful, rather than
295 helpful, to the opponent’s case.

296 Rule 26(c) provides for limited, “standard” discovery that is presumed to be
297 proportional to the amount and issues in controversy in the action, which the parties
298 may conduct as a matter of right. Standard discovery is limited. Each party may take up
299 to 16 hours of depositions. No deposition of a party may exceed seven hours, and no
300 deposition of a non-party witness may exceed four hours. The number of interrogatories
301 is limited to 15; the number of document requests is limited to 25; and the number of
302 requests for admission is limited to 25. The time for standard discovery is limited to 150
303 days, after which the case is presumed to be ready for trial. The committee determined
304 these limitations based on the observation that the majority of cases filed in the Utah
305 State Courts involve disputes that are relatively modest in magnitude and lack
306 significant factual complexity. Accordingly, the 2010 amendments provide an

307 opportunity for standard discovery that the committee believes should be sufficient for
308 the typical state court case.

309 Despite the expectation that standard discovery should be adequate in the typical
310 case, the 2010 amendments contemplate there will be cases for which standard
311 discovery is not sufficient or appropriate. In such cases, parties may conduct additional
312 discovery that is shown to be consistent with the principle of proportionality. There are
313 two ways to obtain such additional discovery. The first is by stipulation. If the parties can
314 agree additional discovery is necessary, they may stipulate to as much additional
315 discovery as they desire, provided they stipulate the additional discovery is proportional
316 to what is at stake in the litigation and each party certifies that it has reviewed and
317 approved a budget for additional discovery. The certification must confirm that the
318 actual party in question, and not merely counsel, has reviewed and approved the
319 budget. If these conditions are met, the Court will not second-guess the parties and their
320 counsel and must approve the stipulation.

321 The second method to obtain additional discovery is by motion. The committee
322 recognizes there will be cases in which additional discovery is appropriate, but the
323 parties cannot agree to the scope of such additional discovery. These would include,
324 among other categories, large and factually complex cases and cases in which there is
325 a significant disparity in the parties' access to information, such that one party
326 legitimately has a greater need than the other party for additional discovery in order to
327 prepare properly for trial. To prevent a party from taking advantage of this situation, the
328 2010 amendments allow any party to move the Court for additional discovery. The party
329 making such a motion must demonstrate that the additional discovery is proportional
330 and certify that the party has reviewed and approved a discovery budget. The burden to
331 show the need for additional discovery, and to demonstrate proportionality, always falls
332 on the party seeking additional discovery. However, cases in which such additional
333 discovery is appropriate do exist, and it is important for Courts to recognize they can
334 and should permit additional discovery in appropriate cases, commensurate with the
335 complexity and magnitude of the dispute.

336 **Protective Order Language Moved to Rule 37.** The 2010 amendments delete in
337 its entirety the prior language of Rule 26(c) governing motions for protective orders. The

338 substance of that language is now found in Rule 37. The committee determined it was
339 preferable to cover all discovery motions through a single rule, rather than through two
340 separate rules. Accordingly, Rule 37 now governs all discovery motions and orders,
341 including protective orders as well as orders compelling discovery or imposing
342 sanctions.

343 **Consequences of Failure to Disclose. Rule 26(d).** If a party fails to disclose or to
344 supplement timely its discovery responses, that party cannot use the undisclosed
345 witness, document, or material at any hearing or trial, absent proof that non-disclosure
346 was harmless or justified by good cause. More complete disclosures increase the
347 likelihood that the case will be resolved justly, speedily, and inexpensively. Not being
348 able to use evidence that a party fails properly to disclose provides a powerful incentive
349 to make complete disclosures. This is true only if trial courts hold parties to this
350 standard. Accordingly, although a trial court retains discretion to determine how properly
351 to address this issue in a given case, the usual and expected result should be exclusion
352 of the evidence.

353

Proposed Rule 26A was developed by the Family Law Section of the Utah State Bar. It represents the type of discovery or disclosure rule that the advisory committee anticipated when drafting proposed Rule 26(a).

1 **Rule 26A. Disclosure and discovery in domestic relations actions.**

2 (a) Scope. This rule applies to the following domestic relations actions, ~~including:~~
3 divorce, ~~;~~ temporary separation, ~~;~~ separate maintenance, ~~;~~ parentage, custody, child
4 support; and modification. This rule does not apply to adoptions, enforcement of prior
5 orders, cohabitant abuse protective orders, child protective orders, ~~and~~ civil stalking
6 injunctions, or grandparent visitation.

