

# AGENDA

## SUPREME COURT'S ADVISORY COMMITTEE ON THE UTAH RULES OF APPELLATE PROCEDURE

Administrative Office of the Courts  
450 South State Street  
Salt Lake City, Utah 84114

Judicial Council Room  
Thursday, March 5, 2015  
12:00 p.m. to 1:30 p.m.

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|------------|--|-------------|
| 12:00 p.m. | Welcome and Approval of Minutes (Tab 1)  | Joan Watt   |
| 12:05 p.m. | Subcommittee Updates <ul style="list-style-type: none"><li>• Public Briefs</li><li>• Forms</li><li>• Federal Rules</li></ul> |             |
| 12:10 p.m. | Supreme Court Update and Rule 38A (Tab 2)  | Joan Watt   |
| 12:15 p.m. | Public Briefs (Tab 3)  | Tim Shea    |
| 12:30 p.m. | Rule 24 (Tab 4)<br>Rule 24 and <i>State v. Nielsen</i> (Tab 5)<br>Rule 27 (Tab 6)  | Troy Booher |
| 1:25 p.m.  | Other Business   |             |
| 1:30 p.m.  | Adjourn  |             |

### Upcoming Meetings:

April 2, 2015  
May 7, 2015  
June 4, 2015

# Tab 1

# MINUTES

## SUPREME COURT'S ADVISORY COMMITTEE ON THE UTAH RULES OF APPELLATE PROCEDURE

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### PRESENT

Rodney Parker – Acting Chair  
Alison Adams-Perlac – Staff  
Troy Booher  
Paul Burke  
Marian Decker  
Alan Mouritsen  
Judge Gregory Orme  
Bryan Pattison  
John Plimpton – Recording Secretary  
Bridget Romano  
Clark Sabey  
Lori Seppi  
Tim Shea  
Judge Fred Voros

### EXCUSED

Joan Watt – Chair  
Bryan Pattison  
Anne Marie Taliaferro  
Mary Westby

### 1. Welcome and Approval of Minutes

**Rodney Parker**

Mr. Parker welcomed the committee to the meeting. He asked for any comments on the minutes from the previous meeting. Judge Voros said that on page 3, in the last sentence of the first full paragraph, “she or she” should be changed to “he or she.” The other committee members agreed. Ms. Seppi said that on page 6, in the third sentence of the fourth paragraph, “he wants to Rule to provide” should be changed to “he wants the Rule to provide.” The other committee members agreed.

*Ms. Romano moved to approve the minutes from the meeting held on January 8, 2015, as amended. Mr. Burke seconded the motion and it passed unanimously.*

### 2. Public Briefs

**Tim Shea**

Mr. Shea said that the supreme court was approached by someone from the BYU law library about the public availability of briefs. He said that the library has been digitizing briefs and putting them online and demand for them has increased. He said that the supreme court directed the committee to form a workgroup to recommend policies regarding the public availability of briefs. He said that the workgroup's recommendation is that briefs are public because an appellate court is a public forum, so parties and appellate attorneys should be careful about what they say in briefs. He said that parties should ask for briefs that contain sensitive information to be classified as nonpublic.

Mr. Parker said that law libraries were worried about their potential liability for putting briefs online that may contain sensitive information. Mr. Shea said that some people were embarrassed about briefs in their cases, and other were worried about briefs being available in cases the record of which has been expunged. Mr. Shea said that the supreme court justices had no sympathy for people who were embarrassed by the briefs. But he said that there are other motivations for keeping briefs from being public available that merit consideration. He said that even if a conviction is expunged, that does not change history, and someone looking for information on an expunged case would probably be able to find it.

Mr. Shea said that the workgroup's recommendation is that briefs need to be public, and it should be a rare exception when they are not public. He said that there needs to be a procedure that countenances those rare exceptions, so that parties can have the briefs in their case classified as private or nonpublic on motion to the court.

Mr. Shea said that there are some conflicts on the public availability of briefs in the current law, both within court rules and within GRAMA. He said that the definition of a record in court rules and GRAMA is broad enough to cover three things: a piece of information, a document in which that information is written, and the file in which that document is filed. He said that all three of those things are records independently of one another. He said that the classification system identifies certain types of cases in which the files are necessarily nonpublic, such as adoption cases. He said that, the way that rule is written, it does not cover appellate briefs in those cases. He said that the rules are written in such a way that appellate briefs in nonpublic cases are typically public. He said that the workgroup agreed that this result accords with public policy, and appellate briefs should generally be public, even in cases with nonpublic files.

Mr. Shea said that the workgroup recommends a rule saying that briefs are public. He said that the rule should also say that the information contained in briefs is public. He said that this would make clear that courts have no obligation to redact information in briefs. Judge Voros asked whether the committee had already approved such a rule. Mr. Shea said that the committee is currently considering it. Judge Voros said that the rule under consideration says that records have the same designation on appeal that they had below, and that private information should be submitted in a sealed addendum. Ms. Adams-Perlac said that the proposed rule is Rule 21A, which went out for comment and returned to the committee, and there are some suggested changes the committee will consider after it deals with Rule 24.

Judge Orme asked whether there is a duty on the drafter of the brief to ensure that the brief does not contain sensitive information. Mr. Shea said that that is often the case, but sometimes an

appellate brief needs to contain sensitive information because such information is critical to the issues on appeal. Judge Orme said that parties should avoid omitting sensitive information from briefs when the information is not necessary to the appeal. He said that the courts should not be required to redact information in briefs.

Mr. Parker said that the proposed draft of Utah Code of Judicial Administration 4-202.09(9) gives the party filing a public record the burden of redacting nonpublic information or petitioning to classify the record as nonpublic. Mr. Shea said that with the approach in the proposed draft of Utah Code of Judicial Administration 4-202.09(9), the committee would not need the approach it was considering in proposed Rule 21A. He said that the Judicial Council has the statutory, and perhaps even constitutional, obligation to regulate records and access to them. He said that, accordingly, the Code of Judicial Administration is a better vehicle than the Rules of Appellate Procedure for addressing the public availability of appellate briefs. Mr. Parker said that housing the rule in the Code of Judicial Administration has the benefit of uniformity. Mr. Shea said that the Code of Judicial Administration already governs public availability of records, so those rules only need to be amended to achieve the desired result for appellate records, as opposed to creating a completely new rule of appellate procedure.

Mr. Shea said that all of the questions surrounding the public availability of records involve a balancing act, balancing the interests that favor public access against those that favor privacy. He said that the outcome often depends on the standard employed, whether common law or constitutional. He said that generally court records are governed by the constitution, and privacy under the constitution carries little weight, but privacy under the common law has a better chance of outweighing the interest in public access. He said that statutes and rules fall somewhere between the constitution and common law.

Mr. Shea said that the workgroup recommends a change to the certificate that the author is supposed to include with an appellate brief. He said he would require the author to certify that the information in the brief is public because the definition of a record is broad enough to include sensitive information contained in briefs. He said that he would require this certification because the court cannot bear the burden of combing through appellate filings to find and redact such information.

Mr. Booher asked what the consequences might be for an attorney who falsely certified that the information in the brief is public. He asked what entity, the courts or the bar, would be charged with enforcing such a certification, and what the remedy would be for a person whose nonpublic information was in the brief. Mr. Shea said that he did not know. He said that the person harmed by the inclusion of the sensitive information could move or petition to have the information removed or the brief classified as nonpublic. Mr. Parker said that the workgroup believed that those issues would arise right away, and there was not much sympathy for parties who did not address the issue quickly. He said that this is because once the case is adjudicated and the briefs are published by law libraries, there is nothing that can be done to alter the briefs at that point. Mr. Shea said that many attorneys do not realize how easy it is to get a brief these days.

Mr. Parker said he was concerned about the idea that a piece of information classified as private can become public simply by virtue of the fact that it is in a public brief. He asked whether the addendum to a brief should be thought of differently than the brief. Mr. Shea said he thinks so. He said that an addendum is principally for the trial court records, and if trial court records are not public at the trial level, they should not be public at the appellate level. He said that a private trial court record should be put in an addendum that is separate from a public brief. Judge Orme asked if proposed Rule 21A already required this. Mr. Shea said the committee had talked about it, but there was no express requirement in the proposal. He said the proposed Rule contained the principle that nonpublic information should be included in something separate from the brief, and that principle would apply to an addendum. Ms. Romano said that the proposed Rule 21A would require a redacted public brief and an unredacted nonpublic brief. She said that filing two briefs seemed redundant.

Mr. Shea said that, regarding the certification, he was not sure whether the better approach is to have the certification amount to consent by the author that the information contained in the brief is public, or to redefine private information as becoming public once it is in a public brief. He said that the committee should resolve the problem that arises when a private piece of information is in a public document. Mr. Sabey said that the committee previously arrived at a solution where the author would need to redact nonpublic information from the brief. Mr. Sabey asked Mr. Shea if he was proposing the elimination of that redaction option. Mr. Shea said he would propose that it is the author's responsibility to write a brief that does not contain private information. Ms. Romano said that in some cases that is impossible. Mr. Sabey said that Mr. Shea's proposal would not solve the problem of lazy authors who, instead of omitting private information from their briefs, simply move to file their briefs under seal because they contain private information. Mr. Shea said that, under his approach, those authors would not be redacting, they would be omitting, because the information should not be in the briefs in the first place. Mr. Sabey said that having a redaction option would be a better solution because sometimes parties need to include sensitive information in briefs, and they should be able to redact that information for the publicly accessible version of the briefs. He said that if parties can only keep private information in briefs private by moving to file the brief under seal, the burden of keeping the information private will shift to the courts. He said that if parties are required to keep private information private by redacting it, then the burden will remain on the parties filing briefs, which is where it belongs. He said he does not understand what the problem is with the redaction solution. Mr. Shea said that he did not see his approach as eliminating the redaction option. He said he sees it as simply putting the obligation on the author of the brief to omit the information in the first place.

Mr. Parker asked the committee if there was agreement on the idea that briefs are presumed public, and the information in them becomes public by being included in the brief. Judge Voros said that, in proposed Code of Judicial Administration 4-202.09(9)(A), he was not sure what "accessible" means. He said that it is not a term of art, and it does not necessarily mean public. Mr. Shea said that accessible is a defined term of art that means someone can look at it and make a copy. Judge Voros asked how that is different than a public record. Mr. Shea said that every record is accessible, it is just a question of to whom. Judge Voros said that the word "accessible" really adds no information on that definition. Mr. Shea said that is correct.

Mr. Booher said that this raises an enormous question. He said he assumes that right now libraries only want to put briefs online after the decision has been issued. He said that with electronic filing, briefs will be online immediately after they are filed, before the other party has even read it.

Judge Voros said that there is a problem with a party certifying that information in a brief is public even though the law might provide otherwise. Mr. Parker said “acknowledge” might be a better word than “certify,” because the intention was for persons filing briefs to acknowledge that the briefs are public documents and the information in them will be accessible to the public. Judge Voros asked whether a person filing a brief can just transform private information into public information by including it in a brief. Ms. Romano said that the language needs to be improved, and “certify” should be changed to “acknowledge.” Judge Voros said he liked Mr. Sabey’s solution that a person filing a brief has a duty to omit private information and if he or she cannot, then he needs to file a redacted version for the public. Mr. Sabey asked what the process for the court would be for a motion to classify an entire brief as private. He asked whether the court would need to review the brief line by line to determine whether to grant or deny the motion. He said that this would be an undue burden on the court.

Ms. Romano asked if briefs in certain types of cases, such as juvenile cases, could be classified as presumptively private. She said it is very hard to write a brief in such a case that does not contain private information. Mr. Shea said that there could be a rule that says briefs in appeals from juvenile court are private. Mr. Parker said there could be a rule that briefs in cases that are nonpublic at the trial level are nonpublic on the appellate level. He said that the workgroup did not take that approach because it was persuaded by the idea that briefs are an important part of what leads to an appellate decision. Mr. Booher added that the briefs are sometimes important to understanding appellate decisions, especially cursory ones. Mr. Parker said that the workgroup felt that the balance tipped in favor of making briefs public. He said that the committee needs to come to a consensus on how the balance should be struck.

Mr. Shea said that the reason for the language that private information in a public document is public was to address the conflict in the rules and statutes from having private information in a public record. He said that GRAMA was not written for documents that are filed in court cases. He said that filing two briefs instead of one would be a burden. He asked the committee what it wanted the rule to look like.

Mr. Booher asked if it would be possible to change GRAMA. Ms. Romano suggested that it would be practically impossible. Mr. Shea said that court rules are not in lockstep with the statutes. Judge Orme said that the courts have long believed that GRAMA does not govern the judiciary. Ms. Romano said that trial courts can release records that are otherwise classified under GRAMA.

Ms. Seppi said she would like to compare the proposed Rule 21A to the proposed changes to the Code of Judicial Administration. She said she liked the redaction option in Rule 21A. Mr. Parker said that he agreed. He said that maybe the workgroup should reconvene to review proposed Rule 21A and draft amendments that accommodate the interests addressed by that proposal. He said that the burden of removing nonpublic information should be on the author of the brief, and that briefs should be presumptively public.

Mr. Burke asked what the remedy would be for the opposing party who disagrees with the inclusion of information in a brief. Mr. Booher said that is a problem. He said a subspecies of litigation should be avoided, but he said that there should be a remedy for an opposing party whose private information is made public in an appellate brief. Ms. Adams-Perlac said that under GRAMA disclosing private information is a class B misdemeanor. Mr. Burke said that makes him want to retire from the practice of law. Mr. Parker said that the committee would not be able to define remedies, that will be up to the legislature or the courts.

Ms. Romano asked Mr. Parker if the workgroup looked at bankruptcy rules as a potential model, because bankruptcy cases involve so much private information. Mr. Shea said he did not know how the federal courts handled sensitive information.

Judge Voros said that Ryan Tenney raised a question about closed oral arguments. Ms. Adams-Perlac said that the committee is slated to discuss oral arguments in the future. Judge Voros said that perhaps the workgroup should consider addressing privacy concerns in oral argument, as well. Mr. Shea said he did not think that would be appropriate for this workgroup.

Mr. Shea said that the standard is typically much higher for closing a hearing than a record. He said that the reason is that if a mistake is made in trying to close a hearing, there is no remedy for the mistake. Judge Voros said that the recording of a hearing is a record, so it might be appropriate for the workgroup to address oral arguments. Mr. Shea said that the balancing of interests is very much the same, but that he did not think oral arguments would be an appropriate topic for this workgroup.

*The committee did not take any action on the classification of briefs.*

### **3. Rule 24**

**Troy Booher**

Mr. Parker said that, at this meeting, the committee should only discuss the issue of the introduction and the contention statements. Judge Voros said he was persuaded by Jeff Gray that issue statements, preservation, and standards of review should be in the front of the brief, not in the argument section. Mr. Parker said he agreed. He said that whoever wrote the current Rule 24 put some thought into the issues the committee is grappling with.

Ms. Romano suggested a statement of intent for Rule 24, which would say that the intention of the Rule and the purpose of the brief is to advocate and be geared toward concision, that the issue statements should be sufficient to clue the court and the parties into what in fact is at issue, that the introduction should serve its immediate purpose of orienting the reader to the case. She said that such a statement of intent would help guide practitioners who are inexperienced at writing appellate briefs. She asked if the committee could consider a statement of intent communicating these ideas. Ms. Decker said that the Rule will not make people better writers. Mr. Parker agreed. Mr. Sabey said the best way to improve writing is to provide examples of good writing, but he did not know how to do that in a rule.

Judge Orme said that he found a draft of an advisory committee note he prepared in 2013 regarding an introduction and he read it to the committee. He said that the draft contained an example of a good introduction. Mr. Parker said the section of Rule 24 requiring an introduction should describe the introduction as a succinct statement of the nature of the case which provides a brief explanation of the nature of the case, for the purpose of orienting the reader as to the general context in which the appeal arises. He said that Judge Orme's draft could be included in the advisory committee note to Rule 24. He asked how the committee feels about that as a starting point. Judge Voros said it was a good starting point.

Mr. Burke said that the committee should decide on the scope of the introduction first. He said that there were two competing models, one a short orienting statement and the other more of a summary of the argument. Judge Voros said he was persuaded that a summary of the argument should not be in the introduction. Mr. Parker said that the introduction requirement would replace the part of the Rule that refers to the statement of the nature of the case. The committee agreed. Mr. Booher said that the committee already approved many of the proposed changes to Rule 24 back in 2013, including that the introduction would replace the nature of the case. Mr. Parker asked the committee if it could agree that the introduction should not include a summary of the argument. Mr. Booher said he would oppose a rule saying that the introduction could not include a summary of the argument. Ms. Decker said there needs to be flexibility to include a summary of the argument in the introduction. She said that she still supports keeping a summary of the argument section that comes after the fact section.