7 (b) Time for disclosure. ~~Without waiting for a discovery request, petitioner~~ In addition
8 to the disclosures required in Rule 26, in all domestic relations actions, ~~shall disclose to~~
9 ~~respondent~~ the documents required in this rule ~~within 40 days after service of the~~
10 ~~petition unless respondent defaults or consents to entry of the decree. The respondent~~
11 ~~shall disclose to petitioner the documents required in this rule within 40 days after~~
12 ~~respondent's answer is due~~ shall be disclosed by the petitioner within 14 days after
13 service of the first answer to the complaint and by the respondent within 28 days after
14 the petitioner's first disclosure or 28 days after that respondent's appearance, whichever
15 is later.

16 (c) Financial Declaration. Each party shall disclose to all other parties a fully
17 completed court-approved Financial Declaration and attachments. Each party shall
18 attach to the Financial Declaration the following:

19 (c)(1) For every item and amount listed in the Financial Declaration, excluding
20 monthly expenses, the producing party shall attach copies of statements verifying the
21 amounts listed on the Financial Declaration that are reasonably available to the party.

22 (c)(2) For the two tax years before the petition was filed, complete federal and state
23 income tax returns, including Form W-2 and supporting tax schedules and attachments,
24 filed by or on behalf of that party or by or on behalf of any entity in which the party has a
25 majority or controlling interest, including, but not limited to, Form 1099 and Form K-1
26 with respect to that party.

27 (c)(3) Pay stubs and other evidence of all earned and un-earned income for the 12
28 months before the petition was filed.

29 (c)(4) All loan applications and financial statements prepared or used by the party
30 within the 12 months before the petition was filed.

31 (c)(5) Documents verifying the value of all real estate in which the party has an
32 interest, including, but not limited to, the most recent appraisal, tax valuation and
33 refinance documents.

34 (c)(6) All statements for the 3 months before the petition was filed for all financial
35 accounts, including, but not limited to checking, savings, money market funds,
36 certificates of deposit, brokerage, investment, retirement, regardless of whether the
37 account has been closed including those held in that party's name, jointly with another
38 person or entity, or as a trustee or guardian, or in someone else's name on that party's
39 behalf.

40 (c)(7) If the foregoing documents are not reasonably available or are in the
41 possession of the other party, the party disclosing the Financial Declaration shall
42 estimate the amounts entered on the Financial Declaration, the basis for the estimation
43 and an explanation why the documents are not available.

44 (d) Certificate of Service. Each party shall file a Certificate of Service with the court
45 certifying that he or she has provided the Financial Declaration and attachments to the
46 other party in compliance with this rule.

47 (e) Exempted agencies. Agencies of the State of Utah are not subject to these
48 disclosure requirements.

49 (f) Sanctions. Failure to fully disclose all assets and income in the Financial
50 Declaration and attachments may subject the non-disclosing party to sanctions under
51 Rule 37 including an award of non-disclosed assets to the other party, attorney's fees or
52 other sanctions deemed appropriate by the court.

53 (g) Failure of a party to comply with this rule does not preclude any other party from
54 obtaining a default judgment, proceeding with the case, or seeking other relief from the
55 court.

56 (h) Notice of the requirements of this rule shall be served on the Respondent and all
57 joined parties with the initial petition.

58 (i) Depositions. In addition to depositions as provided in Rule 30, and subject to the
59 provisions of Rule 30, a party in a domestic relations action may depose custody

60 evaluators and financial experts. A deposition of a custody evaluator or financial expert
61 shall not exceed four hours and shall not be included in the 16-hour limit on depositions
62 in Rule 30(d).

63

1 **Rule 29. Stipulations regarding disclosure and discovery procedure.**

2 The parties may modify these rules for disclosure and discovery by filing, before the
3 close of standard discovery, a stipulated notice of extraordinary discovery and a
4 statement signed by the parties and lawyers that the extraordinary discovery is
5 necessary and proportional under Rule 26(b)(1) and that each party has reviewed and
6 approved a discovery budget. Stipulations extending the time for or limits of disclosure
7 or discovery require court approval if the extension would interfere with a court order for
8 completion of discovery or with the date of a hearing or trial.