Ms. Romano proposed repealing and replacing Rule 24 instead of amending it because the committee seems stuck with the order that the current Rule 24 imposes. Judge Voros said that the committee had strayed from the current Rule and is now moving back towards the current Rule. Ms. Decker said that the committee is realizing the merits of the current Rule. Mr. Sabey said that his impression was that the judges wanted more of a repeal and replace. Judge Voros said the judges did not provide much feedback on Rule 24. Mr. Burke and Mr. Booher disagreed. They said there was a lot of feedback from the judges.

Mr. Booher said that the requirements of Rule 24 should be based on how judges want briefs to be organized. Ms. Decker said that lawyers should be allowed some flexibility to be persuasive. Mr. Parker asked the committee how the introduction should be described. Ms. Seppi said that instead of trying to legislate good brief writing, the description of the introduction should allow for a longer introduction or a shorter introduction depending on the case. Mr. Booher said that he did not have a problem with the proposed language describing an introduction, but he did not like Judge Orme's example of a short introduction because it could be taken to preclude a longer introduction including a summary of the argument. Ms. Seppi said that the rule should allow for flexibility in crafting an introduction.

The committee revised the draft of amended Rule 24(b)(4) to read as follows:

(b)(4) Introduction. A succinct statement of the nature of the case, intended to provide a brief explanation of the case for the purpose of orienting the reader as to the general context in which the appeal arises.

Mr. Booher addressed Justice Lee’s criticism of the draft of Rule 24(a) and the corresponding advisory committee note. Justice Lee had suggested that the draft should be revised to the extent it says that petitioners and respondents should be referred to as “appellants” and “appellees.” Mr. Booher said that once certiorari has been granted, “appellant” and “appellee” are the correct terms. Judge Voros said that the purpose of the Rule 24(a) is to make clear that it applies to petitioners and respondents in the same way it applies to appellants and appellees, but the way the Rule is written could lead to confusion. He agreed to draft a revision to Rule 24(a) that clears up the potential confusion.

Mr. Booher asked the committee if it wanted him to revise the draft of amended Rule 24 to move the issue statements, preservation, and standard or review sections back to where they are in the current Rule. The committee wanted the revision.

*The committee did not take any action on Rule 24.*

#### **4. Rule 24 and *State v. Nielsen*; Rule 27**

The committee did not discuss Rule 24 and *State v. Nielsen* or Rule 27.

#### **5. Other Business**

There was no other business discussed at the meeting.

#### **6. Adjourn**

The meeting was adjourned at 1:33 p.m. The next meeting will be held Thursday, March 5, 2015.

# Tab 2

1       **Rule 38B. Qualifications for Appointed Appellate Counsel.**

2       (a) In all appeals where a party is entitled to appointed counsel, only an attorney  
3 proficient in appellate practice may be appointed to represent such a party before either  
4 the Utah Supreme Court or the Utah Court of Appeals.

5       (b) The burden of establishing proficiency shall be on counsel. Acceptance of the  
6 appointment constitutes certification by counsel that counsel is eligible for appointment  
7 in accordance with this rule.

8       (c) Counsel is presumed proficient in appellate practice if any of the following  
9 conditions are satisfied:

10       (c)(1) Counsel has briefed the merits in at least three appeals within the past three  
11 years or in 12 appeals total; or

12       (c)(2) Counsel is directly supervised by an attorney qualified under subsection (c)(1);  
13 or

14       (c)(3) Counsel has completed the equivalent of 12 months of full time employment,  
15 either as an attorney or as a law student, in an appellate practice setting, which may  
16 include but is not limited to appellate judicial clerkships, appellate clerkships with the  
17 Utah Attorney General's Office, or appellate clerkships with a legal services agency that  
18 represents indigent parties on appeal; and during that employment counsel had  
19 significant personal involvement in researching legal issues, preparing appellate briefs  
20 or appellate opinions, and experience with the Utah Rules of Appellate Procedure.

21       (d) Counsel who do not qualify for appointment under the presumptions described  
22 above in subsection (c) may nonetheless be appointed to represent a party on appeal if  
23 the appointing court concludes there is a compelling reason to appoint counsel to  
24 represent the party and further concludes that counsel is capable of litigating the  
25 appeal. The appointing court shall make findings on the record in support of its  
26 determination to appoint counsel under this subsection.

27       (e) Notwithstanding counsel's apparent eligibility for appointment under subsection  
28 (c) or (d) above, counsel may not be appointed to represent a party before the Utah  
29 Supreme Court or the Utah Court of Appeals if, during the three-year period  
30 immediately preceding counsel's proposed appointment, counsel was the subject of an

31 order issued by either appellate court imposing sanctions against counsel, discharging  
32 counsel, or taking other equivalent action against counsel because of counsel's  
33 substandard performance before either appellate court.

34 (f) The fact that appointed counsel does not meet the requirements of this rule shall  
35 not establish a claim of ineffective assistance of counsel.

36 (g) In criminal cases, appointed appellate counsel shall represent his or her client  
37 throughout the first appeal as of right, respond to a petition for writ of certiorari filed by  
38 the prosecuting entity, file a petition for writ of certiorari if appointed counsel determines  
39 that such a petition is warranted, and brief the merits if the Supreme Court grants  
40 certiorari review.

41 **Advisory Committee Note**

42 This rule does not alter the general method by which counsel is selected for indigent  
43 persons entitled to appointed counsel on appeal. In particular, it does not change the  
44 expectation that such appointed counsel will ordinarily be appointed by the trial court  
45 rather than the appellate court. The rule only addresses the qualifications of counsel  
46 eligible for such appointment. See generally *State v. Hawke*, 2003 UT App 448 (2003).

1       **Rule 38A. Withdrawal of counsel.**

2       (a) Withdrawal in criminal cases and certain civil cases. An attorney may not  
3 withdraw from a criminal case or from a civil case in which appellant has the right to  
4 effective assistance of counsel except upon motion and order of the court. Absent good  
5 cause shown, leave to withdraw will not be granted unless the motion to withdraw is  
6 accompanied by an entry of proposed appearance by new counsel or a representation  
7 by the withdrawing attorney that the defendant is entitled to the appointment of new  
8 counsel.

9       (b) Duration of representation in court-appointed cases.

10       **(b)(1) In criminal cases, appointed appellate counsel shall represent his or her client**  
11 **throughout the first appeal as of right, respond to a petition for writ of certiorari filed by**  
12 **the prosecuting entity, file a petition for writ of certiorari if appointed counsel determines**  
13 **that such a petition is warranted, and brief the merits if the Supreme Court grants**  
14 **certiorari review.**

15       (c) Withdrawal in other civil cases.

16       **(b)(1)** When oral argument not scheduled. An attorney may withdraw without leave  
17 of court in any other civil case that has not been scheduled for oral argument. The  
18 withdrawing attorney shall serve notice of the withdrawal with the court and upon all  
19 parties, including his or her client.

20       **(b)(2)** When oral argument scheduled. An attorney may not withdraw from any  
21 other civil case that has been scheduled for oral argument except upon motion and  
22 order of the court. Absent good cause shown, leave to withdraw will not be granted  
23 unless the motion to withdraw is accompanied by an entry of proposed appearance of  
24 new counsel and new counsel's representation that oral argument may proceed as  
25 scheduled.

26       **(b)(3)** Notice to appoint or appear in person. If an attorney withdraws under  
27 subdivision (b)(1), dies, is suspended from the practice of law, is disbarred, or is  
28 removed from the case by the court, the opposing party shall, and the court may, serve  
29 a notice on the unrepresented party, informing the party of the responsibility to appoint  
30 new counsel or, if the unrepresented party is a natural person, the responsibility to  
31 appear personally or appoint new counsel. A copy of the notice served by the opposing

32 party shall be filed with the court. No further proceedings shall be held in the case until  
33 20 days after such a notice is served, unless the unrepresented party waives the time  
34 requirement or unless the court otherwise orders.

# Tab 3



Timothy M. Shea  
Appellate Court Administrator

Andrea R. Martinez  
Clerk of Court

## Supreme Court of Utah

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Salt Lake City, Utah 84114-0210

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February 17, 2015

Matthew B. Durrant  
Chief Justice  
Thomas R. Lee  
Associate Chief Justice  
Christine M. Durham  
Justice  
Jill N. Parrish  
Justice  
Constandinos Himonas  
Justice

**To:** Appellate Rules Committee  
**From:** Tim Shea *T. Shea*  
**Re:** Public briefs

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After considering the proposal on the public availability of briefs, the committee asked to consider a set of rules that included a "redaction" option. That is, if a filing needs to include non-public information for the court, the filer would simultaneously file a version for the public with the non-public information redacted.

I have included some draft text as Rule 21(f). The committee can have a sneak preview of the work we are doing for electronic filing in the rest of Rule 21. Also, it has been observed in the workgroup on electronic filing that the language proposed by the committee as Rule 21(f) would be more appropriate in Rule 40, which also is attached.

I have also included the proposed amendments to the Code of Judicial Administration. In response to an observation at the February meeting, a brief would be classified as "private" for 7 days to allow the other parties time to file a motion to have the public version further redacted or reclassified. This does not quite dovetail with the time to respond to a request for records from the press, but it is close. And Rule 4-202.09(9)(A) has been further edited to return to the current certification of content.

1 **Rule 21. Filing and service.**

2 **(a) Filing. Papers**

3 (a)(1) Any filing required or permitted to be filed by these rules shall must be filed with the clerk of  
4 the appropriate court. Filing may be accomplished by mail addressed to the clerk. Except as provided  
5 in subpart (f), filing is not considered timely unless the papers are received by the clerk within the time  
6 fixed for filing, except that briefs shall be deemed filed on the date of the postmark if first class mail is  
7 utilized. If a motion requests relief which may be granted by a single justice or judge, the justice or  
8 judge may accept the motion, note the date of filing, and transmit it to the clerk. If a paper document  
9 is filed, the papers must not be bound or stapled.

10 (a)(2) Unless filed by an inmate confined in an institution, a filing must be received by the clerk  
11 within the time fixed for filing. A filing by an inmate confined in an institution is timely filed if it is  
12 deposited in the institution’s internal mail system on or before the last day for filing with first-class  
13 postage prepaid.

14 (a)(3) Filing by a non-lawyer may be by delivery or by mail or email addressed to the clerk of the  
15 court. Before [date] filing by a lawyer may be by delivery or electronic filing or by mail or email  
16 addressed to the clerk of the court. After [date] filing by a lawyer must be electronic filing.

17 (a)(4) The filer must pay any fee established by law at the time of filing, but the clerk will accept  
18 the filing regardless of whether the fee has been paid. Failure to pay the filing fee within a reasonable  
19 time may result in dismissal.

20 **(b) Service of all ~~papers~~ documents required. Copies of all papers**

21 (b)(1) Service on counsel or party. Anything filed with the appellate court shall, at or before the  
22 time of filing, must be served on all other parties to the appeal or review at or before the time of filing.  
23 Service on a party represented by counsel shall be made on counsel of record, or, if the party is not  
24 represented by counsel, upon the party at the last known address.

25 (b)(2) Served documents must be filed. A copy of any paper required by these rules to be  
26 served on a party shall Anything served on a party must be filed with the court and accompanied by  
27 proof of service.

28 (b)(3) Service on the attorney general. Anything filed by a defendant in a criminal case  
29 originally charged as a felony or by a juvenile in a delinquency proceeding must be served on the  
30 Criminal Appeals Division of the Office of the Utah Attorney General.

31 **(c) Manner of service.** ~~Service may be personal or by mail. Personal service includes delivery of the~~  
32 ~~copy to a clerk or other responsible person at the office of counsel. Service by mail is complete on~~  
33 ~~mailing.~~

34 (c)(1) Personal service. A petition in a proceeding initiated under Rule 5, Rule 14, Rule 19, or  
35 Rule 20 must be served by:

36 (c)(1)(A) handing it to the person;

37 (c)(1)(B) leaving it at the person’s office with a person in charge or, if no one is in charge,  
38 leaving it in a receptacle intended for receiving deliveries or in a conspicuous place; or

39 (c)(1)(C) leaving it at the person’s dwelling house or usual place of abode with a person of  
40 suitable age and discretion who resides there.

41 **(c)(2) Other service.** Unless personal service is required, a service may by:

42 (c)(2)(A) submitting it for electronic filing if the person being served has an electronic filing  
43 account;

44 (c)(2)(B) emailing it to the email address provided by the person or to the email address on  
45 file with the Utah State Bar;

46 (c)(2)(C) mailing it to the person’s last known address;

47 (c)(2)(D) handing it to the person;

48 (c)(2)(E) leaving it at the person’s office with a person in charge or, if no one is in charge,  
49 leaving it in a receptacle intended for receiving deliveries or in a conspicuous place; or

50 (c)(2)(F) leaving it at the person’s dwelling house or usual place of abode with a person of  
51 suitable age and discretion who resides there.

52 **(d) Proof of service.** ~~Papers presented for a filing shall must contain or be filed with an~~  
53 ~~acknowledgment of service by the person served or a certificate of service in the form of a statement of~~  
54 ~~stating the date and manner of service, the names of the persons served, and the addresses at which~~  
55 ~~they were served. The certificate of service may appear on or be affixed to the papers filed. If counsel of~~  
56 ~~record is served, the certificate of service shall designate the name of the party represented by that~~  
57 ~~counsel. The certificate of service of a service by an inmate must also state under penalty of Utah Code~~  
58 ~~Section 78B-5-705 the date the filing was deposited in the institution’s internal mail system and state that~~  
59 ~~first-class postage was prepaid.~~

60 **(e) Signature.** ~~All papers documents~~ filed in the appellate court shall be signed by counsel of record  
61 or by a party who is not represented by counsel. A person may sign a document using any form of  
62 signature recognized by law as binding. If a document is electronically signed, the document may contain  
63 a typed representation of a signature, such as s/name.

64 ~~(f) Papers filed by an inmate confined in an institution are timely filed if they are deposited in the~~  
65 ~~institution's internal mail system on or before the last day for filing. Timely filing may be shown by a~~  
66 ~~notarized statement or written declaration setting forth the date of deposit and stating that first-class~~  
67 ~~postage has been prepaid.~~

68 **(f) Filings containing other than public information and records.** If a filing contains information or  
69 records classified as other than public, the filer must also file a version with all non-public information  
70 removed. The filer must certify that the removed information is classified as other than public, citing the  
71 statute, rule, or other law that makes that classification.

72 **(g) Filing a notarized document.** Except when required by statute a filing need not be verified or  
73 accompanied by affidavit. If a rule requires an affidavit or a notarized, verified, or acknowledged

74 signature, the person may submit a declaration pursuant to Utah Code Section 78B-5-705. If a statute  
75 requires an affidavit or a notarized, verified, or acknowledged signature and the party electronically files  
76 the document, the party may:

77 (g)(1) electronically file the original affidavit with a notary acknowledgment as provided by Utah  
78 Code Section 46-1-16(7);

79 (g)(2) electronically file a scanned image of the affidavit;

80 (g)(3) electronically file the affidavit with a conformed signature; or

81 (g)(4) if the filer does not have an electronic filing account, present the original affidavit to the  
82 clerk of the court, who will electronically file a scanned image and return the original to the filer.

83 The filer must keep the original affidavit of anyone other than the filer safe and available for inspection  
84 upon request until the action is concluded.

85 **Advisory Committee Notes**

86 Paragraph (e) is added to Rule 21 to consolidate various signature provisions formerly found in other  
87 sections of the rules. The provisions for service, proof of service, and paying filing fees, formerly found in  
88 other rules, have been consolidated in this rule.

89 The addresses of the clerks of court are:

Clerk of the Supreme Court

supremecourt@utcourts.gov

POB 140210

Salt Lake City, UT 84114-0210

Clerk of the Court of Appeals

courtofappeals@utcourts.gov

POB 140230

Salt Lake City, UT 84114-0220

90

1       **Rule 24. Briefs.**

2       **(a) Brief of the appellant.** The brief of the appellant shall contain under appropriate headings and in  
3 the order indicated:

4           (a)(1) A complete list of all parties to the proceeding in the court or agency whose judgment or  
5 order is sought to be reviewed, except where the caption of the case on appeal contains the names of  
6 all such parties. The list should be set out on a separate page which appears immediately inside the  
7 cover.