9

1 **Rule 30. Depositions upon oral questions.**

2 (a) When depositions may be taken; when leave required; no deposition of expert
3 witnesses. A party may depose a party or witness by oral questions. A witness may not
4 be deposed more than once in standard discovery. **An expert who has prepared a**
5 **report disclosed under Rule 26(a)(3) may not be deposed.**

6 (b) Notice of deposition; general requirements; special notice; non-stenographic
7 recording; production of documents and things; deposition of organization; deposition by
8 telephone.

9 (b)(1) The party deposing a witness shall give reasonable notice in writing to every
10 other party. The notice shall state the date, time and place for the deposition and the
11 name and address of each witness. If the name of a witness is not known, the notice
12 shall describe the witness sufficiently to identify the person or state the class or group to
13 which the person belongs. The notice shall designate any documents and tangible
14 things to be produced by a witness. The notice shall designate the officer who will
15 conduct the deposition.

16 (b)(2) The notice shall designate the method by which the deposition will be
17 recorded. With prior notice to the officer, witness and other parties, any party may
18 designate a recording method in addition to the method designated in the notice.
19 Depositions may be recorded by sound, sound-and-visual, or stenographic means, and
20 the party designating the recording method shall bear the cost of the recording. The
21 appearance or demeanor of witnesses or attorneys shall not be distorted through
22 recording techniques.

23 (b)(3) A deposition shall be conducted before an officer appointed or designated
24 under Rule 28 and shall begin with a statement on the record by the officer that includes
25 (A) the officer's name and business address; (B) the date, time and place of the
26 deposition; (C) the name of the witness; (D) the administration of the oath or affirmation
27 to the witness; and (E) an identification of all persons present. If the deposition is
28 recorded other than stenographically, the officer shall repeat items (A) through (C) at
29 the beginning of each unit of the recording medium. At the end of the deposition, the
30 officer shall state on the record that the deposition is complete and shall state any
31 stipulations.

32 (b)(4) The notice to a party witness may be accompanied by a request under Rule
33 34 for the production of documents and tangible things at the deposition. The procedure
34 of Rule 34 shall apply to the request. The attendance of a nonparty witness may be
35 compelled by subpoena under Rule 45. Documents and tangible things to be produced
36 shall be stated in the subpoena.

37 (b)(5) A deposition may be taken by remote electronic means. A deposition taken by
38 remote electronic means is considered to be taken at the place where the witness
39 answers questions.

40 (b)(6) A party may name as the witness a corporation, a partnership, an association,
41 or a governmental agency, describe with reasonable particularity the matters on which
42 questioning is requested, and direct the organization to designate one or more officers,
43 directors, managing agents, or other persons to testify on its behalf. The organization
44 shall state, for each person designated, the matters on which the person will testify. A
45 subpoena shall advise a nonparty organization of its duty to make such a designation.

46 (c) Examination and cross-examination; objections.

47 (c)(1) Questioning of witnesses may proceed as permitted at the trial under the Utah
48 Rules of Evidence, except Rules 103 and 615.

49 (c)(2) All objections shall be recorded, but the questioning shall proceed, and the
50 testimony taken subject to the objections. Any objection shall be stated concisely and in
51 a non-argumentative and non-suggestive manner. A person may instruct a witness not
52 to answer only to preserve a privilege, to enforce a limitation on evidence directed by
53 the court, or to present a motion for a protective order under Rule 37. Upon demand of
54 the objecting party or witness, the deposition shall be suspended for the time necessary
55 to make a motion. The party taking the deposition may complete or adjourn the
56 deposition before moving for an order to compel discovery under Rule 37.

57 (d) Limits. During standard discovery, each side (plaintiffs collectively, defendants
58 collectively, and third-party defendants collectively) is limited to 16 hours of deposition
59 by oral questioning. Oral questioning of a nonparty shall not exceed four hours, and oral
60 questioning of a party shall not exceed seven hours.

61 (e) Submission to witness; changes; signing. Within 28 days after being notified by
62 the officer that the transcript or recording is available, a witness may sign a statement of

63 changes to the form or substance of the transcript or recording and the reasons for the
64 changes. The officer shall append any changes timely made by the witness.

65 (f) Record of deposition; certification and delivery by officer; exhibits; copies.

66 (f)(1) The officer shall record the deposition or direct another person present to
67 record the deposition. The officer shall sign a certificate, to accompany the record, that
68 the witness was under oath or affirmation and that the record is a true record of the
69 deposition. The officer shall keep a copy of the record. The officer shall securely seal
70 the record endorsed with the title of the action and marked "Deposition of (name). Do
71 not open." and shall promptly send the sealed record to the attorney or the party who
72 designated the recording method. An attorney or party receiving the record shall store it
73 under conditions that will protect it against loss, destruction, tampering, or deterioration.

74 (f)(2) Every party may inspect and copy documents and things produced for
75 inspection and must have a fair opportunity to compare copies and originals. Upon the
76 request of a party, documents and things produced for inspection shall be marked for
77 identification and added to the record. If the witness wants to retain the originals, that
78 person shall offer the originals to be copied, marked for identification and added to the
79 record.

80 (f)(3) Upon payment of reasonable charges, the officer shall furnish a copy of the
81 record to any party or to the witness. An official transcript of a recording made by non-
82 stenographic means shall be prepared under Utah Rule of Appellate Procedure 11(e).

83 (g) Failure to attend or to serve subpoena; expenses. If the party giving the notice of
84 a deposition fails to attend or fails to serve a subpoena upon a witness who fails to
85 attend, and another party attends in person or by attorney, the court may order the party
86 giving the notice to pay to the other party the reasonable costs, expenses and attorney
87 fees incurred.

88 (h) Deposition in action pending in another state. Any party to an action in another
89 state may take the deposition of any person within this state in the same manner and
90 subject to the same conditions and limitations as if such action were pending in this
91 state. Notice of the deposition shall be filed with the clerk of the court of the county in
92 which the person whose deposition is to be taken resides or is to be served. Matters

93 required to be submitted to the court shall be submitted to the court in the county where
94 the deposition is being taken.
95

1 **Rule 31. Depositions upon written questions.**

2 (a) A party may depose a party or witness by written questions. Rules 30 and 45
3 apply to depositions upon written questions, except insofar as by their nature they are
4 clearly inapplicable.

5 (b) A party taking a deposition using written questions shall serve on the parties a
6 notice which includes the name or description and address of the deponent, the name
7 or descriptive title of the officer before whom the deposition will be taken, and the
8 questions to be asked.

9 (c) Within 14 days after the questions are served, a party may serve cross
10 questions. Within 7 days after being served with cross questions, a party may serve
11 redirect questions. Within 7 days after being served with redirect questions, a party may
12 serve re-cross questions.

13 (d) A copy of the notice and copies of all questions served shall be delivered by the
14 party taking the deposition to the designated officer who shall proceed promptly to ask
15 the questions and prepare a record of the responses.

16 (e) During standard discovery, a deposition by written questioning shall not
17 cumulatively exceed 15 questions, including discrete subparts, by the plaintiffs
18 collectively, by the defendants collectively or by third-party defendants collectively.
19

1 **Rule 33. Interrogatories to parties.**

2 (a) Availability; procedures for use. During standard discovery, any party may serve
3 upon any other party up to 15 written interrogatories, including all discrete subparts.

4 (b) Answers and objections. The responding party shall serve a written response
5 within 28 days after service of the interrogatories. The responding party shall restate the
6 interrogatory before responding to it. Each interrogatory shall be answered separately
7 and fully in writing under oath or affirmation, unless it is objected to. If an interrogatory is
8 objected to, the party shall state the reasons for the objection. Any reason not stated is
9 waived unless excused by the court for good cause. An interrogatory is not
10 objectionable merely because an answer involves an opinion or argument that relates to
11 fact or the application of law to fact. The party shall answer any part of an interrogatory
12 that is not objectionable.

13 (c) Scope; use at trial. Interrogatories may relate to any discoverable matter.
14 Answers may be used as permitted by the Rules of Evidence.

15 (d) Option to produce business records. If the answer to an interrogatory may be
16 found by inspecting the answering party's business records, including electronically
17 stored information, and the burden of finding the answer is substantially the same for
18 both parties, the answering party may identify the records from which the answer may
19 be found. The answering party must give the asking party reasonable opportunity to
20 inspect the records and to make copies, compilations, or summaries. The answering
21 party must identify the records in sufficient detail to permit the asking party to locate and
22 to identify them as readily as the answering party.