8           (a)(2) A table of contents, including the contents of the addendum, with page references.

9           (a)(3) A table of authorities with cases alphabetically arranged and with parallel citations, rules,  
10 statutes and other authorities cited, with references to the pages of the brief where they are cited.

11           (a)(4) A brief statement showing the jurisdiction of the appellate court.

12           (a)(5) A statement of the issues presented for review, including for each issue: the standard of  
13 appellate review with supporting authority; and

14               (a)(5)(A) citation to the record showing that the issue was preserved in the trial court; or

15               (a)(5)(B) a statement of grounds for seeking review of an issue not preserved in the trial  
16 court.

17           (a)(6) Constitutional provisions, statutes, ordinances, rules, and regulations whose interpretation  
18 is determinative of the appeal or of central importance to the appeal shall be set out verbatim with the  
19 appropriate citation. If the pertinent part of the provision is lengthy, the citation alone will suffice, and  
20 the provision shall be set forth in an addendum to the brief under paragraph (11) of this rule.

21           (a)(7) A statement of the case. The statement shall first indicate briefly the nature of the case, the  
22 course of proceedings, and its disposition in the court below. A statement of the facts relevant to the  
23 issues presented for review shall follow. All statements of fact and references to the proceedings  
24 below shall be supported by citations to the record in accordance with paragraph (e) of this rule.

25           (a)(8) Summary of arguments. The summary of arguments, suitably paragraphed, shall be a  
26 succinct condensation of the arguments actually made in the body of the brief. It shall not be a mere  
27 repetition of the heading under which the argument is arranged.

28           (a)(9) An argument. The argument shall contain the contentions and reasons of the appellant with  
29 respect to the issues presented, including the grounds for reviewing any issue not preserved in the  
30 trial court, with citations to the authorities, statutes, and parts of the record relied on. A party  
31 challenging a fact finding must first marshal all record evidence that supports the challenged finding.  
32 A party seeking to recover attorney's fees incurred on appeal shall state the request explicitly and set  
33 forth the legal basis for such an award.

34           (a)(10) A short conclusion stating the precise relief sought.

35           (a)(11) An addendum to the brief or a statement that no addendum is necessary under this  
36 paragraph. The addendum shall be bound as part of the brief unless doing so makes the brief

37 unreasonably thick. If the addendum is bound separately, the addendum shall contain a table of  
38 contents. The addendum shall contain a copy of:

39 (a)(11)(A) any constitutional provision, statute, rule, or regulation of central importance cited  
40 in the brief but not reproduced verbatim in the brief;

41 (a)(11)(B) in cases being reviewed on certiorari, a copy of the Court of Appeals opinion; in all  
42 cases any court opinion of central importance to the appeal but not available to the court as part  
43 of a regularly published reporter service; and

44 (a)(11)(C) those parts of the record on appeal that are of central importance to the  
45 determination of the appeal, such as the challenged instructions, findings of fact and conclusions  
46 of law, memorandum decision, the transcript of the court's oral decision, or the contract or  
47 document subject to construction. Any part of the record on appeal of central importance to the  
48 determination of the appeal that is classified as private, protected, safeguarded, or sealed or that  
49 is a record of the juvenile court shall be in a separate addendum identified with a classification  
50 appropriate for the records it contains.

51 **(b) Brief of the appellee.** The brief of the appellee shall conform to the requirements of paragraph  
52 (a) of this rule, except that the appellee need not include:

53 (b)(1) a statement of the issues or of the case unless the appellee is dissatisfied with the  
54 statement of the appellant; or

55 (b)(2) an addendum, except to provide material not included in the addendum of the appellant.

56 The appellee may refer to the addendum of the appellant. Any part of the record on appeal of central  
57 importance to the determination of the appeal that is classified as private, protected, safeguarded, or  
58 sealed or that is a record of the juvenile court shall be in a separate addendum identified with a  
59 classification appropriate for the records it contains.

60 **(c) Reply brief.** The appellant may file a brief in reply to the brief of the appellee, and if the appellee  
61 has cross-appealed, the appellee may file a brief in reply to the response of the appellant to the issues  
62 presented by the cross-appeal. Reply briefs shall be limited to answering any new matter set forth in the  
63 opposing brief. The content of the reply brief shall conform to the requirements of paragraphs (a)(2), (3),  
64 (9), and (10) of this rule. No further briefs may be filed except with leave of the appellate court.

65 **(d) References in briefs to parties.** Counsel will be expected in their briefs and oral arguments to  
66 keep to a minimum references to parties by such designations as "appellant" and "appellee." It promotes  
67 clarity to use the designations used in the lower court or in the agency proceedings, or the actual names  
68 of parties, or descriptive terms such as "the employee," "the injured person," "the taxpayer," etc.

69 **(e) References in briefs to the record.** References shall be made to the pages of the original record  
70 as paginated pursuant to Rule 11(b) or to pages of any statement of the evidence or proceedings or  
71 agreed statement prepared pursuant to Rule 11(f) or 11(g). References to pages of published depositions  
72 or transcripts shall identify the sequential number of the cover page of each volume as marked by the  
73 clerk on the bottom right corner and each separately numbered page(s) referred to within the deposition

74 or transcript as marked by the transcriber. References to exhibits shall be made to the exhibit numbers. If  
75 reference is made to evidence the admissibility of which is in controversy, reference shall be made to the  
76 pages of the record at which the evidence was identified, offered, and received or rejected.

77 **(f) Length of briefs.**

78 (f)(1) Type-volume limitation.

79 (f)(1)(A) A principal brief is acceptable if it contains no more than 14,000 words or it uses a  
80 monospaced face and contains no more than 1,300 lines of text; and a reply brief is acceptable if  
81 it contains no more than 7,000 words or it uses a monospaced face and contains no more than  
82 650 lines of text.

83 (f)(1)(B) Headings, footnotes and quotations count toward the word and line limitations, but  
84 the table of contents, table of citations, and any addendum containing statutes, rules, regulations  
85 or portions of the record as required by paragraph (a) of this rule do not count toward the word  
86 and line limitations.

87 (f)(1)(C) Certificate of compliance. A brief submitted under Rule 24(f)(1) must include a  
88 certificate by the attorney or an unrepresented party that the brief complies with the type-volume  
89 limitation. The person preparing the certificate may rely on the word or line count of the word  
90 processing system used to prepare the brief. The certificate must state either the number of  
91 words in the brief or the number of lines of monospaced type in the brief.

92 (f)(2) Page limitation. Unless a brief complies with Rule 24(f)(1), a principal briefs shall not exceed  
93 30 pages, and a reply briefs shall not exceed 15 pages, exclusive of pages containing the table of  
94 contents, tables of citations and any addendum containing statutes, rules, regulations, or portions of  
95 the record as required by paragraph (a) of this rule.

96 In cases involving cross-appeals, paragraph (g) of this rule sets forth the length of briefs.

97 **(g) Briefs in cases involving cross-appeals.** If a cross-appeal is filed, the party first filing a notice of  
98 appeal shall be deemed the appellant, unless the parties otherwise agree or the court otherwise orders.  
99 Each party shall be entitled to file two briefs.

100 (g)(1) The appellant shall file a Brief of Appellant, which shall present the issues raised in the  
101 appeal.

102 (g)(2) The appellee shall then file one brief, entitled Brief of Appellee and Cross-Appellant, which  
103 shall respond to the issues raised in the Brief of Appellant and present the issues raised in the cross-  
104 appeal.

105 (g)(3) The appellant shall then file one brief, entitled Reply Brief of Appellant and Brief of Cross-  
106 Appellee, which shall reply to the Brief of Appellee and respond to the Brief of Cross-Appellant.

107 (g)(4) The appellee may then file a Reply Brief of Cross-Appellant, which shall reply to the Brief of  
108 Cross-Appellee.

109 (g)(5) Type-Volume Limitation.

110 (g)(5)(A) The appellant's Brief of Appellant is acceptable if it contains no more than 14,000  
111 words or it uses a monospaced face and contains no more than 1,300 lines of text.

112 (g)(5)(B) The appellee's Brief of Appellee and Cross-Appellant is acceptable if it contains no  
113 more than 16,500 words or it uses a monospaced face and contains no more than 1,500 lines of  
114 text.

115 (g)(5)(C) The appellant's Reply Brief of Appellant and Brief of Cross-Appellee is acceptable if  
116 it contains no more than 14,000 words or it uses a monospaced face and contains no more than  
117 1,300 lines of text.

118 (g)(5)(D) The appellee's Reply Brief of Cross-Appellant is acceptable if it contains no more  
119 than half of the type volume specified in Rule 24(g)(5)(A).

120 (g)(6) Certificate of Compliance.

121 A brief submitted under Rule 24(g)(5) must comply with Rule 24(f)(1)(C).

122 (g)(7) Page Limitation. Unless it complies with Rule 24(g)(5) and (6), the appellant's Brief of  
123 Appellant must not exceed 30 pages; the appellee's Brief of Appellee and Cross-Appellant, 35 pages;  
124 the appellant's Reply Brief of Appellant and Brief of Cross-Appellee, 30 pages; and the appellee's  
125 Reply Brief of Cross-Appellant, 15 pages.

126 **(h) Permission for over length brief.** While such motions are disfavored, the court for good cause  
127 shown may upon motion permit a party to file a brief that exceeds the page, word, or line limitations of this  
128 rule. The motion shall state with specificity the issues to be briefed, the number of additional pages,  
129 words, or lines requested, and the good cause for granting the motion. A motion filed at least seven days  
130 prior to the date the brief is due or seeking three or fewer additional pages, 1,400 or fewer additional  
131 words, or 130 or fewer lines of text need not be accompanied by a copy of the brief. A motion filed within  
132 seven days of the date the brief is due and seeking more than three additional pages, 1,400 additional  
133 words, or 130 lines of text shall be accompanied by a copy of the finished brief. If the motion is granted,  
134 the responding party is entitled to an equal number of additional pages, words, or lines without further  
135 order of the court. Whether the motion is granted or denied, the draft brief will be destroyed by the court.

136 **(i) Briefs in cases involving multiple appellants or appellees.** In cases involving more than one  
137 appellant or appellee, including cases consolidated for purposes of the appeal, any number of either may  
138 join in a single brief, and any appellant or appellee may adopt by reference any part of the brief of  
139 another. Parties may similarly join in reply briefs.

140 **(j) Citation of supplemental authorities.** When pertinent and significant authorities come to the  
141 attention of a party after that party's brief has been filed, or after oral argument but before decision, a  
142 party may promptly advise the clerk of the appellate court, by letter setting forth the citations. An original  
143 letter and nine copies shall be filed in the Supreme Court. An original letter and seven copies shall be  
144 filed in the Court of Appeals. There shall be a reference either to the page of the brief or to a point argued  
145 orally to which the citations pertain, but the letter shall state the reasons for the supplemental citations.

146 The body of the letter must not exceed 350 words. Any response shall be made within seven days of filing  
147 and shall be similarly limited.

148 **(k) Requirements and sanctions.** All briefs under this rule must be concise, presented with  
149 accuracy, logically arranged with proper headings and free from burdensome, irrelevant, immaterial or  
150 scandalous matters. Briefs which are not in compliance may be disregarded or stricken, on motion or sua  
151 sponte by the court, and the court may assess attorney fees against the offending lawyer.

152 **Advisory Committee Notes**

153 Rule 24(a)(9) now reflects what Utah appellate courts have long held. See *In re Beesley*, 883 P.2d  
154 1343, 1349 (Utah 1994); *Newmeyer v. Newmeyer*, 745 P.2d 1276, 1278 (Utah 1987). "To successfully  
155 appeal a trial court's findings of fact, appellate counsel must play the devil's advocate. 'Attorneys must  
156 extricate themselves from the client's shoes and fully assume the adversary's position. In order to  
157 properly discharge the marshalling duty..., the challenger must present, in comprehensive and fastidious  
158 order, every scrap of competent evidence introduced at trial which supports the very findings the  
159 appellant resists.'" *ONEIDA/SLIC, v. ONEIDA Cold Storage and Warehouse, Inc.*, 872 P.2d 1051, 1052-  
160 53 (Utah App. 1994) (alteration in original)(quoting *West Valley City v. Majestic Inv. Co.*, 818 P.2d 1311,  
161 1315 (Utah App. 1991)). See also *State ex rel. M.S. v. Salata*, 806 P.2d 1216, 1218 (Utah App. 1991);  
162 *Bell v. Elder*, 782 P.2d 545, 547 (Utah App. 1989); *State v. Moore*, 802 P.2d 732, 738-39 (Utah App.  
163 1990).

164 The brief must contain for each issue raised on appeal, a statement of the applicable standard of  
165 review and citation of supporting authority.

166

1 **Rule 40. Attorney's or party's ~~certificate~~ signature; representations to the court; sanctions and**  
2 **discipline.**

3 **(a) Attorney's or party's certificate.** Every motion, brief, and other paper of a party represented by  
4 an attorney shall be signed by at least one attorney of record who is an active member in good standing  
5 of the Bar of this state. The attorney shall ~~sign his or her individual name and~~ give his or her business  
6 address, telephone number, and Utah State Bar number. A party who is not represented by an attorney  
7 shall sign any motion, brief, or other paper and state the party's address and telephone number. ~~Except~~  
8 ~~when otherwise specifically provided by rule or statute, motions, briefs, or other papers need not be~~  
9 ~~verified or accompanied by affidavit. The signature of an attorney or party constitutes a certificate that the~~  
10 ~~attorney or party has read the motion, brief, or other paper; that to the best of his or her knowledge,~~  
11 ~~information, and belief, formed after reasonable inquiry, it is not frivolous or interposed for the purpose of~~  
12 ~~delay as defined in Rule 33. If a motion, brief, or other paper is not signed as required by this rule, it shall~~  
13 ~~be stricken unless it is signed promptly after the omission is called to the attention of the attorney or party.~~  
14 ~~If a motion, brief, or other paper is signed in violation of this rule, the authority and the procedures of the~~  
15 ~~court provided by Rule 33 shall apply.~~ A person may sign a paper using any form of signature recognized  
16 by law as binding.

17 **(b) Representations to court.** By filing a document an attorney or self-represented party is certifying  
18 that to the best of the person's knowledge formed after an inquiry reasonable under the circumstances:

19 (b)(1) the filing is not being presented for any improper purpose, such as to harass or to cause  
20 unnecessary delay or needless increase in the cost of litigation;

21 (b)(2) the legal contentions are warranted by existing law or by a nonfrivolous argument for the  
22 extension, modification, or reversal of existing law or the establishment of new law;

23 (b)(3) the factual contentions are supported by the record on appeal; and

24 (b)(4) the filing complies with Rule 21(f) and Rule 4-202.02 of the Code of Judicial Administration.

25 **~~(b)-(c)~~ Sanctions and discipline of attorneys and parties.** The court may, after reasonable notice  
26 and an opportunity to show cause to the contrary, and upon hearing, if requested, take appropriate action  
27 against any attorney or person who practices before it for inadequate representation of a client, conduct  
28 unbecoming a member of the Bar or a person allowed to appear before the court, or for failure to comply  
29 with these rules or order of the court. Any action to suspend or disbar a member of the Utah State Bar  
30 shall be referred to the Office of Professional Conduct of the Utah State Bar.

31 **~~(e)-(d)~~ Rule does not affect contempt power.** This rule shall not be construed to limit or impair the  
32 court's inherent and statutory contempt powers.

33 **~~(d)-(e)~~ Appearance of counsel pro hac vice.** An attorney who is licensed to practice before the bar  
34 of another state or a foreign country but who is not a member of the Bar of this state, may appear, pro  
35 hac vice upon motion, filed pursuant to ~~the Code of Judicial Administration Rule 14-806 of the Rules~~  
36 Governing the Utah State Bar. A separate motion is not required in the appellate court if the attorney has

37 previously been admitted pro hac vice in the ~~lower tribunal trial court~~, but the attorney shall file in the  
38 appellate court a notice of appearance pro hac vice to that effect.

39 **~~Advisory Committee Notes~~**

40 ~~Refer to Rule 14-806 of the Rules Governing the Utah State Bar for qualification of out of state~~  
41 ~~counsel to practice before the courts of Utah.~~

42

1 **Rule 4-202.02. Records classification.**

2 Intent:

3 To classify court records as public or non-public.

4 Applicability:

5 This rule applies to the judicial branch.

6 Statement of the Rule:

7 (1) Court records are public unless otherwise classified by this rule.