23

1 **Rule 34. Production of documents and things and entry upon land for**
2 **inspection and other purposes.**

3 (a) Scope.

4 (a)(1) Any party may serve on any other party a request to produce and permit the
5 requesting party to inspect, copy, test or sample any designated discoverable
6 documents, electronically stored information or tangible things (including writings,
7 drawings, graphs, charts, photographs, sound recordings, images, and other data or
8 data compilations stored in any medium from which information can be obtained,
9 translated, if necessary, by the respondent into reasonably usable form) in the
10 possession or control of the responding party .

11 (a)(2) Any party may serve on any other party a request to permit entry upon
12 designated property in the possession or control of the responding party for the purpose
13 of inspecting, measuring, surveying, photographing, testing, or sampling the property or
14 any designated discoverable object or operation on the property.

15 (b) Procedure and limitations.

16 (b)(1) The request shall identify the items to be inspected by individual item or by
17 category, and describe each item and category with reasonable particularity. During
18 standard discovery, the request shall not cumulatively include more than 25 distinct
19 items or categories of items. The request shall specify a reasonable date, time, place,
20 and manner of making the inspection and performing the related acts. The request may
21 specify the form or forms in which electronically stored information is to be produced.

22 (b)(2) The responding party shall serve a written response within 28 days after
23 service of the request. The responding party shall restate the request before responding
24 to it. The response shall state, with respect to each item or category, that inspection and
25 related acts will be permitted as requested, or that the request is objected to. If the party
26 objects to a request, the party must state the reasons for the objection. Any reason not
27 stated is waived unless excused by the court for good cause. The party shall identify
28 and permit inspection of any part of a request that is not objectionable. If the party
29 objects to the requested form or forms for producing electronically stored information --
30 or if no form was specified in the request -- the responding party must state the form or
31 forms it intends to use.

32 (c) Form of documents and electronically stored information.

33 (c)(1) A party who produces documents for inspection shall produce them as they
34 are kept in the usual course of business or shall organize and label them to correspond
35 with the categories in the request.

36 (c)(2) If a request does not specify the form or forms for producing electronically
37 stored information, a responding party must produce the information in a form or forms
38 in which it is ordinarily maintained or in a form or forms that are reasonably usable.

39 (c)(3) A party need not produce the same electronically stored information in more
40 than one form.

41

1 **Rule 35. Physical and mental examination of persons.**

2 (a) Order for examination. When the mental or physical condition or attribute of a
3 party or of a person in the custody or control of a party is in controversy, the court may
4 order the party to submit to a physical or mental examination by a suitably licensed or
5 certified examiner or to produce for examination the person in the party's custody or
6 control. The order may be made only on motion for good cause shown. All papers
7 related to the motion and notice of any hearing shall be served on a nonparty to be
8 examined. The order shall specify the time, place, manner, conditions, and scope of the
9 examination and the person by whom the examination is to be made. **The person being**
10 **examined may record the examination by audio or video means unless the party**
11 **requesting the examination shows that the recording would unduly interfere with the**
12 **examination.**

13 (b) Report. The party requesting the examination shall disclose a detailed written
14 report of the examiner, setting out the examiner's findings, including results of all tests
15 made, diagnoses and conclusions. **If the party requesting the examination wishes to call**
16 **the examiner as a witness, the party shall disclose an expert report as required by Rule**
17 **26(a)(3).**

18 (c) Sanctions. If a party or a person in the custody or under the legal control of a
19 party fails to obey an order entered under paragraph (a), the court on motion may take
20 any action authorized by Rule 37(c)(2), except that the failure cannot be treated as
21 contempt of court.

22 Advisory Committee Notes

23 Rule 35 has been substantially revised. Few rules have generated such an
24 extensive motions practice and disputes as the previous version of Rule 35. The battles
25 typically raged over the production of reports of prior examinations by the examining
26 physician, and whether the examination could be recorded or witnessed by a third party.

27 It is also doubtful that any rule under consideration for change has been as
28 thoroughly studied as Rule 35. A subcommittee of the advisory committee has spent
29 several years collecting information from both sides of the personal-injury bar and from
30 the trial courts. While no rule amendment will please everyone, the committee is of the
31 opinion that making recording the default for medical examinations, and removing the

32 requirement for automatic production of prior reports, will best resolve the issues that
33 have bedeviled the trial courts and counsel.

34 The Committee re-emphasizes that a medical examination is not a matter of right,
35 but should only be permitted by the trial court upon a showing of good cause. Rule 35
36 has always provided, and still provides, that the proponent of an examination must
37 demonstrate good cause for the examination. And, as before, the motion and order
38 should detail the specifics of the proposed examination.

39 The committee is concerned about the rise of the so-called "professional witness" in
40 the area of medical examinations. This phenomenon is not limited to Utah. See, A
41 World of Hurt: Exams of Injured Workers Fuel Mutual Mistrust, By N. R. Kleinfeld, New
42 York Times, April 4, 2009. The committee recognizes that there is often nothing
43 "independent" about a Rule 35 examiner. Therefore, the trial court should refrain from
44 the use of the phrase "independent medical examiner," using instead the neutral
45 appellation "medical examiner," "Rule 35 examiner," or the like.

46 As noted, a major source of controversy has been requests by plaintiffs' counsel to
47 audio- or video-record examinations. The Committee has determined that the benefits
48 of recording generally outweigh the downsides in a typical case. The new rule therefore
49 provides that recording shall be permitted as a matter of course unless the person
50 moving for the examination demonstrates the recording would unduly interfere with the
51 examination. See, *Boswell v. Schultz*, 173 P.3d 390, 394 (OK 2007) ("A video recording
52 would be a superior method of providing an impartial record of the physical
53 examination.")

54 Nothing in the rule requires that the recording be conducted by a professional, and it
55 is not the intent of the committee that this extra cost should be necessary. The
56 committee also recognizes that recording may require the presence of a third party to
57 manage the recording equipment, but this must be done without interference and as
58 unobtrusively as possible.

59 The former requirement of Rule 35(c) providing for the production of prior reports on
60 other examinees by the examiner was a source of great confusion and controversy.
61 This provision does not exist in the federal version of the rule, nor is the Committee
62 aware of any other similar state court rule. After much deliberation and discussion, it is

63 the Committee's view that this provision is better eliminated, and in the new rule there is
64 no longer an automatic requirement for the production of prior reports of other
65 examinations. Medical examiners will be treated as other expert witnesses are treated,
66 with the requirement of a report under Rule 26. The Committee notes that, as with other
67 experts, the use of subpoenas to obtain prior reports remains an option for the
68 practitioner in appropriate circumstances, subject to Rule 26 proportionality standards.
69

1 **Rule 36. Request for admission.**

2 (a) Request for admission. A party may serve upon any other party a written request
3 to admit the truth of any discoverable matter set forth in the request, including the
4 genuineness of any document. The matter must relate to statements or opinions of fact
5 or of the application of law to fact. Each matter shall be separately stated. During
6 standard discovery, a party may not request admission of more than 25 matters. A copy
7 of the document shall be served with the request unless it has already been furnished or
8 made available for inspection and copying. The request shall notify the responding party
9 that the matters will be deemed admitted unless the party responds within 28 days after
10 service of the request.

11 (b) Answer or objection.

12 (b)(1) The matter is admitted unless, within 28 days after service of the request, the
13 responding party serves upon the requesting party a written response.

14 (b)(2) The answering party shall restate the request before responding to it. Unless
15 the answering party objects to a matter, the party must admit or deny the matter or state
16 in detail the reasons why the party cannot truthfully admit or deny. A party may identify
17 the part of a matter which is true and deny the rest. A denial shall fairly meet the
18 substance of the request. Lack of information is not a reason for failure to admit or deny
19 unless the information known or reasonably available is insufficient to form an
20 admission or denial. If the truth of a matter is a genuine issue for trial, the answering
21 party may deny the matter or state the reasons for the failure to admit or deny.

22 (b)(3) If the party objects to a matter, the party shall state the reasons for the
23 objection. Any reason not stated is waived unless excused by the court for good cause.
24 The party shall admit or deny any part of a matter that is not objectionable. It is not
25 grounds for objection that the truth of a matter is a genuine issue for trial.