8 (2) Public court records include but are not limited to:

9 (2)(A) abstract of a citation that redacts all non-public information;

10 (2)(B) aggregate records without non-public information and without personal identifying information;

11 (2)(C) an appellate brief is private for 7 days from the date it is filed, and thereafter is public unless

12 classified as private, protected, safeguarded, or sealed as a result of an order under Code of Judicial

13 Administration Rule 4-202.04:

14 ~~(2)(C)-(2)(D)~~ arrest warrants, but a court may restrict access before service;

15 ~~(2)(D)-(2)(E)~~ audit reports;

16 ~~(2)(E)-(2)(F)~~ case files;

17 ~~(2)(F)-(2)(G)~~ committee reports after release by the Judicial Council or the court that requested the  
18 study;

19 ~~(2)(G)-(2)(H)~~ contracts entered into by the judicial branch and records of compliance with the terms of  
20 a contract;

21 ~~(2)(H)-(2)(I)~~ drafts that were never finalized but were relied upon in carrying out an action or policy;

22 ~~(2)(I)-(2)(J)~~ exhibits, but the judge may regulate or deny access to ensure the integrity of the exhibit, a  
23 fair trial or interests favoring closure;

24 ~~(2)(J)-(2)(K)~~ financial records;

25 ~~(2)(K)-(2)(L)~~ indexes approved by the Management Committee of the Judicial Council, including the  
26 following, in courts other than the juvenile court; an index may contain any other index information:

27 ~~(2)(K)(i)-(2)(L)(i)~~ amount in controversy;

28 ~~(2)(K)(ii)-(2)(L)(ii)~~ attorney name;

29 ~~(2)(K)(iii)-(2)(L)(iii)~~ case number;

30 ~~(2)(K)(iv)-(2)(L)(iv)~~ case status;

31 ~~(2)(K)(v)-(2)(L)(v)~~ civil case type or criminal violation;

32 ~~(2)(K)(vi)-(2)(L)(vi)~~ civil judgment or criminal disposition;

33 ~~(2)(K)(vii)-(2)(L)(vii)~~ daily calendar;

34 ~~(2)(K)(viii)-(2)(L)(viii)~~ file date;

35 ~~(2)(K)(ix)-(2)(L)~~ party name;

36 ~~(2)(L)-(2)(M)~~ name, business address, business telephone number, and business email address of an  
37 adult person or business entity other than a party or a victim or witness of a crime;

38 ~~(2)(M)~~ ~~(2)(N)~~ name, address, telephone number, email address, date of birth, and last four digits of  
39 the following: driver's license number; social security number; or account number of a party;  
40 ~~(2)(N)~~ ~~(2)(O)~~ name, business address, business telephone number, and business email address of a  
41 lawyer appearing in a case;  
42 ~~(2)(O)~~ ~~(2)(P)~~ name, business address, business telephone number, and business email address of  
43 court personnel other than judges;  
44 ~~(2)(P)~~ ~~(2)(Q)~~ name, business address, and business telephone number of judges;  
45 ~~(2)(Q)~~ ~~(2)(R)~~ name, gender, gross salary and benefits, job title and description, number of hours  
46 worked per pay period, dates of employment, and relevant qualifications of a current or former court  
47 personnel;  
48 ~~(2)(R)~~ ~~(2)(S)~~ unless classified by the judge as private or safeguarded to protect the personal safety of  
49 the juror or the juror's family, the name of a juror empaneled to try a case, but only 10 days after the jury  
50 is discharged;  
51 ~~(2)(S)~~ ~~(2)(T)~~ opinions, including concurring and dissenting opinions, and orders entered in open  
52 hearings;  
53 ~~(2)(T)~~ ~~(2)(U)~~ order or decision classifying a record as not public;  
54 ~~(2)(U)~~ ~~(2)(V)~~ private record if the subject of the record has given written permission to make the  
55 record public;  
56 ~~(2)(V)~~ ~~(2)(W)~~ probation progress/violation reports;  
57 ~~(2)(W)~~ ~~(2)(X)~~ publications of the administrative office of the courts;  
58 ~~(2)(X)~~ ~~(2)(Y)~~ record in which the judicial branch determines or states an opinion on the rights of the  
59 state, a political subdivision, the public, or a person;  
60 ~~(2)(Y)~~ ~~(2)(Z)~~ record of the receipt or expenditure of public funds;  
61 ~~(2)(Z)~~ ~~(2)(AA)~~ record or minutes of an open meeting or hearing and the transcript of them;  
62 ~~(2)(AA)~~ ~~(2)(BB)~~ record of formal discipline of current or former court personnel or of a person  
63 regulated by the judicial branch if the disciplinary action has been completed, and all time periods for  
64 administrative appeal have expired, and the disciplinary action was sustained;  
65 ~~(2)(BB)~~ ~~(2)(CC)~~ record of a request for a record;  
66 ~~(2)(CC)~~ ~~(2)(DD)~~ reports used by the judiciary if all of the data in the report is public or the Judicial  
67 Council designates the report as a public record;  
68 ~~(2)(DD)~~ ~~(2)(EE)~~ rules of the Supreme Court and Judicial Council;  
69 ~~(2)(EE)~~ ~~(2)(FF)~~ search warrants, the application and all affidavits or other recorded testimony on  
70 which a warrant is based are public after they are unsealed under Utah Rule of Criminal Procedure 40;  
71 ~~(2)(FF)~~ ~~(2)(GG)~~ statistical data derived from public and non-public records but that disclose only  
72 public data;  
73 ~~(2)(GG)~~ ~~(2)(HH)~~ Notwithstanding subsections (6) and (7), if a petition, indictment, or information is  
74 filed charging a person 14 years of age or older with a felony or an offense that would be a felony if

75 committed by an adult, the petition, indictment or information, the adjudication order, the disposition order,  
76 and the delinquency history summary of the person are public records. The delinquency history summary  
77 shall contain the name of the person, a listing of the offenses for which the person was adjudged to be  
78 within the jurisdiction of the juvenile court, and the disposition of the court in each of those offenses.

79 (3) The following court records are sealed:

80 (3)(A) records in the following actions:

81 (3)(A)(i) Title 78B, Chapter 6, Part 1, Utah Adoption Act six months after the conclusion of  
82 proceedings, which are private until sealed;

83 (3)(A)(ii) Title 78B, Chapter 15, Part 8, Gestational Agreement, six months after the conclusion of  
84 proceedings, which are private until sealed; and-

85 (3)(A)(iii) Title 76, Chapter 7, Part 304.5, Consent required for abortions performed on minors; and

86 (3)(B) expunged records;

87 (3)(C) orders authorizing installation of pen register or trap and trace device under Utah Code Section  
88 77-23a-15;

89 (3)(D) records showing the identity of a confidential informant;

90 (3)(E) records relating to the possession of a financial institution by the commissioner of financial  
91 institutions under Utah Code Section 7-2-6;

92 (3)(F) wills deposited for safe keeping under Utah Code Section 75-2-901;

93 (3)(G) records designated as sealed by rule of the Supreme Court;

94 (3)(H) record of a Children's Justice Center investigative interview after the conclusion of any legal  
95 proceedings; and

96 (3)(I) other records as ordered by the court under Rule 4-202.04.

97 (4) The following court records are private:

98 (4)(A) records in the following actions:

99 (4)(A)(i) Section 62A-15-631, Involuntary commitment under court order;

100 (4)(A)(ii) Title 78B, Chapter 6, Part 1, Utah Adoption Act, until the records are sealed; and

101 (4)(A)(iii) Title 78B, Chapter 15, Part 8, Gestational Agreement, until the records are sealed; and

102 (4)(B) records in the following actions, except that the case history; judgments, orders and decrees;  
103 letters of appointment; and the record of public hearings are public records:

104 (4)(B)(i) Title 30, Husband and Wife, except that an action for consortium due to personal injury under  
105 Section 30-2-11 is public;

106 (4)(B)(ii) Title 77, Chapter 3a, Stalking Injunctions;

107 (4)(B)(iii) Title 75, Chapter 5, Protection of Persons Under Disability and their Property;

108 (4)(B)(iv) Title 78B, Chapter 7, Protective Orders;

109 (4)(B)(v) Title 78B, Chapter 12, Utah Child Support Act;

110 (4)(B)(vi) Title 78B, Chapter 13, Utah Uniform Child Custody Jurisdiction and Enforcement Act;

111 (4)(B)(vii) Title 78B, Chapter 14, Uniform Interstate Family Support Act;

- 112 (4)(B)(viii) Title 78B, Chapter 15, Utah Uniform Parentage Act; and  
113 (4)(B)(ix) an action to modify or enforce a judgment in any of the actions in this subparagraph (B);  
114 (4)(C) aggregate records other than public aggregate records under subsection (2);  
115 (4)(D) alternative dispute resolution records;  
116 (4)(E) applications for accommodation under the Americans with Disabilities Act;  
117 (4)(F) citation, but an abstract of a citation that redacts all non-public information is public;  
118 (4)(G) judgment information statement;  
119 (4)(H) judicial review of final agency action under Utah Code Section 62A-4a-1009;  
120 (4)(I) the following personal identifying information about a party: driver's license number, social  
121 security number, account description and number, password, identification number, maiden name and  
122 mother's maiden name, and similar personal identifying information;  
123 (4)(J) the following personal identifying information about a person other than a party or a victim or  
124 witness of a crime: residential address, personal email address, personal telephone number; date of birth,  
125 driver's license number, social security number, account description and number, password, identification  
126 number, maiden name, mother's maiden name, and similar personal identifying information;  
127 (4)(K) medical, psychiatric, or psychological records;  
128 (4)(L) name of a minor, except that the name of a minor party is public in the following district and  
129 justice court proceedings:  
130 (4)(L)(i) name change of a minor;  
131 (4)(L)(ii) guardianship or conservatorship for a minor;  
132 (4)(L)(iii) felony, misdemeanor or infraction;  
133 (4)(L)(iv) child protective orders; and  
134 (4)(L)(v) custody orders and decrees;  
135 (4)(M) personnel file of a current or former court personnel or applicant for employment;  
136 (4)(N) photograph, film or video of a crime victim;  
137 (4)(O) record of a court hearing closed to the public or of a child's testimony taken under URCrP 15.5:  
138 (4)(O)(i) permanently if the hearing is not traditionally open to the public and public access does not  
139 play a significant positive role in the process; or  
140 (4)(O)(ii) if the hearing is traditionally open to the public, until the judge determines it is possible to  
141 release the record without prejudice to the interests that justified the closure;  
142 (4)(P) record submitted by a senior judge or court commissioner regarding performance evaluation  
143 and certification;  
144 (4)(Q) record submitted for in camera review until its public availability is determined;  
145 (4)(R) reports of investigations by Child Protective Services;  
146 (4)(S) victim impact statements;  
147 (4)(T) name of a prospective juror summoned to attend court, unless classified by the judge as  
148 safeguarded to protect the personal safety of the prospective juror or the prospective juror's family;

- 149 (4)(U) records filed pursuant to Rules 52 - 59 of the Utah Rules of Appellate Procedure, except briefs  
150 filed pursuant to court order;
- 151 (4)(V) records in a proceeding under Rule 60 of the Utah Rules of Appellate Procedure;
- 152 (4)(W) an addendum to an appellate brief filed in a case involving:
- 153 (4)(W)(i) adoption;
- 154 (4)(W)(ii) termination of parental rights;
- 155 (4)(W)(iii) abuse, neglect and dependency;
- 156 (4)(W)(iv) substantiation under Section 78A-6-323; or
- 157 (4)(W)(v) protective orders or dating violence protective orders;
- 158 (4)(X) other records as ordered by the court under Rule 4-202.04.
- 159 (5) The following court records are protected:
- 160 (5)(A) attorney's work product, including the mental impressions or legal theories of an attorney or  
161 other representative of the courts concerning litigation, privileged communication between the courts and  
162 an attorney representing, retained, or employed by the courts, and records prepared solely in anticipation  
163 of litigation or a judicial, quasi-judicial, or administrative proceeding;
- 164 (5)(B) records that are subject to the attorney client privilege;
- 165 (5)(C) bids or proposals until the deadline for submitting them has closed;
- 166 (5)(D) budget analyses, revenue estimates, and fiscal notes of proposed legislation before issuance  
167 of the final recommendations in these areas;
- 168 (5)(E) budget recommendations, legislative proposals, and policy statements, that if disclosed would  
169 reveal the court's contemplated policies or contemplated courses of action;
- 170 (5)(F) court security plans;
- 171 (5)(G) investigation and analysis of loss covered by the risk management fund;
- 172 (5)(H) memorandum prepared by staff for a member of any body charged by law with performing a  
173 judicial function and used in the decision-making process;
- 174 (5)(I) confidential business records under Utah Code Section 63G-2-309;
- 175 (5)(J) record created or maintained for civil, criminal, or administrative enforcement purposes, audit or  
176 discipline purposes, or licensing, certification or registration purposes, if the record reasonably could be  
177 expected to:
- 178 (5)(J)(i) interfere with an investigation;
- 179 (5)(J)(ii) interfere with a fair hearing or trial;
- 180 (5)(J)(iii) disclose the identity of a confidential source; or
- 181 (5)(J)(iv) concern the security of a court facility;
- 182 (5)(K) record identifying property under consideration for sale or acquisition by the court or its  
183 appraised or estimated value unless the information has been disclosed to someone not under a duty of  
184 confidentiality to the courts;

185 (5)(L) record that would reveal the contents of settlement negotiations other than the final settlement  
186 agreement;

187 (5)(M) record the disclosure of which would impair governmental procurement or give an unfair  
188 advantage to any person;

189 (5)(N) record the disclosure of which would interfere with supervision of an offender's incarceration,  
190 probation or parole;

191 (5)(O) record the disclosure of which would jeopardize life, safety or property;

192 (5)(P) strategy about collective bargaining or pending litigation;

193 (5)(Q) test questions and answers;

194 (5)(R) trade secrets as defined in Utah Code Section 13-24-2;

195 (5)(S) record of a Children's Justice Center investigative interview before the conclusion of any legal  
196 proceedings;

197 (5)(T) presentence investigation report; and

198 (5)(U) other records as ordered by the court under Rule 4-202.04.

199 (6) The following are juvenile court social records:

200 (6)(A) correspondence relating to juvenile social records;

201 (6)(B) custody evaluations, parent-time evaluations, parental fitness evaluations, substance abuse  
202 evaluations, domestic violence evaluations;

203 (6)(C) medical, psychological, psychiatric evaluations;

204 (6)(D) pre-disposition and social summary reports;

205 (6)(E) probation agency and institutional reports or evaluations;

206 (6)(F) referral reports;

207 (6)(G) report of preliminary inquiries; and

208 (6)(H) treatment or service plans.

209 (7) The following are juvenile court legal records:

210 (7)(A) accounting records;

211 (7)(B) discovery filed with the court;

212 (7)(C) pleadings, summonses, subpoenas, motions, affidavits, calendars, minutes, findings, orders,  
213 decrees;

214 (7)(D) name of a party or minor;

215 (7)(E) record of a court hearing;

216 (7)(F) referral and offense histories

217 (7)(G) and any other juvenile court record regarding a minor that is not designated as a social record.

218 (8) The following are safeguarded records:

219 (8)(A) upon request, location information, contact information and identity information other than  
220 name of a petitioner and other persons to be protected in an action filed under Title 77, Chapter 3a,  
221 Stalking Injunctions or Title 78B, Chapter 7, Protective Orders;

222 (8)(B) upon request, location information, contact information and identity information other than  
223 name of a party or the party's child after showing by affidavit that the health, safety, or liberty of the party  
224 or child would be jeopardized by disclosure in a proceeding under Title 78B, Chapter 13, Utah Uniform  
225 Child Custody Jurisdiction and Enforcement Act or Title 78B, Chapter 14, Uniform Interstate Family  
226 Support Act or Title 78B, Chapter 15, Utah Uniform Parentage Act;

227 (8)(C) location information, contact information and identity information of prospective jurors on the  
228 master jury list or the qualified jury list;

229 (8)(D) location information, contact information and identity information other than name of a  
230 prospective juror summoned to attend court;

231 (8)(E) the following information about a victim or witness of a crime:

232 (8)(E)(i) business and personal address, email address, telephone number and similar information  
233 from which the person can be located or contacted;

234 (8)(E)(ii) date of birth, driver's license number, social security number, account description and  
235 number, password, identification number, maiden name, mother's maiden name, and similar personal  
236 identifying information.