26 (c) Effect of admission. Any matter admitted under this rule is conclusively
27 established unless the court on motion permits withdrawal or amendment of the
28 admission. The court may permit withdrawal or amendment if the presentation of the
29 merits of the action will be promoted and withdrawal or amendment will not prejudice
30 the requesting party. Any admission under this rule is for the purpose of the pending

31 action only. It is not an admission for any other purpose, nor may it be used in any other
32 action.
33

1 **Rule 37. Discovery and disclosure motions; Sanctions.**

2 (a) Motion for order compelling disclosure or discovery.

3 (a)(1) A party may move to compel disclosure or discovery and for appropriate
4 sanctions if another party:

5 (a)(1)(A) fails to disclose, fails to respond to a discovery request, or makes an
6 evasive or incomplete disclosure or response to a request for discovery;

7 (a)(1)(B) fails to disclose, fails to respond to a discovery request, fails to supplement
8 a disclosure or response or makes a supplemental disclosure or response without an
9 adequate explanation of why the additional or correct information was not previously
10 provided;

11 (a)(1)(C) objects to a discovery request ;

12 (a)(1)(D) impedes, delays, or frustrates the fair examination of a witness; or

13 (a)(1)(E) otherwise fails to make full and complete disclosure or discovery.

14 (a)(2) Appropriate court. A motion may be made to the court in which the action is
15 pending, or, on matters relating to a deposition or a document subpoena, to the court in
16 the district where the deposition is being taken or where the subpoena was served. A
17 motion for an order to a nonparty witness shall be made to the court in the district where
18 the deposition is being taken or where the subpoena was served.

19 (a)(3) The moving party must attach a copy of the request for discovery, the
20 disclosure, or the response at issue. The moving party must also attach a certification
21 that the moving party has in good faith conferred or attempted to confer with the other
22 affected parties in an effort to secure the disclosure or discovery without court action
23 and that the discovery being sought is proportional under Rule 26(b)(1).

24 (b) Motion for protective order.

25 (b)(1) A party or the person from whom discovery is sought may move for an order
26 of protection from discovery. The moving party shall attach to the motion a copy of the
27 request for discovery or the response at issue. The moving party shall also attach a
28 certification that the moving party has in good faith conferred or attempted to confer with
29 other affected parties to resolve the dispute without court action.

30 (b)(2) If the motion raises issues of proportionality under Rule 26(b)(1), the party
31 seeking the discovery has the burden of demonstrating that the information being
32 sought is proportional.

33 (c) Orders. The court may make any order to require disclosure or discovery or to
34 protect a party or person from discovery being conducted in bad faith or from
35 annoyance, embarrassment, oppression, or undue burden or expense, or to achieve
36 proportionality under Rule 26(b)(1), including one or more of the following:

37 (c)(1) that the discovery not be had;

38 (c)(2) that the discovery may be had only on specified terms and conditions,
39 including a designation of the time or place;

40 (c)(3) that the discovery may be had only by a method of discovery other than that
41 selected by the party seeking discovery;

42 (c)(4) that certain matters not be inquired into, or that the scope of the discovery be
43 limited to certain matters;

44 (c)(5) that discovery be conducted with no one present except persons designated
45 by the court;

46 (c)(6) that a deposition after being sealed be opened only by order of the court;

47 (c)(7) that a trade secret or other confidential research, development, or commercial
48 information not be disclosed or be disclosed only in a designated way;

49 (c)(8) that the parties simultaneously file specified documents or information
50 enclosed in sealed envelopes to be opened as directed by the court;

51 (c)(9) that a question about a statement or opinion of fact or the application of law to
52 fact not be answered until after designated discovery has been completed or until a
53 pretrial conference or other later time; or

54 (c)(10) that the costs, expenses and attorney fees of discovery be allocated among
55 the parties as justice requires.

56 (c)(11) If a protective order terminates a deposition, it shall be resumed only upon
57 the order of the court in which the action is pending.

58 (d) Expenses and sanctions for motions. If the motion to compel or for a protective
59 order is granted, or if a party provides disclosure or discovery or withdraws a disclosure
60 or discovery request after a motion is filed, the court may order the party, witness or

61 attorney to pay the reasonable expenses and attorney fees incurred on account of the
62 motion if the court finds that the party, witness, or attorney did not act in good faith or
63 asserted a position that was not substantially justified.

64 (e) Failure to comply with order.