237

1 **Rule 4-202.04. Request to access a record associated with a case; request to classify a record**  
2 **associated with a case.**

3 Intent:

4 To establish the process for accessing a court record associated with a case.

5 Applicability:

6 This rule applies to court records associated with a case.

7 Statement of the Rule:

8 (1) A request to access a public court record shall be presented in writing to the clerk of the court  
9 unless the clerk waives the requirement. A request to access a non-public court record to which a person  
10 is authorized access shall be presented in writing to the clerk of the court. A written request shall contain  
11 the requester’s name, mailing address, daytime telephone number and a description of the record  
12 requested. If the record is a non-public record, the person making the request shall present identification.

13 (2)(A) If a written request to access a court record is denied by the clerk of court, the person making  
14 the request may file a motion to access the record.

15 (2)(B) A person not authorized to access a non-public court record may file a motion to access the  
16 record. If the court allows access, the court may impose any reasonable conditions to protect the interests  
17 favoring closure.

18 ~~(2)(C)-(3)~~ A person with an interest in a court record may file a motion to classify the record as  
19 private, protected, ~~or sealed,~~ or safeguarded or to have information redacted from the record. If the court  
20 record is associated with a case over which the court no longer has jurisdiction, a person with an interest  
21 in the record may file a petition to classify the record as private, protected, sealed, or safeguarded or to  
22 have information redacted from the record. The court shall deny access to the record until the court  
23 enters an order ~~is entered~~.

24 ~~(4)~~ The court may classify the record as private, protected, ~~or sealed, if it~~ or safeguarded or redact  
25 information from the record if the record or information :

26 ~~(2)(C)(i)-(4)(A)~~ is ~~so~~ classified as private, protected, sealed, or safeguarded under Rule 4-202.02;

27 ~~(2)(C)(ii)-(4)(B)~~ is classified as private, controlled, or protected by a governmental entity and shared  
28 with the court under the Government Records Access and Management Act;

29 ~~(2)(C)(iii)-(4)(C)~~ is a record regarding the character or competence of an individual; or

30 ~~(2)(C)(iv)-(4)(D)~~ is a record containing information the disclosure of which constitutes an unwarranted  
31 invasion of personal privacy.

32 ~~(2)(D) Motions-(5)~~ As appropriate for the nature of the case with which the record is associated, the  
33 motion or petition shall be filed and proceedings shall be conducted under Utah Rule of Civil Procedure 7  
34 and served under Utah Rule of Civil Procedure 5 the rules of civil procedure, criminal procedure, juvenile  
35 procedure, or appellate procedure. The person filing the motion or petition shall serve any representative  
36 of the press who has requested notice in the case. The court shall conduct a closure hearing when a  
37 motion or petition to close a record is contested, when the press has requested notice of closure motions

38 or petitions in the particular case, or when the ~~judge~~-court decides public interest in the record warrants a  
39 hearing.

40 ~~(3)-(6)~~ In deciding whether to allow access to a court record or whether to classify a court record as  
41 private, protected, ~~or~~-sealed, or safeguarded or to redact information from the record, the court may  
42 consider any relevant factor, interest, or policy ~~presented by the parties~~, including but not limited to the  
43 interests described in Rule 4-202. In ruling on a motion or petition under this rule the ~~judge~~-court shall:

44 ~~(3)(A)-(6)(A)~~ (6)(A) make findings and conclusions about specific records;

45 ~~(3)(B)-(6)(B)~~ (6)(B) identify and balance the interests favoring opening and closing the record; and

46 ~~(3)(C)-(6)(C)~~ (6)(C) if the record is ordered closed, determine there are no reasonable alternatives to closure  
47 sufficient to protect the interests favoring closure.

48 (7)(A) If an appellate brief is sealed, the clerk of the court shall seal the brief under Rule 4-205. If an  
49 appellate brief is classified as private, protected, or safeguarded, the clerk of the court shall allow access  
50 only to persons authorized by Rule 4-202.03. If information is redacted from the brief, the clerk of the  
51 court shall obliterate the information and allow public access to the edited brief.

52 (7)(B) If the petitioner serves the order on the director of the State Law Library, the director shall  
53 comply with the order in the same manner as the clerk of the court under paragraph (7)(A).

54 (7)(C) The petitioner may serve the order on any person who has a copy of the brief, but the order is  
55 binding only on the court, the parties to the petition, and the state law library.

56 ~~(4)-(8)~~ A request under this rule is governed also by Rule 4-202.06. A motion or petition under this  
57 rule is not governed by Rule 4-202.06 or Rule 4-202.07.

58

1       **Rule 4-202.09. Miscellaneous.**

2       Intent:

3       To set forth miscellaneous provisions for these rules.

4       Applicability:

5       This rule applies to the judicial branch.

6       Statement of the Rule:

7       (1) The judicial branch shall provide a person with a certified copy of a record if the requester has a  
8 right to inspect it, the requester identifies the record with reasonable specificity, and the requester pays  
9 the fees.

10       (2)(A) The judicial branch is not required to create a record in response to a request.

11       (2)(B) Upon request, the judicial branch shall provide a record in a particular format if:

12       (2)(B)(i) it is able to do so without unreasonably interfering with its duties and responsibilities; and

13       (2)(B)(ii) the requester agrees to pay the additional costs, if any, actually incurred in providing the  
14 record in the requested format.

15       (2)(C) The judicial branch need not fulfill a person's records request if the request unreasonably  
16 duplicates prior records requests from that person.

17       (3) If a person requests copies of more than 50 pages of records, and if the records are contained in  
18 files that do not contain records that are exempt from disclosure, the judicial branch may provide the  
19 requester with the facilities for copying the requested records and require that the requester make the  
20 copies, or allow the requester to provide his own copying facilities and personnel to make the copies at  
21 the judicial branch's offices and waive the fees for copying the records.

22       (4) The judicial branch may not use the form in which a record is stored to deny or unreasonably  
23 hinder the rights of persons to inspect and receive copies of a record.

24       (5) Subpoenas and other methods of discovery under state or federal statutes or rules of procedure  
25 are not records requests under these rules. Compliance with discovery shall be governed by the  
26 applicable statutes and rules of procedure.

27       (6) If the judicial branch receives a request for access to a record that contains both information that  
28 the requester is entitled to inspect and information that the requester is not entitled to inspect, it shall  
29 allow access to the information in the record that the requester is entitled to inspect, and shall deny  
30 access to the information in the record the requester is not entitled to inspect.

31       (7) The Administrative Office shall create and adopt a schedule governing the retention and  
32 destruction of all court records.

33       (8) The courts will use their best efforts to ensure that access to court records is properly regulated,  
34 but assume no responsibility for accuracy or completeness or for use outside the court.

35       (9)(A) Non-public information in a public record. The person filing a public record shall omit or redact  
36 non-public information. The person filing the record shall certify that, upon information and belief, all non-  
37 public information has been omitted or redacted from the public record. The person filing a private,

38 protected or sealed, or safeguarded record shall identify the classification of the record at the top of the  
39 first page of a classified document or in a statement accompanying the record.

40 (9)(B) ~~If a person believes that a record qualifies as a non-public record, the person may file with the~~  
41 ~~record a motion to classify the record as private, protected or sealed. Under Rule 4-202.04, the clerk shall~~  
42 ~~deny access to the record until the motion is decided. Unless filed with a motion to classify as private,~~  
43 ~~protected or sealed, public records, even with non-public information, will be accessible. A party may~~  
44 ~~move or a non-party interested in a record may petition to classify a record as private, protected, sealed,~~  
45 ~~or safeguarded or to redact non-public information from a public record.~~

46 (9)(C) If the following non-public information is required in a public record, only the designated  
47 information shall be included:

48 (9)(C)(i) social security number: last four digits;

49 (9)(C)(ii) financial or other account number: last four digits;

50 (9)(C)(iii) driver's license number: state of issuance and last four digits;

51 (9)(C)(iv) address of a non-party: city, state and zip code;

52 (9)(C)(v) email address or phone number of a non-party: omit; and

53 (9)(C)(vi) minor's name: initials.

54 (9)(D) If it is necessary to provide the court with private personal identifying information, it must be  
55 provided on a cover sheet or other severable document, which is classified as private.

56 ~~(10) A vendor or governmental agency that provides a court information technology support to gather,~~  
57 ~~store, or make accessible court records is bound by rules 4-202 through 4-202.10.~~

58

1       **Rule 4-205. Security of court records.**

2       Intent:

3       To assure that the security and accuracy of court records are maintained.

4       To assure that authorized personnel have access to court records when appropriate.

5       To establish responsibility of court personnel for security of court records.

6       To establish the procedures for securing non-public records.

7       Applicability:

8       This rule shall apply to all courts of record and not of record.

9       Statement of the Rule:

10       (1) Court records restricted. All court records shall be kept in a restricted area of the court closed to  
11 public access.

12       (2) The clerk of the court may authorize, in writing, abstractors, credit bureau representatives, title  
13 company representatives and others who regularly research court records to have direct access to public  
14 court records. The clerk of the court shall ensure that persons to whom such authorization is granted are  
15 trained in the proper retrieval and filing of court records. The clerk of court may set reasonable restrictions  
16 on time and place for inspecting and copying records.

17       (3) Removal of records. Court records shall not be removed from their normal place of storage except  
18 by court personnel or by individuals obtaining the written authorization of the clerk of the court or the  
19 judge assigned to the case. Court records shall not be removed from the courthouse without permission  
20 of the court. Records removed from the courthouse shall be returned within two days, except that records  
21 removed for the purpose of an appeal shall be returned within such time as specified by the clerk of the  
22 court, unless otherwise ordered by the judge. Any person removing a record is responsible for the  
23 security and the integrity of the record.

24       (4) Management of non-public records.

25       (4)(A) Method of sealing and storage. Non-public records which are part of a larger public record shall  
26 be filed apart from the public record or in a manner that clearly distinguishes the record as not public.  
27 Sealed records shall be placed in an envelope which is securely sealed. The clerk of the court shall  
28 record the case number and record classification on the envelope and shall inscribe across the sealed  
29 part of the envelope the words "Not to be opened except upon permission of the court."

30       (4)(B) Expunged records.

31       (4)(B)(i) Upon entry of an order of expungement, the clerk of the court shall:

32       (4)(B)(i)(a) obliterate or destroy all reference to the expunged portion of the record in the paper copy  
33 of the index and maintain a separate index of expunged records not available to the public;

34       ~~(4)(B)(ii)~~ (4)(B)(i)(b) cover, without obliterating or destroying, all entries in the paper copy of the  
35 register of actions, including case identifying information other than the court docket number; and

36 ~~(4)(B)(iii)~~ (4)(B)(i)(c) place an entry in the computer record that restricts retrieval of case identifying  
37 information and the register of actions to court personnel with authorization to review such information.  
38 The security restriction shall not be removed except upon written order of the court.

39 (4)(B)(ii) Upon being served with an order of expungement, the clerk of an appellate court shall  
40 comply with paragraph (4)(B)(i). A brief will not be classified as private, protected, sealed, or safeguarded  
41 as the result of an expungement order, but only if a motion or petition to do so under Rule 4-202.04 is  
42 granted.

43 (4)(C) Record of event. The record of expunging or sealing a record shall be entered in the register of  
44 actions.

45

# Tab 4

1       **Rule 24. Briefs.**

2       (a) Definitions. For purposes of this rule, the terms “appeal,” “cross-appeal,”  
3       “appellant,” and “appellee” include the equivalent elements of original proceedings filed  
4       in the appellate court.

5       (b) Brief of the appellant. The ~~b~~Brief of the ~~a~~Appellant shall contain under  
6       appropriate headings and in the order indicated:

7       (ab)(1) List of parties. A complete list of all parties to the proceeding in the court or  
8       agency whose judgment or order is sought to be reviewed, except where the caption of  
9       the case on appeal contains the names of all such parties and except as provided in  
10       paragraph (e). The list should be set out on a separate page ~~which appears immediately~~  
11       inside the cover.

12       (ab)(2) Table of contents. A table of contents, ~~including the contents of the~~  
13       ~~addendum,~~ with page references to the items included in the brief, including page or tab  
14       references to items in the addendum.

15       (ab)(3) Table of authorities. A table of authorities including all ~~with cases,~~  
16       ~~alphabetically arranged and with parallel citations,~~ rules, statutes and other authorities  
17       cited, with references to the pages of the brief where they are cited.

18       (ab)(4) Introduction. A ~~brief~~succinct statement of the nature of the case, intended to  
19       provide a brief explanation of the case for the purpose of orienting the reader as to the  
20       general context in which the appeal arises. ~~showing the jurisdiction of the appellate~~  
21       ~~court.~~

22       (b)(5) Contention statement. A statement of error that the appellant contends  
23       warrants relief on appeal.

24       (b)(6) Preservation. A citation to the record in accordance with paragraph (f) of this  
25       rule showing that the contention was preserved in the trial court or administrative  
26       agency. An party contending that evidence was erroneously admitted or excluded shall  
27       identify the pages of the record where the evidence was identified, offered, and  
28       admitted or excluded. If a contention was not preserved, a statement of the grounds for  
29       seeking review of the unpreserved contention of error.

30 (b)(7) Standard of review. The standard of review governing the contention, with  
31 supporting authority.

32 ~~(a)(5) A statement of the issues presented for review, including for each issue: the~~  
33 ~~standard of appellate review with supporting authority; and~~

34 ~~(a)(5)(A) citation to the record showing that the issue was preserved in the trial court;~~  
35 ~~or~~

36 ~~(a)(5)(B) a statement of grounds for seeking review of an issue not preserved in the~~  
37 ~~trial court.~~

38 ~~(a)(6) Constitutional provisions, statutes, ordinances, rules, and regulations whose~~  
39 ~~interpretation is determinative of the appeal or of central importance to the appeal shall~~  
40 ~~be set out verbatim with the appropriate citation. If the pertinent part of the provision is~~  
41 ~~lengthy, the citation alone will suffice, and the provision shall be set forth in an~~  
42 ~~addendum to the brief under paragraph (11) of this rule.~~

43 ~~(ab)(785) A sStatement of the case. To the extent relevant to the contentions on~~  
44 ~~appeal, a procedural history including the disposition(s) below, and a statement of the~~  
45 ~~facts. Both the procedural history and statement of facts The statement shall first~~  
46 ~~indicate briefly the nature of the case, the course of proceedings, and its disposition in~~  
47 ~~the court below. A statement of the facts relevant to the issues presented for review~~  
48 ~~shall follow. All statements of fact and references to the proceedings below shall be~~  
49 ~~supported by citations to the record in accordance with paragraph (ef) of this rule.~~

50 ~~(ba)(98) Summary of arguments. The summary of arguments, suitably paragraphed,~~  
51 ~~shall be a succinct condensation of the arguments actually made in the body of the~~  
52 ~~brief. It shall not be a mere repetition of the heading under which the argument is~~  
53 ~~arranged.~~

54 ~~(ab)(9610) An aArgument. For each ground for relief presented, Tthe argument~~  
55 ~~section shall contain the following under appropriate subheadings and in the order~~  
56 ~~indicated:~~

57 ~~(b)(6)(A) Contention statement. A statement of error that the appellant contends~~  
58 ~~warrants relief on appeal. contentions and reasons of the appellant with respect to the~~  
59 ~~issues presented, including the grounds for reviewing any issue not preserved in the~~

60 trial court, with citations to the authorities, statutes, and parts of the record relied on. A  
61 party challenging a fact finding must first marshal all record evidence that supports the  
62 challenged finding. A party seeking to recover attorney's fees incurred on appeal shall  
63 state the request explicitly and set forth the legal basis for such an award.

64 (b)(6)(B) Preservation. A citation to the record in accordance with paragraph (f) of  
65 this rule showing that the contention was preserved in the trial court or administrative  
66 agency. An appellant contending that evidence was erroneously admitted or excluded  
67 shall identify the pages of the record where the evidence was identified, offered, and  
68 admitted or excluded. If the contention was not preserved, a statement of the grounds  
69 for seeking review of the unpreserved claim/contention of error.

70 (b)(6)(C) Standard of review. The standard of review governing the contention, with  
71 supporting authority.

72 (ab)(106)(D) Relief sought. A statement of short conclusion stating the precise relief  
73 sought. A party seeking to recover attorney's fees incurred on appeal shall state the  
74 request explicitly and set forth the legal basis for such an award.

75 (b)(6)(E) Grounds for relief requested. An argument setting forth controlling legal  
76 authority together with reasoned analysis explaining why that authority requires/supports  
77 reversal of the order or verdict challenged on appeal.

78 (b)(10)(A) Emphasis. No text in a brief shall be bold, underlined, or in ALL CAPS  
79 unless it is a quotation. Headings and the cover may contain bold text.

80 (b)(10)(B) Citations. The legal citations shall conform to the public domain citation  
81 format and shall use italics. No text in a brief shall be bold, underlined or in ALL CAPS  
82 unless it is a quotation.

83 (b)(10)(C) Unpublished Opinions. The unpublished decisions of the Court of Appeals  
84 issued on or after October 1, 1998, may be cited as precedent in all courts of the State.  
85 Other unpublished decisions may also be cited, so long as all parties and the court are  
86 supplied with accurate copies at the time all such decisions are first cited.

87 (b)(10)(D) Reference to the Record. References to the proceedings below shall be  
88 accompanied with citations to the relevant pages of the record. Where the appellant

89 contends that a finding or verdict is not supported by sufficient evidence, the appellant  
90 should marshal the record evidence supporting the finding or verdict.

91 (b)(711) Conclusion and Relief sought. A statement of the  
92 precise relief sought. A party seeking to recover attorney fees incurred on appeal shall  
93 state the request explicitly and set forth the legal basis for such an award.

94 (b)(812) Signature. A signature in compliance with Rule 21(e).

95 (b)(913) Proof of Service. A proof of service in compliance with Rule 21(d).

96 (b)(104) Certificate of Compliance. If applicable, a certificate of compliance in  
97 accordance with paragraph (g)(1)(C) of this rule.

98 (ab)(1115) Addendum. An addendum to the brief or a statement that no addendum  
99 is necessary under this paragraph. The addendum shall be bound as part of the brief  
100 unless doing so makes the brief unreasonably thick, in which case it shall be separately  
101 bound and contain a table of contents. If the addendum is bound separately, the  
102 addendum shall contain a table of contents. The addendum shall contain a copy of  
103 the following:

104 (a)(11)(A) any constitutional provision, statute, rule, or regulation of central  
105 importance cited in the brief but not reproduced verbatim in the brief;

106 (ab)(1115)(BA) in cases being reviewed on certiorari, a copy of the decision of the  
107 Court of Appeals under review opinion; in all cases any court opinion of central  
108 importance to the appeal but not available to the court as part of a regularly published  
109 reporter service; and

110 (b)(115)(B) the text of any constitutional provision, statute, rule, or regulation whose  
111 interpretation is necessary to a resolution on the contentions set forth in the brief;

112 (b)(115)(C) the order or judgment appealed from or sought to be reviewed, together  
113 with any related minute entries, memorandum decisions, and findings of fact and  
114 conclusions of law; and

115 (ab)(1115)(CD) these other parts of the record necessary to an understanding of the  
116 issues on appeal such as jury instructions, insurance policies, leases, search warrants,  
117 real estate purchase contracts, and transcript pages. that are of central importance to  
118 the determination of the appeal, such as the challenged instructions, findings of fact and

119 conclusions of law, memorandum decision, the transcript of the court's oral decision, or  
120 the contract or document subject to construction.

121 ~~[(b)(12) Citation of decisions. Published decisions of the Supreme Court and the~~  
122 ~~Court of Appeals, and unpublished decisions of the Court of Appeals issued on or after~~  
123 ~~October 1, 1998, may be cited as precedent in all courts of the State. Other unpublished~~  
124 ~~decisions may also be cited, so long as all parties and the court are supplied with~~  
125 ~~accurate copies at the time all such decisions are first cited.]~~

126 (bc) Brief of the appellee. The ~~b~~Brief of the ~~a~~Appellee shall conform to the  
127 requirements of paragraph (ab) of this rule, except that the brief of appellee need not  
128 include:

129 (bc)(1) a contention statement, the standard of review, or a citation to the record  
130 showing that a contention was preserved unless the appellee is dissatisfied with those  
131 subsections of the brief of appellant; of the issues or of the case unless the appellee is  
132 dissatisfied with the statement of the appellant; or

133 (bc)(2) an addendum, except to provide relevant material not included in the  
134 addendum of the appellantBrief of Appellant. The appellee may refer to the addendum  
135 of the appellant.

136 (ed) Reply brief. The appellant may file a Reply bBrief of Appellant, in reply to the  
137 ~~brief of the appellee~~, and if the appellee has cross-appealed, the appellee may file a  
138 Reply Brief of Cross-Appellant.~~brief in reply to the response of the appellant to the~~  
139 ~~issues presented by the cross-appeal. Reply briefs shall be limited to answering any~~  
140 ~~new matter set forth in the opposing brief. The content of the reply brief shall conform to~~  
141 ~~the requirements of paragraphs (a)(2), (3), (9), and (10) of this rule. No further briefs~~  
142 ~~may be filed except with leave of the appellate court.~~

143 (d)(1) A reply shall conform to the requirements of paragraphs (b)(2), (3), (4), (710),  
144 (811), (912), (13), and (104) of this rule.

145 (d)(2) A reply brief shall be limited to addressing arguments raised in the Brief of  
146 Appellee or the Brief of Cross-Appellee. The beginning of each section of a reply brief  
147 shall specify those pages in the Brief of Appellee or the Brief of Cross-Appellee where  
148 the arguments being addressed appear.

149 (de) References in briefs to parties. Counsel will be expected in their briefs and oral  
150 arguments to keep to a minimum references to parties by such designations as  
151 "appellant" and "appellee;" or by initials. ~~¶To promotes clarity, counsel are encouraged~~  
152 ~~to use the designations used in the lower court or in the agency proceedings;~~ or the  
153 ~~actual names of parties, or descriptive terms such as "the employee," "the injured~~  
154 ~~person," "the taxpayer,"~~ or the actual names of parties. Counsel shall avoid references  
155 by name to minors or to biological, adoptive, or foster parents in cases involving child  
156 abuse, neglect, or dependency, termination of parental rights, or adoption. With respect  
157 to the names of minors or parents in those cases, counsel are encouraged to use  
158 descriptive terms such as "child," "the 11-year old," "mother," "adoptive parent," and  
159 "foster father." etc.

160 (ef) References in briefs to the record. References shall be made to the pages of the  
161 original record as paginated pursuant to Rule 11(b) or to pages of any statement of the  
162 evidence or proceedings or agreed statement prepared pursuant to Rule 11(f) or 11(g).  
163 References to pages of published depositions or transcripts shall identify the sequential  
164 number of the cover page of each volume as marked by the clerk on the bottom right  
165 corner and each separately numbered page(s) referred to within the deposition or  
166 transcript as marked by the transcriber. References to exhibits shall be made to the  
167 exhibit numbers. References to "Trial Transcript" or "Memorandum in Support of Motion  
168 for Summary Judgment" do not comply with this rule unless accompanied by the  
169 relevant page numbers in the record on appeal. ~~If reference is made to evidence the~~  
170 ~~admissibility of which is in controversy, reference shall be made to the pages of the~~  
171 ~~record at which the evidence was identified, offered, and received or rejected.~~

172 (fg) Length of briefs.

173 (fg)(1) Type-volume limitation.

174 (fg)(1)(A) In an appeal involving the legality of a death sentence, a principal brief is  
175 acceptable if it contains no more than 28,000 words or it uses a monospaced face and  
176 contains no more than 2,600 lines of text; and a reply brief is acceptable if it contains no  
177 more than 14,000 words or it uses a monospaced face and contains no more than  
178 1,300 lines of text. In all other appeals, A principal brief is acceptable if it contains no

179 more than 14,000 words or it uses a monospaced face and contains no more than  
180 1,300 lines of text; and a reply brief is acceptable if it contains no more than 7,000  
181 words or it uses a monospaced face and contains no more than 650 lines of text.

182 (fg)(1)(B) Headings, footnotes and quotations count toward the word and line  
183 limitations, but the table of contents, table of citations, and any addendum containing  
184 statutes, rules, regulations or portions of the record as required by paragraph (ab)(11) of  
185 this rule do not count toward the word and line limitations.

186 (fg)(1)(C) Certificate of compliance. A brief submitted under Rule 24(fg)(1) must  
187 include a certificate by the attorney or an unrepresented party that the brief complies  
188 with the type-volume limitation. The person preparing the certificate may rely on the  
189 word or line count of the word processing system used to prepare the brief. The  
190 certificate must state either the number of words in the brief or the number of lines  
191 of monospaced type in the brief.

192 (fg)(2) Page limitation. Unless a brief complies with Rule 24(fg)(1), a principal briefs  
193 shall not exceed 30 pages, and a reply briefs shall not exceed 15 pages, exclusive of  
194 pages containing the table of contents, tables of citations and any addendum containing  
195 statutes, rules, regulations, or portions of the record as required by paragraph (ab)(11)  
196 of this rule. In cases involving cross-appeals, paragraph (gh) of this rule sets forth the  
197 length of briefs.

198 (gh) Briefs in cases involving cross-appeals. If a cross-appeal is filed, the party first  
199 filing a notice of appeal shall be deemed the appellant, unless the parties otherwise  
200 agree or the court otherwise orders. Each party shall be entitled to file two briefs.

201 (gh)(1) Brief of appellant. The appellant shall file a Brief of Appellant, ~~which shall~~  
202 ~~present the issues raised in the appeal~~ in compliance with paragraph (b) of this rule.

203 (gh)(2) Brief of appellee and cross-appellant. The appellee shall then file one brief,  
204 entitled Brief of Appellee and Cross-Appellant, ~~The brief which~~ shall respond to the  
205 ~~issues raised in the~~ Brief of Appellant and present the issues raised in the cross-appeal  
206 and shall comply with the relevant provisions in paragraphs (b) and (c) of this rule.

207 (gh)(3) Reply brief of appellant and brief of cross-appellee. The appellant shall then  
208 file one brief, entitled Reply Brief of Appellant and Brief of Cross-Appellee, ~~The brief~~

209 ~~which~~ shall reply to the Brief of Appellee and respond to the Brief of Cross-Appellant  
210 and shall comply with the relevant provisions in paragraphs (c) and (d) of this rule.

211 ~~(gh)(4)~~ Reply brief of cross-appellant. The appellee may then file a Reply Brief of  
212 Cross-Appellant, which shall reply to the Brief of Cross-Appellee. The brief shall comply  
213 with paragraph (d) of this rule.

214 ~~(gh)(5)~~ Type-Volume Limitation.

215 ~~(gh)(5)(A)~~ The ~~appellant's~~ Brief of Appellant is acceptable if it contains no more than  
216 14,000 words or it uses a monospaced face and contains no more than 1,300 lines of  
217 text.

218 ~~(gh)(5)(B)~~ The ~~appellee's~~ Brief of Appellee and Cross-Appellant is acceptable if it  
219 contains no more than 16,500 words or it uses a monospaced face and contains no  
220 more than 1,500 lines of text.

221 ~~(gh)(5)(C)~~ The ~~appellant's~~ Reply Brief of Appellant and Brief of Cross-Appellee is  
222 acceptable if it contains no more than 14,000 words or it uses a monospaced face and  
223 contains no more than 1,300 lines of text.

224 ~~(gh)(5)(D)~~ The ~~appellee's~~ Reply Brief of Cross-Appellant is acceptable if it contains  
225 no more than half of the type volume specified in Rule 24~~(gh)(5)(A)~~.

226 ~~(gh)(6)~~ Certificate of Compliance. A brief submitted under Rule 24~~(gh)(5)~~ must  
227 comply with Rule 24~~(fg)(1)(C)~~.

228 ~~(gh)(7)~~ Page Limitation. Unless it complies with Rule 24~~(gh)(5)~~ and (6), the  
229 ~~appellant's~~ Brief of Appellant must not exceed 30 pages; the ~~appellee's~~ Brief  
230 of Appellee and Cross-Appellant, 35 pages; the ~~appellant's~~ Reply Brief of Appellant and  
231 Brief of Cross-Appellee, 30 pages; and the ~~appellee's~~ Reply Brief of Cross-Appellant,  
232 15 pages.

233 ~~(hi)~~ Permission for over length brief. While such motions are disfavored, the court for  
234 good cause shown may upon motion permit a party to file a brief that exceeds the page,  
235 word, or line limitations of this rule. The motion shall state with specificity the issues to  
236 be briefed, the number of additional pages, words, or lines requested, and the good  
237 cause for granting the motion. A motion filed at least seven days prior to the date the  
238 brief is due or seeking three or fewer additional pages, 1,400 or fewer additional words,

239 or 130 or fewer lines of text need not be accompanied by a copy of the brief. A motion  
240 filed within seven days of the date the brief is due and seeking more than three  
241 additional pages, 1,400 additional words, or 130 lines of text shall be accompanied by a  
242 copy of the finished brief. If the motion is granted, the responding party is entitled to an  
243 equal number of additional pages, words, or lines without further order of the court.  
244 Whether the motion is granted or denied, the draft brief will be destroyed by the court.

245 (ij) Briefs in cases involving multiple appellants or appellees. In cases involving more  
246 than one appellant or appellee, including cases consolidated for purposes of the appeal,  
247 any number of either may join in a single brief, and any appellant or appellee may adopt  
248 by reference any part of the brief of another. Parties may similarly join in reply briefs.

249 (jk) Citation of supplemental authorities. When pertinent and significant authorities  
250 come to the attention of a party after briefing or that party's brief has been filed, or after  
251 oral argument but before decision, at that party may promptly advise the clerk of the  
252 appellate court, by letter setting forth the citations. The letter shall identify the authority,  
253 indicate the page of the brief or point argued orally to which it pertains, and briefly state  
254 its relevance. Any other party may respond by letter within seven days of the filing of the  
255 original letter. The body of any letter filed pursuant to this rule may not exceed 350  
256 words. An original letter and nine copies shall be filed in the Supreme Court. An original  
257 letter and seven copies shall be filed in the Court of Appeals. ~~There shall be a reference~~  
258 ~~either to the page of the brief or to a point argued orally to which the citations pertain,~~  
259 ~~but the letter shall state the reasons for the supplemental citations. The body of the~~  
260 ~~letter must not exceed 350 words. Any response shall be made within seven days of~~  
261 ~~filing and shall be similarly limited.~~

262 (kl) Compliance with Rule 21A. Any filing made under this rule that contains  
263 information or records classified as other than public shall comply with Rule 21A.

264 (m) Requirements and sanctions. All briefs under this rule must be concise,  
265 presented with accuracy, logically arranged with proper headings and free from  
266 burdensome, irrelevant, immaterial or scandalous matters. Briefs ~~which~~ that are not in  
267 compliance may be disregarded or stricken, on motion or sua sponte by the court, and  
268 the court may assess attorney fees against the offending lawyer.

269 **Advisory Committee Notes**

270 ~~Paragraph (a) clarifies that in briefs governed by this rule the parties should use the~~  
271 ~~terms “appellant” and “appellee” rather than “petitioner” and respondent.”~~

272 ~~The 2014 amendments eliminate, add, and change a number of requirements. The~~  
273 ~~rule eliminates the statement of jurisdiction, the setting forth of determinative provisions,~~  
274 ~~and the nature of the case. , and the summary of the argument. The rule adds to what~~  
275 ~~must be included in the addendum, an introduction that replaces some of the eliminated~~  
276 ~~requirements, and a citation requirement at the beginning of each section of a reply~~  
277 ~~brief. And the rule changes the statement of issues to contention statements and moves~~  
278 ~~the contention statements, standards of review, and preservation requirements to the~~  
279 ~~argument section of the brief.~~

280 ~~The rule reflects the marshaling requirement articulated in *State v. Nielsen*, 2014 UT~~  
281 ~~10, —326 P.3d 645—, which holds that the failure to marshal is no longer a technical~~  
282 ~~deficiency that will result in default, but is the manner in which an appellant carries its~~  
283 ~~burden of persuasion when challenging a finding or verdict based upon evidence.~~

284 ~~Briefs that do not comply with the technical requirements of this rule are subject to~~  
285 ~~Rule 27(e).~~

286 ~~Examples of the public domain citation format referenced in paragraph (b)(6)(E) are~~  
287 ~~as follows:~~

288 ~~Before publication in Utah Advanced Reports:~~

289 ~~*Smith v. Jones*, 1999 UT 16.~~

290 ~~*Smith v. Jones*, 1999 UT App 16.~~

291 ~~Before publication in Pacific Reporter but after publication in Utah Advance~~  
292 ~~Reports:~~

293 ~~*Smith v. Jones*, 1999 UT 16, 380 Utah Adv. Rep. 24.~~

294 ~~*Smith v. Jones*, 1999 UT App 16, 380 Utah Adv. Rep. 24.~~

295 ~~After publication in Pacific Reporter:~~

296 ~~*Smith v. Jones*, 1999 UT 16, 998 P.2d 250.~~

297 ~~*Smith v. Jones*, 1999 UT App 16, 998 P.2d 250.~~

298 Examples of a pinpoint citation to a Utah Supreme Court opinion or a Utah Court of  
299 Appeals opinion issued on or after January 1, 1999, would be as follows:

300 Before publication in Utah Advance Reports:

301 *Smith v. Jones*, 1999 UT 16, ¶ 21.