65 (e)(1) Sanctions by court in district where deposition is taken. Failure to follow an
66 order of the court in the district in which the deposition is being taken or where the
67 document subpoena was served is contempt of that court.

68 (e)(2) Sanctions by court in which action is pending. Unless the court finds that the
69 failure was substantially justified, the court in which the action is pending may take such
70 action in regard to the failure to follow its orders as are just, including the following:

71 (e)(2)(A) deem the matter or any other designated facts to be established in
72 accordance with the claim or defense of the party obtaining the order;

73 (e)(2)(B) prohibit the disobedient party from supporting or opposing designated
74 claims or defenses or from introducing designated matters into evidence;

75 (e)(2)(C) stay further proceedings until the order is obeyed;

76 (e)(2)(D) dismiss all or part of the action, strike all or part of the pleadings, or render
77 judgment by default on all or part of the action;

78 (e)(2)(E) order the party or the attorney to pay the reasonable expenses, including
79 attorney fees, caused by the failure;

80 (e)(2)(F) treat the failure to obey an order, other than an order to submit to a physical
81 or mental examination, as contempt of court; and

82 (e)(2)(G) instruct the jury regarding an adverse inference.

83 (f) Expenses on failure to admit. If a party fails to admit the genuineness of any
84 document or the truth of any matter as requested under Rule 36, and if the party
85 requesting the admissions proves the genuineness of the document or the truth of the
86 matter, the party requesting the admissions may apply to the court for an order requiring
87 the other party to pay the reasonable expenses incurred in making that proof, including
88 reasonable attorney fees. The court shall make the order unless it finds that:

89 (f)(1) the request was held objectionable pursuant to Rule 36(a);

90 (f)(2) the admission sought was of no substantial importance;

91 (f)(3) there were reasonable grounds to believe that the party failing to admit might
92 prevail on the matter;

93 (f)(4) that the request is not proportional under Rule 26(b)(1); or

94 (f)(5) there were other good reasons for the failure to admit.

95 (g) Failure of party to attend at own deposition. The court on motion may take any
96 action authorized by paragraph (e)(2) if a party or an officer, director, or managing agent
97 of a party or a person designated under Rule 30(b)(6) or 31(a) to testify on behalf of a
98 party fails to appear before the officer taking the deposition, after proper service of the
99 notice. The failure to act described in this paragraph may not be excused on the ground
100 that the discovery sought is objectionable unless the party failing to act has applied for a
101 protective order under paragraph (b).

102 (h) Failure to disclose. If a party fails to disclose a witness, document or other
103 material as required by Rule 26(a) or Rule 26(e)(1), or to amend a prior response to
104 discovery as required by Rule 26(e)(2), that party shall not be permitted to use the
105 witness, document or other material at any hearing unless the failure to disclose is
106 harmless or the party shows good cause for the failure to disclose. In addition to or in
107 lieu of this sanction, the court on motion may take any action authorized by paragraph
108 (e)(2).

109 (i) Failure to preserve evidence. Nothing in this rule limits the inherent power of the
110 court to take any action authorized by paragraph (e)(2) if a party destroys, conceals,
111 alters, tampers with or fails to preserve a document, tangible item, electronic data or
112 other evidence in violation of a duty. Absent exceptional circumstances, a court may not
113 impose sanctions under these rules on a party for failing to provide electronically stored
114 information lost as a result of the routine, good-faith operation of an electronic
115 information system.

116 Advisory Committee Notes

117 The 2010 amendments to Rule 37 make two principal changes. First, the amended
118 Rule 37 consolidates provisions for motions for a protective order (formerly set forth in
119 Rule 26(c)) with provisions for motions to compel. By consolidating the standards for
120 these two motions in a single rule, the Advisory Committee sought to highlight some of

121 the parallels and distinctions between the two types of motions and to present them in a
122 single rule.

123 Second, the amended Rule 37 incorporates the new Rule 26 standard of
124 "proportionality" as a principal criterion on which motions to compel or for a protective
125 order should be evaluated. As to motions to compel, Rule 37(a)(3) requires that a party
126 moving to compel discovery certify to the court "that the discovery being sought is
127 proportional under Rule 26(b)(1)." Rule 37(b) makes clear that a lack of proportionality
128 may be raised as ground for seeking a protective order, indicating that "the party
129 seeking the discovery has the burden of demonstrating that the information being
130 sought is proportional."

131