302 *Smith v. Jones*, 1999 UT App 16, ¶ 21.

303 *Smith v. Jones*, 1999 UT App 16, ¶¶ 21-25.

304 Before publication in Pacific Reporter but after publication in Utah Advance  
305 Reports:

306 *Smith v. Jones*, 1999 UT 16, ¶ 21, 380 Utah Adv. Rep. 24.

307 *Smith v. Jones*, 1999 UT App 16, ¶ 21, 380 Utah Adv. Rep. 24.

308 After publication in Pacific Reporter:

309 *Smith v. Jones*, 1999 UT 16, ¶ 21, 998 P.2d 250.

310 *Smith v. Jones*, 1999 UT App 16, ¶ 21, 998 P.2d 250.

311 If the immediately preceding authority is a post-January 1, 1999, opinion, cite to  
312 the paragraph number:

313 *Id.* ¶ 15.

314 Rule 24(a)(9) now reflects what Utah appellate courts have long held. See *In*  
315 *re Beesley*, 883 P.2d 1343, 1349 (Utah 1994); *Newmeyer v. Newmeyer*, 745 P.2d 1276,  
316 1278 (Utah 1987). "To successfully appeal a trial court's findings of fact, appellate  
317 counsel must play the devil's advocate. 'Attorneys must extricate themselves from the  
318 client's shoes and fully assume the adversary's position. In order to properly discharge  
319 the marshalling duty..., the challenger must present, in comprehensive and fastidious  
320 order, every scrap of competent evidence introduced at trial which supports the very  
321 findings the appellant resists.'" *ONEIDA/SLIC, v. ONEIDA Cold Storage and*  
322 *Warehouse, Inc.*, 872 P.2d 1051, 1052-53 (Utah App. 1994)(alteration in  
323 original)(quoting *West Valley City v. Majestic Inv. Co.*, 818 P.2d 1311, 1315 (Utah App.  
324 1991)). See also *State ex rel. M.S. v. Salata*, 806 P.2d 1216, 1218 (Utah App. 1991);  
325 *Bell v. Elder*, 782 P.2d 545, 547 (Utah App. 1989); *State v. Moore*, 802 P.2d 732, 738-  
326 39 (Utah App. 1990).

327        The brief must contain for each issue raised on appeal, a statement of the applicable  
328        ~~standard of review and citation of supporting authority.~~

1       **Rule 24. Briefs.**

2       (a) Definitions. For purposes of this rule, the terms “appeal,” “cross-appeal,”  
3 “appellant,” and “appellee” include the equivalent elements of original proceedings filed  
4 in the appellate court.

5       (b) Brief of the appellant. The Brief of Appellant shall contain under appropriate  
6 headings and in the order indicated:

7       (b)(1) List of parties. A complete list of all parties to the proceeding in the court or  
8 agency whose judgment or order is sought to be reviewed, except where the caption of  
9 the case on appeal contains the names of all such parties and except as provided in  
10 paragraph (e). The list should be set out on a separate page immediately inside the  
11 cover.

12       (b)(2) Table of contents. A table of contents with page references to the items  
13 included in the brief, including page or tab references to items in the addendum.

14       (b)(3) Table of authorities. A table of authorities including all cases, rules, statutes  
15 and other authorities cited, with references to the pages of the brief where they are  
16 cited.

17       (b)(4) Introduction. A succinct statement of the nature of the case, intended to  
18 provide a brief explanation of the case for the purpose of orienting the reader as to the  
19 general context in which the appeal arises.

20       (b)(5) Contention statement. A statement of error that the appellant contends  
21 warrants relief on appeal.

22       (b)(6) Preservation. A citation to the record in accordance with paragraph (f) of this  
23 rule showing that the contention was preserved in the trial court or administrative  
24 agency. An party contending that evidence was erroneously admitted or excluded shall  
25 identify the pages of the record where the evidence was identified, offered, and  
26 admitted or excluded. If a contention was not preserved, a statement of the grounds for  
27 seeking review of the unpreserved contention of error.

28       (b)(7) Standard of review. The standard of review governing the contention, with  
29 supporting authority.

30 (b)(8) Statement of the case. To the extent relevant to the contentions on appeal, a  
31 procedural history including the disposition(s) below and a statement of the facts. Both  
32 the procedural history and statement of facts shall be supported by citations to the  
33 record in accordance with paragraph (f) of this rule.

34 (b)(9) Summary of arguments. The summary of arguments, suitably paragraphed,  
35 shall be a succinct condensation of the arguments actually made in the body of the  
36 brief. It shall not be a mere repetition of the heading under which the argument is  
37 arranged.

38 (b)(10) Argument. An argument setting forth controlling legal authority together with  
39 reasoned analysis explaining why that authority supports reversal.

40 (b)(10)(A) Emphasis. No text in a brief shall be bold, underlined, or in ALL CAPS  
41 unless it is a quotation. Headings and the cover may contain bold text.

42 (b)(10)(B) Citations. The legal citations shall conform to the public domain citation  
43 format and shall use italics.

44 (b)(10)(C) Unpublished Opinions. The unpublished decisions of the Court of Appeals  
45 issued on or after October 1, 1998, may be cited as precedent in all courts of the State.  
46 Other unpublished decisions may also be cited, so long as all parties and the court are  
47 supplied with accurate copies at the time all such decisions are first cited.

48 (b)(10)(D) Reference to the Record. References to the proceedings below shall be  
49 accompanied with citations to the relevant pages of the record. Where the appellant  
50 contends that a finding or verdict is not supported by sufficient evidence, the appellant  
51 should marshal the record evidence supporting the finding or verdict.

52 (b)(11) Conclusion and Relief sought. A statement of the precise relief sought. A  
53 party seeking to recover attorney fees incurred on appeal shall state the request  
54 explicitly and set forth the legal basis for such an award.

55 (b)(12) Signature. A signature in compliance with Rule 21(e).

56 (b)(13) Proof of service. A proof of service in compliance with Rule 21(d).

57 (b)(14) Certificate of compliance. If applicable, a certificate of compliance in  
58 accordance with paragraph (g)(1)(C) of this rule.

59 (b)(15) Addendum. An addendum shall be bound as part of the brief unless doing so  
60 makes the brief unreasonably thick, in which case it shall be separately bound and  
61 contain a table of contents. The addendum shall contain copies of the following:

62 (b)(15)(A) in cases on certiorari, a copy of the decision of the Court of Appeals under  
63 review;

64 (b)(15)(B) the text of any constitutional provision, statute, rule, or regulation whose  
65 interpretation is necessary to a resolution on the contentions set forth in the brief;

66 (b)(15)(C) the order or judgment appealed from or sought to be reviewed, together  
67 with any related minute entries, memorandum decisions, and findings of fact and  
68 conclusions of law; and

69 (b)(15)(D) other parts of the record necessary to an understanding of the issues on  
70 appeal such as jury instructions, insurance policies, leases, search warrants, real estate  
71 purchase contracts, and transcript pages.

72 (c) Brief of the appellee. The Brief of Appellee shall conform to the requirements of  
73 paragraph (b) of this rule, except that the brief of appellee need not include:

74 (c)(1) a contention statement, the standard of review, or a citation to the record  
75 showing that a contention was preserved unless the appellee is dissatisfied with those  
76 subsections of the brief of appellant;

77 (c)(2) an addendum, except to provide relevant material not included in the  
78 addendum of the Brief of Appellant.

79 (d) Reply brief. The appellant may file a Reply Brief of Appellant, and if  
80 the appellee has cross-appealed, the appellee may file a Reply Brief of Cross-Appellant.  
81 No further briefs may be filed except with leave of the appellate court.

82 (d)(1) A reply shall conform to the requirements of paragraphs (b)(2), (3), (4), (10),  
83 (11), (12), (13), and (14) of this rule.

84 (d)(2) A reply brief shall be limited to addressing arguments raised in the Brief of  
85 Appellee or the Brief of Cross-Appellee. The beginning of each section of a reply brief  
86 shall specify those pages in the Brief of Appellee or the Brief of Cross-Appellee where  
87 the arguments being addressed appear.

88 (e) References in briefs to parties. Counsel will be expected in their briefs and oral  
89 arguments to keep to a minimum references to parties by such designations as  
90 "appellant" and "appellee" or by initials. To promote clarity, counsel are encouraged to  
91 use the designations used in the lower court or in the agency proceedings; descriptive  
92 terms such as "the employee," "the injured person," "the taxpayer"; or the actual names  
93 of parties. Counsel shall avoid references by name to minors or to biological, adoptive,  
94 or foster parents in cases involving child abuse, neglect, or dependency, termination of  
95 parental rights, or adoption. With respect to the names of minors or parents in those  
96 cases, counsel are encouraged to use descriptive terms such as "child," "the 11-year  
97 old," "mother," "adoptive parent," and "foster father."

98 (f) References in briefs to the record. References shall be made to the pages of the  
99 original record as paginated pursuant to Rule 11(b) or to pages of any statement of the  
100 evidence or proceedings or agreed statement prepared pursuant to Rule 11(f) or 11(g).  
101 References to pages of published depositions or transcripts shall identify the sequential  
102 number of the cover page of each volume as marked by the clerk on the bottom right  
103 corner and each separately numbered page(s) referred to within the deposition or  
104 transcript as marked by the transcriber. References to exhibits shall be made to the  
105 exhibit numbers. References to "Trial Transcript" or "Memorandum in Support of Motion  
106 for Summary Judgment" do not comply with this rule unless accompanied by the  
107 relevant page numbers in the record on appeal.(g) Length of briefs.

108 (g)(1) Type-volume limitation.

109 (g)(1)(A) In an appeal involving the legality of a death sentence, a principal brief is  
110 acceptable if it contains no more than 28,000 words or it uses a monospaced face and  
111 contains no more than 2,600 lines of text; and a reply brief is acceptable if it contains no  
112 more than 14,000 words or it uses a monospaced face and contains no more than  
113 1,300 lines of text. In all other appeals, a principal brief is acceptable if it contains no  
114 more than 14,000 words or it uses a monospaced face and contains no more than  
115 1,300 lines of text; and a reply brief is acceptable if it contains no more than 7,000  
116 words or it uses a monospaced face and contains no more than 650 lines of text.

117 (g)(1)(B) Headings, footnotes and quotations count toward the word and line  
118 limitations, but the table of contents, table of citations, and any addendum containing  
119 statutes, rules, regulations or portions of the record as required by paragraph (b)(11) of  
120 this rule do not count toward the word and line limitations.

121 (g)(1)(C) Certificate of compliance. A brief submitted under Rule 24(g)(1) must  
122 include a certificate by the attorney or an unrepresented party that the brief complies  
123 with the type-volume limitation. The person preparing the certificate may rely on the  
124 word or line count of the word processing system used to prepare the brief. The  
125 certificate must state either the number of words in the brief or the number of lines  
126 of monospaced type in the brief.

127 (g)(2) Page limitation. Unless a brief complies with Rule 24(g)(1), a principal brief  
128 shall not exceed 30 pages, and a reply brief shall not exceed 15 pages, exclusive of  
129 pages containing the table of contents, tables of citations and any addendum containing  
130 statutes, rules, regulations, or portions of the record as required by paragraph (b)(11) of  
131 this rule. In cases involving cross-appeals, paragraph (h) of this rule sets forth the  
132 length of briefs.

133 (h) Briefs in cases involving cross-appeals. If a cross-appeal is filed, the party first  
134 filing a notice of appeal shall be deemed the appellant, unless the parties otherwise  
135 agree or the court otherwise orders. Each party shall be entitled to file two briefs.

136 (h)(1) Brief of appellant. The appellant shall file a Brief of Appellant in compliance  
137 with paragraph (b) of this rule.

138 (h)(2) Brief of appellee and cross-appellant. The appellee shall then file one brief,  
139 entitled Brief of Appellee and Cross-Appellant. The brief shall respond to the Brief of  
140 Appellant and present the issues raised in the cross-appeal and shall comply with the  
141 relevant provisions in paragraphs (b) and (c) of this rule.

142 (h)(3) Reply brief of appellant and brief of cross-appellee. The appellant shall then  
143 file one brief, entitled Reply Brief of Appellant and Brief of Cross-Appellee. The brief  
144 shall reply to the Brief of Appellee and respond to the Brief of Cross-Appellant and shall  
145 comply with the relevant provisions in paragraphs (c) and (d) of this rule.

146 (h)(4) Reply brief of cross-appellant. The appellee may then file a Reply Brief of  
147 Cross-Appellant, which shall reply to the Brief of Cross-Appellee. The brief shall comply  
148 with paragraph (d) of this rule.

149 (h)(5) Type-Volume Limitation.

150 (h)(5)(A) The Brief of Appellant is acceptable if it contains no more than 14,000  
151 words or it uses a monospaced face and contains no more than 1,300 lines of text.

152 (h)(5)(B) The Brief of Appellee and Cross-Appellant is acceptable if it contains no  
153 more than 16,500 words or it uses a monospaced face and contains no more than  
154 1,500 lines of text.

155 (h)(5)(C) The Reply Brief of Appellant and Brief of Cross-Appellee is acceptable if it  
156 contains no more than 14,000 words or it uses a monospaced face and contains no  
157 more than 1,300 lines of text.

158 (h)(5)(D) The Reply Brief of Cross-Appellant is acceptable if it contains no more than  
159 half of the type volume specified in Rule 24(h)(5)(A).

160 (h)(6) Certificate of Compliance. A brief submitted under Rule 24(h)(5) must comply  
161 with Rule 24(g)(1)(C).

162 (h)(7) Page Limitation. Unless it complies with Rule 24(h)(5) and (6), the Brief of  
163 Appellant must not exceed 30 pages; the Brief of Appellee and Cross-Appellant, 35  
164 pages; the Reply Brief of Appellant and Brief of Cross-Appellee, 30 pages; and the  
165 Reply Brief of Cross-Appellant, 15 pages.

166 (i) Permission for over length brief. While such motions are disfavored, the court for  
167 good cause shown may upon motion permit a party to file a brief that exceeds the page,  
168 word, or line limitations of this rule. The motion shall state with specificity the issues to  
169 be briefed, the number of additional pages, words, or lines requested, and the good  
170 cause for granting the motion. A motion filed at least seven days prior to the date the  
171 brief is due or seeking three or fewer additional pages, 1,400 or fewer additional words,  
172 or 130 or fewer lines of text need not be accompanied by a copy of the brief. A motion  
173 filed within seven days of the date the brief is due and seeking more than three  
174 additional pages, 1,400 additional words, or 130 lines of text shall be accompanied by a  
175 copy of the finished brief. If the motion is granted, the responding party is entitled to an

176 equal number of additional pages, words, or lines without further order of the court.

177 Whether the motion is granted or denied, the draft brief will be destroyed by the court.

178 (j) Briefs in cases involving multiple appellants or appellees. In cases involving more  
179 than one appellant or appellee, including cases consolidated for purposes of the appeal,  
180 any number of either may join in a single brief, and any appellant or appellee may adopt  
181 by reference any part of the brief of another. Parties may similarly join in reply briefs.

182 (k) Citation of supplemental authorities. When pertinent and significant authorities  
183 come to the attention of a party after briefing or oral argument but before decision, that  
184 party may promptly advise the clerk of the appellate court, by letter. The letter shall  
185 identify the authority, indicate the page of the brief or point argued orally to which it  
186 pertains, and briefly state its relevance. Any other party may respond by letter within  
187 seven days of the filing of the original letter. The body of any letter filed pursuant to this  
188 rule may not exceed 350 words. An original letter and nine copies shall be filed in the  
189 Supreme Court. An original letter and seven copies shall be filed in the Court of  
190 Appeals.

191 (l) Compliance with Rule 21A. Any filing made under this rule that contains  
192 information or records classified as other than public shall comply with Rule 21A.

193 (m) Requirements and sanctions. All briefs under this rule must be concise,  
194 presented with accuracy, logically arranged with proper headings and free from  
195 burdensome, irrelevant, immaterial or scandalous matters. Briefs that are not in  
196 compliance may be disregarded or stricken, on motion or sua sponte by the court, and  
197 the court may assess attorney fees against the offending lawyer.

#### 198 **Advisory Committee Notes**

199 The 2014 amendments eliminate, add, and change a number of requirements. The  
200 rule eliminates the statement of jurisdiction, the setting forth of determinative provisions,  
201 and the nature of the case. The rule adds to what must be included in the addendum,  
202 an introduction that replaces some of the eliminated requirements, and a citation  
203 requirement at the beginning of each section of a reply brief. And the rule changes the  
204 statement of issues to contention statements.

205 The rule reflects the marshaling requirement articulated in *State v. Nielsen*, 2014 UT  
206 10, 326 P.3d 645, which holds that the failure to marshal is no longer a technical  
207 deficiency that will result in default, but is the manner in which an appellant carries its  
208 burden of persuasion when challenging a finding or verdict based upon evidence.

209 Briefs that do not comply with the technical requirements of this rule are subject to  
210 Rule 27(e).

211 Examples of the public domain citation format referenced in paragraph (b)(6)(E) are  
212 as follows:

213 Before publication in Utah Advanced Reports:

214 *Smith v. Jones*, 1999 UT 16.

215 *Smith v. Jones*, 1999 UT App 16.

216 Before publication in Pacific Reporter but after publication in Utah Advance  
217 Reports:

218 *Smith v. Jones*, 1999 UT 16, 380 Utah Adv. Rep. 24.

219 *Smith v. Jones*, 1999 UT App 16, 380 Utah Adv. Rep. 24.

220 After publication in Pacific Reporter:

221 *Smith v. Jones*, 1999 UT 16, 998 P.2d 250.

222 *Smith v. Jones*, 1999 UT App 16, 998 P.2d 250.

223 Examples of a pinpoint citation to a Utah Supreme Court opinion or a Utah Court of  
224 Appeals opinion issued on or after January 1, 1999, would be as follows:

225 Before publication in Utah Advance Reports:

226 *Smith v. Jones*, 1999 UT 16, ¶ 21.

227 *Smith v. Jones*, 1999 UT App 16, ¶ 21.

228 *Smith v. Jones*, 1999 UT App 16, ¶¶ 21-25.

229 Before publication in Pacific Reporter but after publication in Utah Advance  
230 Reports:

231 *Smith v. Jones*, 1999 UT 16, ¶ 21, 380 Utah Adv. Rep. 24.

232 *Smith v. Jones*, 1999 UT App 16, ¶ 21, 380 Utah Adv. Rep. 24.

233 After publication in Pacific Reporter:

234 *Smith v. Jones*, 1999 UT 16, ¶ 21, 998 P.2d 250.

235                    *Smith v. Jones*, 1999 UT App 16, ¶ 21, 998 P.2d 250.

236                    If the immediately preceding authority is a post-January 1, 1999, opinion, cite to  
237 the paragraph number:

238                    *Id.* ¶ 15.

239

# Tab 5

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State offers two lines of response. First it asks us to stop short of reaching the merits in light of Nielsen’s purported failure to marshal the evidence—specifically, his failure to present, “in comprehensive and fastidious order, every scrap of competent evidence introduced at trial which supports the very findings the appellant resists.” *Chen v. Stewart*, 2004 UT 82, ¶ 77, 100 P.3d 1177 (internal quotation marks omitted). Second, and alternatively, the State challenges Nielsen’s position on the merits, identifying evidence in the record that it sees as sufficient to sustain an inference that Trisha was taken against her will.

¶32 We reject the State’s first point but agree with its second. Before addressing the merits of Nielsen’s challenge to the sufficiency of the evidence, we first consider the State’s marshaling argument—acknowledging some dicta in our prior cases that appears to support it, but refining and clarifying the standard going forward.

1. Marshaling

¶33 Our rules of appellate procedure prescribe standards for the form, organization, and content of a brief on appeal. *See* UTAH R. APP. P. 24. Some of the standards in rule 24 are sufficiently clear and objective that the failure to follow them may result in the rejection of a noncompliant brief by our clerk’s office. A brief that exceeds the rule’s limits on length, for example, would be rejected by our clerk’s office, as would a brief that fails to include a table of contents or statement of the standard of review. *See id.* 24(a)(2), (5). Typically a party filing a noncompliant brief would be given an opportunity to correct these sorts of deficiencies. But failure to do so theoretically could result in our failure to reach the merits on the basis of the party’s procedural default under rule 24.

¶34 Other standards in rule 24 are more subjective, and not susceptible to rejection by the clerk’s office or to procedural default by the court. Such standards are often an outgrowth of a party’s burden of persuasion on appeal. Thus, rule 24 requires the appellant’s brief to set forth “the contentions and reasons of the appellant with respect to the issues presented . . . with citations to the authorities, statutes, and parts of the record relied on.” *Id.* 24(a)(9). Our clerk’s office makes no attempt to police this rule at the outset. That assessment is left to the court. And we perform it not as a matter of gauging procedural compliance with the rule, but as a necessary component of our evaluation of the case on its

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merits, as viewed through the lens of the applicable standard of review. *See State v. Thomas*, 961 P.2d 299, 305 (Utah 1998) (“While failure to cite to pertinent authority may not always render an issue inadequately briefed, it does so when the overall analysis of the issue is so lacking as to shift the burden of research and argument to the reviewing court.”); *Salt Lake Cnty. v. Butler, Crockett & Walsh Dev. Corp.*, 2013 UT App 30, ¶ 37 n.5, 297 P.3d 38 (holding that the appellant “has not met its burden of persuasion on appeal by adequately briefing a plausible claim”).

¶35 Historically, our marshaling requirement was understood to fall into the latter category. For many years, we conceived of the responsibility to marshal the evidence supporting a challenged factual finding as a mere component of an appellant’s broader burden of overcoming the weighty deference granted to factual determinations in the trial court. Thus, when a party failed to marshal and distinguish evidence supportive of a challenged verdict or finding of fact, our response was not to decline to reach the merits as a matter of default, but simply to affirm on the ground that the appellant had failed to carry its heavy burden of persuasion.

¶36 This version of the marshaling principle was announced in our cases as early as 1961. *See Charlton v. Hackett*, 360 P.2d 176, 176 (Utah 1961). We followed this approach consistently for several decades thereafter. *See, e.g., Nyman v. Cedar City*, 361 P.2d 1114, 1115 (Utah 1961); *Egbert & Jaynes v. R.C. Tolman Constr. Co.*, 680 P.2d 746, 747 (Utah 1984). We coined the term “marshal[ing]” in 1985, *see Scharf v. BMG Corp.*, 700 P.2d 1068, 1070 (Utah 1985), but still continued to view marshaling as part of the overall burden necessary to meet the clear error standard of review on appeal. *See, e.g., IFG Leasing Co. v. Gordon*, 776 P.2d 607, 616–17 (Utah 1989).

¶37 Over time our caselaw occasionally has migrated in the other direction—toward the hard-and-fast *default* notion of a procedural rule. Instead of noting an appellant’s failure to marshal as a step toward concluding that it had failed to establish clear error, we sometimes have identified a marshaling deficiency as a ground for an appellant’s procedural default—citing a lack of marshaling as a basis for not reaching the merits. *See, e.g., United Park City Mines Co. v. Stichting Mayflower Mountain Fonds*, 2006 UT 35, ¶¶ 38, 41, 140 P.3d 1200.

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¶38 Over a similar span of time, we also added some additional teeth to the rule. Thus, while rule 24(a)(9) itself (adopted in 1999) speaks only of “marshal[ing] all record evidence that supports the challenged finding,” our caselaw has sometimes extended this principle to require an appellant to “present, in comprehensive and fastidious order, every scrap of competent evidence introduced at trial which supports the very findings the appellant resists,” and to do so in a manner in which he “temporarily remove[s] [his] own prejudices and fully embrace[s] the adversary’s position” by assuming the role of “devil’s advocate.” *Chen*, 2004 UT 82, ¶¶ 77-78 (internal quotation marks omitted).

¶39 Our commitment to the hard-and-fast default notion of the marshaling rule has been less than complete. Sometimes we have openly overlooked a failure to marshal and proceeded to the merits. *See, e.g., State v. Green*, 2005 UT 9, ¶¶ 12-13, 108 P.3d 710. In many other cases, moreover, we have reverted to our earlier conception of marshaling, and disposed of the case on its merits despite an alleged failure to marshal “every scrap” of contrary evidence. And in all events we have declined to state a limiting principle, leaving the question of whether to treat marshaling as a basis for a default or instead as a component of the burden of persuasion purely a matter of our discretion. *See Martinez v. Media-Paymaster Plus/Church of Jesus Christ of Latter-day Saints*, 2007 UT 42, ¶¶ 19-20, 164 P.3d 384 (noting that parties risk forfeiting their challenges to factual questions when they fail to marshal but sustaining the court of appeals’ choice to resolve the case on its merits because “[t]he reviewing court . . . retains discretion to consider independently the whole record and determine if the decision below has adequate factual support”).

¶40 The time has come to reconcile and regularize our cases in this field. In so doing, we recognize and reiterate the importance of the requirement of marshaling. It is a boon to both judicial economy and fairness to the parties. *See Chen*, 2004 UT 82, ¶ 79. Thus, an appellant who seeks to prevail in challenging the sufficiency of the evidence to support a factual finding or a verdict on appeal should follow the dictates of rule 24(a)(9), as a party who fails to identify and deal with supportive evidence will never persuade an appellate court to reverse under the deferential standard of review that applies to such issues. That said, we now conclude that the hard-and-fast default notion of marshaling is more problematic than helpful—particularly when compounded by the heightened requirements of our caselaw (to present “every scrap” of evidence and to play “devil’s advocate”) and our retention of

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discretion to disregard a marshaling defect where we deem it appropriate.

¶41 We therefore repudiate the default notion of marshaling sometimes put forward in our cases and reaffirm the traditional principle of marshaling as a natural extension of an appellant's burden of persuasion. Accordingly, from here on our analysis will be focused on the ultimate question of whether the appellant has established a basis for overcoming the healthy dose of deference owed to factual findings and jury verdicts – and not on whether there is a technical deficiency in marshaling meriting a default.

¶42 In so holding, we do not mean to minimize the significance of our longstanding requirement of marshaling. Instead we aim only to clarify it and put it in proper perspective. Thus, we reiterate that a party challenging a factual finding or sufficiency of the evidence to support a verdict will almost certainly fail to carry its burden of persuasion on appeal if it fails to marshal. Our point is only that that will be the question on appeal going forward. The focus should be on the merits, not on some arguable deficiency in the appellant's duty of marshaling.

¶43 Too often, the appellee's brief is focused on this latter point, and not enough on the ultimate merits of the case. To encourage the latter and discourage the former, we also hereby repudiate the requirements of playing "devil's advocate" and of presenting "every scrap of competent evidence" in a "comprehensive and fastidious order." *Supra* ¶ 38. That formulation is nowhere required in the rule. And its principal impact on briefing has been to incentivize appellees to conduct a fastidious review of the record in the hope of identifying a scrap of evidence the appellant may have overlooked. That is not the point of the marshaling rule, and will no longer be an element of our consideration of it.

¶44 Under this standard as now clarified, we reject the State's request that we treat Nielsen's failure to marshal every scrap of evidence supporting the jury's verdict as a stand-alone basis for rejecting his challenge to his kidnapping conviction. We proceed instead to the merits of Nielsen's argument, while emphasizing that our assessment of his claim on appeal is certainly affected (and greatly undermined) by the overbroad assertions in his brief regarding the absence of evidence in the record and by his general failure to identify and deal with that evidence.

# Tab 6

1       **Rule 27. Form of briefs.**

2       (a) Paper size; printing margins. Briefs shall be typewritten, printed or  
3 prepared by photocopying or other duplicating or copying process that will  
4 produce clear, black and permanent copies equally legible to printing, on  
5 opaque, unglazed paper 8 1/2 inches wide and 11 inches long, and shall be  
6 securely bound along the left margin. Paper may be recycled paper, with or  
7 without deinking. The printing must be double spaced, except for matter  
8 customarily single spaced and indented. Margins shall be at least one inch on  
9 the top, bottom and sides of each page. Page numbers may appear in the  
10 margins.

11       (b) ~~Typeface~~Font. All briefs shall use one of the following fonts: Book  
12 Antiqua or Garamond. ~~Either a proportionally spaced or monospaced typeface~~  
13 ~~in a plain, roman style may be used. A proportionally spaced typeface~~All text  
14 ~~must be 13-point or larger for both text and footnotes. A monospaced typeface~~  
15 ~~may not contain more than ten characters per inch for both text and footnotes.~~

16       (c) Binding. Briefs shall be printed on both sides of the page, and bound  
17 with a compact-type binding so as not unduly to increase the thickness of the  
18 brief along the bound side. Coiled plastic and spiral-type bindings are not  
19 acceptable.

20       (d) Color of cover; contents of cover. The cover of the opening brief of  
21 appellant shall be blue; that of appellee, red; that of intervenor, guardian  
22 ad litem, or amicus curiae, green; that of any reply brief, or in cases involving  
23 a cross-appeal, the appellant's second brief, gray; that of any petition for  
24 rehearing, tan; that of any response to a petition for rehearing, white; that of a  
25 petition for certiorari, white; that of a response to a petition for certiorari,  
26 orange; and that of a reply to the response to a petition for certiorari, yellow.  
27 The cover of an addendum shall be the same color as the brief with which it is

28 filed. All brief covers shall be of heavy cover stock. There shall be adequate  
29 contrast between the printing and the color of the cover. The cover of all briefs  
30 shall set forth in the caption the full title given to the case in the court or  
31 agency from which the appeal was taken, as modified pursuant to Rule 3(g),  
32 as well as the designation of the parties both as they appeared in the lower  
33 court or agency and as they appear in the appeal. In addition, the covers shall  
34 contain: the name of the appellate court; the number of the case in the  
35 appellate court opposite the case title; the title of the document (e.g., Brief of  
36 Appellant); the nature of the proceeding in the appellate court (e.g., Appeal,  
37 Petition for Review); the name of the court and judge, agency or board below;  
38 and the names and addresses of counsel for the respective parties  
39 designated as attorney for appellant, petitioner, appellee, or respondent, as  
40 the case may be. The names of counsel for the party filing the document shall  
41 appear in the lower right and opposing counsel in the lower left of the cover. In  
42 criminal cases, the cover of the defendant's brief shall also indicate whether  
43 the defendant is presently incarcerated in connection with the case on appeal  
44 and if the brief is an Anders brief.

45 (e) Effect of non-compliance with rules. The clerk shall examine all briefs  
46 before filing. If they are not prepared in accordance with these rules, they will  
47 not be filed but shall be returned to be properly prepared. The clerk shall  
48 retain one copy of the non-complying brief and the party shall file a brief  
49 prepared in compliance with these rules within 5 days. The party whose brief  
50 has been rejected under this provision shall immediately notify the opposing  
51 party in writing of the lodging. The clerk may grant additional time for bringing  
52 a brief into compliance only under extraordinary circumstances. This rule is  
53 not intended to permit significant substantive changes in briefs.

54 **Advisory Committee Note**

55 ~~The change from the term "pica size" to "ten characters per inch" is~~  
56 ~~intended to accommodate the widespread use of word processors. The~~  
57 ~~definition of pica is print of approximately ten characters per inch. The~~  
58 ~~amendment is not intended to prohibit proportionally spaced printing.~~

59 An Anders brief is a brief filed pursuant to *Anders v. California*, 386 U.S.  
60 793, 97 S.Ct. 1396 (1967), in cases where counsel believes  
61 no nonfrivolous appellate issues exist. In order for an Anders-type brief to be  
62 accepted by either the Utah Court of Appeals or the Utah Supreme Court,  
63 counsel must comply with specific requirements that are more rigorous than  
64 those set forth in *Anders*. See, e.g. *State v. Wells*, 2000 UT App 304, 13 P.3d  
65 1056 (per curiam); *In re D.C.*, 963 P.2d 761 (Utah App. 1998); *State v. Flores*,  
66 855 P.2d 258 (Utah App. 1993) (per curiam); *Dunn v. Cook*, 791 P.2d 873  
67 (Utah 1990); and *State v. Clayton*, 639 P.2d 168 (Utah 1981).